

# **Ordinary Meeting of Council**

To be held at the Civic Centre 511 Burwood Highway Wantirna South On

Monday 23 January 2017

# KNOX CITY COUNCIL

AGENDA FOR THE ORDINARY MEETING OF COUNCIL TO BE HELD AT THE CIVIC CENTRE, 511 BURWOOD HIGHWAY, WANTIRNA SOUTH ON MONDAY 23 JANUARY 2017 AT 7.00 P.M.

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TONY DOYLE CHIEF EXECUTIVE OFFICER

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# 5.1 Committees & Delegates

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ALL WARDS

# 6.1 REPORT OF PLANNING APPLICATIONS DECIDED UNDER DELEGATION

SUMMARY: Manager – City Planning & Building (Paul Dickie)

Details of planning applications considered under delegation are referred for information. It is recommended that the items be noted.

#### RECOMMENDATION

That the planning applications decided under delegation report (between 1 December to 31 December 2016) be noted.

#### **REPORT**

Details of planning applications decided under delegation from 1 December to 31 December 2016 are attached. The applications are summarised as follows:

	Application Type	No
Building & Works:	Residential	4
	Other	5
Units		29
Tree Removal/Prunin	g	19
Subdivision		15
Single Dwelling		6
Change of Use	6	
Fencing	1	
Liquor Licence	1	
Boundary Realignme	nt	1
Removal of Reserve	1	
Mixed use (commerci	1	
Signage		1
TOTAL		90

Report Prepared By:	Manager – City Planning & Building (Paul Dickie)
Report Authorised By:	Director – City Development (Angelo Kourambas)

# Knox City Council Planning Applications Decided by Responsible Officer

1 – 31 December 2016

Ward	No/Type	Address	Description	Decision
Baird	2016/6294	9 Sinclair Road BAYSWATER VIC 3153	The construction of three (3) dwellings on the land (two (2) double storey and one (1) single storey)	5/12/2016 Notice of Decision
Baird	2016/6586	5 Loretto Avenue FERNTREE GULLY VIC 3156	Development of the land for two (2) single storey dwellings and a 2 Lot subdivision	9/12/2016 Approved
Baird	2016/6478	11 Iris Crescent BORONIA VIC 3155	Development of the land for seven (7) double storey dwellings	12/12/2016 Notice of Decision
Baird	2016/6688	20/50 Dorset Square BORONIA VIC 3155	3 lot subdivision (Existing Building)	16/12/2016 Approved
Baird	2016/6732	135 Burke Road FERNTREE GULLY VIC 3156	2 Lot subdivision (Approved Unit Site)	19/12/2016 Approved
Baird	2016/9140	11 Paton Crescent BORONIA VIC 3155	Three lot subdivision	20/12/2016 Approved
Baird	2016/6766	4 Corporate Boulevard BAYSWATER VIC 3153	To use 162.42sqm of floor space as restricted retail premises and an associated reduction of car parking spaces	20/12/2016 Approved
Baird	2016/6665	10 & 12 Catesby Court BORONIA VIC 3155	Boundary re-alignment	22/12/2016 Approved
Baird	2016/6793	2/20 Laurel Avenue BORONIA VIC 3155	Use of the land for animal husbandary (breeding cats)	23/12/2016 Notice of Decision
Baird	2016/6547	45 Hazelwood Road BORONIA VIC 3155	The construction of three (3) double storey dwellings and one (1) single storey dwelling (total of four (4) dwellings)	23/12/2016 Notice of Decision
Baird	2015/6754	33 Springfield Road BORONIA VIC 3155	The construction of three (3) double storey dwellings to rear of the existing dwelling	23/12/2016 Notice of Decision
Chandle	r 2016/9133	7 Judith Avenue BORONIA VIC 3155	Pruning of one Cedrus deodara tree	1/12/2016 Approved

Ward	No/Type	Address	Description	Decision
Chandler	2016/6773	18 Hastings Avenue BORONIA VIC 3155	Construction of dwelling additions and carport	5/12/2016 Approved
Chandler	2016/6474	1/98 Albert Avenue BORONIA VIC 3155	Construction of one (1) double storey dwelling and the removal of vegetation	6/12/2016 Notice of Decision
Chandler	2016/6467	47R & 49 Albert Avenue BORONIA VIC 3155	Development of the land for two (2) single storey dwellings	7/12/2016 Approved
Chandler	2016/6628	5/51 Kalman Drive BORONIA VIC 3155	Change of Use (Animal Husbandry - Cattery)	7/12/2016 Notice of Decision
Chandler	2016/6564	58 Albert Avenue BORONIA VIC 3155	Development of a double storey dwelling to the rear of the existing dwelling	8/12/2016 Notice of Decision
Chandler	2016/6841	2/11 Girdwood Road BORONIA VIC 3155	Removal of one Eucalyptus obliqua and three Allocasuarina torulosa	14/12/2016 Approved
Chandler	2016/6782	41 Augusta Road THE BASIN VIC 3154	Remove 2 Cypress trees	14/12/2016 Approved
Chandler	2016/9142	1/3 Green Street BORONIA VIC 3155	Removal of one (1) dead Eucalyptus tree	20/12/2016 Approved
Chandler	2016/6885	20 Hillside Avenue BORONIA VIC 3155	Removal of a Eucalyptus obliqua, the pruning of a Eucalyptus sideroxylon and the habitat pruning of a Eucalyptus goniocalyx.	20/12/2016 Approved
Chandler	2016/6873	106 Inverness Avenue THE BASIN VIC 3154	Addition to existing dwelling	21/12/2016 Approved
Chandler	2016/6714	34 Moncoe Street BORONIA VIC 3155	Buildings and Works (Carport and Verandah) and vegetation removal	22/12/2016 Approved
Chandler	2016/6875	6 Albert Avenue BORONIA VIC 3155	Removal and pruning of trees	22/12/2016 Approved
Chandler	2016/6907	3 Sassafras Court BORONIA VIC 3155	Removal of two trees (Melaleuca styphelioides and Melaleuca armillaris)	28/12/2016 Approved
Chandler	2016/9145	1/9 Elsie Street BORONIA VIC 3155	Remove one tree	28/12/2016 Approved

Ward	No/Type	Address	Description	Decision
Collier	2016/6516	Knox Pvt Hospital 262 Mountain Highway WANTIRNA VIC 3152	Buildings and works associated with the expansion of the existing hospital, including an increase in beds and associated parking (Stage 3)	16/12/2016 Approved
Collier	2015/6619	14 Juniper Road WANTIRNA VIC 3152	The construction of two (2) double storey dwellings on the land	20/12/2016 Notice of Decision
Collier	2016/9143	16 Attenborough Square WANTIRNA VIC 3152	Single dwelling and garage on land subject to SBO	30/12/2016 Approved
Dinsdale	2016/6535	239 Stud Road WANTIRNA SOUTH VIC 3152	On premises liquor licence associated with a restaurant	2/12/2016 Approved
Dinsdale	2016/6814	25 Orange Grove BAYSWATER VIC 3153	Buildings and works (extension and alterations to existing primary school)	6/12/2016 Approved
Dinsdale	2016/6473	7 Claude Street BAYSWATER VIC 3153	Construction of two (2) double storey dwellings and one (1) single storey dwelling	13/12/2016 Notice of Decision
Dinsdale	2016/6736	13 Waranga Road BAYSWATER VIC 3153	2 Lot subdivision (Approved Unit Site)	20/12/2016 Approved
Dinsdale	2016/6747	20 Westham Crescent BAYSWATER VIC 3153	3 Lot subdivision (Approved Unit Site)	20/12/2016 Approved
Dinsdale	2016/6441	3 Russell Crescent BORONIA VIC 3155	The construction of a double storey dwelling to the rear of the existing dwelling	21/12/2016 Notice of Decision
Dinsdale	2016/6886	235 Stud Road WANTIRNA SOUTH VIC 3152	Erection of business identification signage including one internally illuminated sign	21/12/2016 Approved
Dinsdale	2016/6501	22 Arbroath Road WANTIRNA SOUTH VIC 3152	Development of a double storey dwelling to the side of the existing dwelling	22/12/2016 Approved
Dinsdale	2016/6604	9 Lance Road BAYSWATER VIC 3153	Development of the land for a double storey dwelling to the rear of the existing dwelling	22/12/2016 Notice of Decision
Dinsdale	2016/6581	20 Parkhurst Drive KNOXFIELD VIC 3180	Change of Use (office) and reduction of car parking	22/12/2016 Approved

Ward	No/Type	Address	Description	Decision
Dinsdale	2016/6740	1, 2 & 3/652 Mountain Highway BAYSWATER VIC 3153	2 Lot subdivision (Approved Unit Site)(Re-subdivision of Lot 1 on PS504073N into two lots)	23/12/2016 Approved
Dinsdale	2016/6700	38 Orange Grove BAYSWATER VIC 3153	Development of the land for two (2) double storey and one (1) single storey dwelling (Total three (3) dwellings)	23/12/2016 Notice of Decision
Dinsdale	2016/6704	35 Phyllis Street BAYSWATER VIC 3153	2 lot subdivision (Approved Unit Site)	23/12/2016 Approved
Dinsdale	2016/6691	1/417 Dorset Road BAYSWATER VIC 3153	Change of Use - Trade Supplies, and associated advertising signage	23/12/2016 Approved
Dinsdale	2015/6643	26 Myrtle Street BAYSWATER VIC 3153	The construction of four (4) triple storey dwellings and one (1) double storey dwelling on the land (5 dwellings in total)	23/12/2016 Notice of Decision
Dinsdale	2016/6752	13A Cullis Parade BAYSWATER VIC 3153	2 lot subdivision (Approved Unit Site)	23/12/2016 Approved
Dinsdale	2016/6750	13B Cullis Parade BAYSWATER VIC 3153	3 lot subdivision (Approved Unit Site)	23/12/2016 Approved
Dobson	2016/9136	1 Railway Avenue UPPER FERNTREE GULLY VIC 3156	Side fence	1/12/2016 Approved
Dobson	2016/9138	7 Francis Crescent FERNTREE GULLY VIC 3156	Removal of one (1) Liquidambar tree	2/12/2016 Approved
Dobson	2016/6646	1/19 Alfred Street UPPER FERNTREE GULLY VIC 3156	Development of the land for a single dwelling and vegetation removal	9/12/2016 Approved
Dobson	2016/6842	5 Skyline Way LYSTERFIELD VIC 3156	Removal of two (2) Eucalyptus trees	14/12/2016 Approved
Dobson	2016/9139	47 Acacia Road FERNTREE GULLY VIC 3156	Habitat pruning of one Eucalyptus botryoides tree.	14/12/2016 Approved
Dobson	2016/9144	4/6 Veronica Street FERNTREE GULLY VIC 3156	Removal of one (1) Monterey Cypress tree	22/12/2016 Approved

Ward	No/Type	Address	Description	Decision
Dobson	2016/6498	10 Blucher Street FERNTREE GULLY VIC 3156	Remove the reserve status from Reserve 2 on LP 24993, remove the Section 98 Drainage Easements from Reserve 2 on LP 24993, boundary re- alignment subdivision of Lot 13 on LP 111665 and Reserve 2 on LP 24993, and create new Reserve for Drainage Purposes	9/12/2016 Approved
Dobson	2016/6837	69 Ferndale Road UPPER FERNTREE GULLY VIC 3156	Removal of ten trees and the pruning of five trees	14/12/2016 Approved
Dobson	2016/6854	21 & 23 Bales Street FERNTREE GULLY VIC 3156	Removal of six (6) trees	14/12/2016 Approved
Dobson	2016/6382	Oliver David Reserve 1-3 Olivebank Road FERNTREE GULLY VIC 3156	Removal of 1 Acacia tree, 2 Pittosporum trees and 1 Prunus tree	14/12/2016 Approved
Dobson	2016/6469	1312 Burwood Highway UPPER FERNTREE GULLY VIC 3156	Construction of a single dwelling and associated vegetation removal	16/12/2016
Dobson	2016/6847	38 Hutton Avenue FERNTREE GULLY VIC 3156	Removal of three (3) trees (Eucalyptus radiata, Eucalyptus sdieroxylon, Eucalyptus obliqua)	20/12/2016 Approved
Dobson	2016/6627	1242 Burwood Highway UPPER FERNTREE GULLY VIC 3156	Development of a two (2) storey building containing two (2) shops and four (4) dwellings, reduction in car parking requirements and waiver of loading bay requirements of the Knox Planning Scheme	22/12/2016 Notice of Decision
Dobson	2016/6892	22 Alexandra Street UPPER FERNTREE GULLY VIC 3156	Buildings and works to existing dwelling	22/12/2016 Approved
Dobson	2016/6757	7 Clematis Avenue FERNTREE GULLY VIC 3156	The construction of a single dwelling on the land	28/12/2016 Approved
Friberg	2016/6664	34 Elton Road FERNTREE GULLY VIC 3156	Development of the land for two (2) double storey dwellings	6/12/2016 Approved
Friberg	2016/6602	1824 Ferntree Gully Road FERNTREE GULLY VIC 3156	4 Lot Subdivision (Approved Unit Site)	14/12/2016 Approved

# COUNCIL - CITY DEVELOPMENT

Ward	No/Type	Address	Description	Decision
Friberg	2016/6817	6 & 8/7 Samantha Court KNOXFIELD VIC 3180	Construction of an internal mezzanine to existing warehouse and ancillary office	15/12/2016 Approved
Friberg	2016/6553	26 Narong Crescent KNOXFIELD VIC 3180	Development of the land for three (3) double storey dwellings	16/12/2016 Notice of Decision
Friberg	2016/6728	52 O'Connor Road KNOXFIELD VIC 3180	2 Lot subdivision (Approved Unit Site)	20/12/2016 Approved
Friberg	2016/6683	26 Ross Street FERNTREE GULLY VIC 3156	Development of land for two (2) additional dwellings to the rear of the existing dwellings and 3 lot subdivision	22/12/2016 Approved
Scott	2016/6644	388 Scoresby Road FERNTREE GULLY VIC 3156	The construction of a double storey dwelling to the rear of the existing dwelling and alteration of access to a road in a Road Zone Category 1	2/12/2016 Approved
Scott	2016/6561	1248 High Street Road WANTIRNA SOUTH VIC 3152	Resurfacing of an existing carpark and sports area, new pergola and retractable netting	5/12/2016 Approved
Scott	2016/6396	1 Milbrey Close WANTIRNA SOUTH VIC 3152	The construction of two (2) double storey dwellings on the land	12/12/2016 Approved
Scott	2016/6504	5 Helpmann Street WANTIRNA SOUTH VIC 3152	Develop the land for the construction of two (2) double storey dwellings	13/12/2016 Notice of Decision
Scott	2016/6833	92 Kathryn Road KNOXFIELD VIC 3180	Removal of one (1) Eucalyptus radiata tree and the pruning of one (1) Eucalyptus radiata tree	14/12/2016 Approved
Scott	2016/6572	4 Nortons Lane WANTIRNA SOUTH VIC 3152	Use and development of a dwelling	15/12/2016 Approved
Scott	2016/9141	74 King Parade KNOXFIELD VIC 3180	Removal of Blue Gum	16/12/2016 Approved
Scott	2016/6748	85 Sylphide Way WANTIRNA SOUTH VIC 3152	2 Lot subdivision (Approved Unit Site)	20/12/2016 Approved
Scott	2016/6349	448 Scoresby Road FERNTREE GULLY VIC 3156	The construction of three (3) dwellings on the land (two (2) double storey and one (1) single storey) and alteration of access to a Road Zone Category 1	23/12/2016 Refused

## COUNCIL – CITY DEVELOPMENT

Ward	No/Type	Address	Description	Decision
Scott	2016/6360	9 Cherrytree Rise KNOXFIELD VIC 3180	Development of the land three (3) double storey dwellings	23/12/2016 Approved
Scott	2016/6451	5 Gum Court KNOXFIELD VIC 3180	Development of the land for a double storey dwelling to the rear of the existing dwelling and alterations to the existing dwelling	28/12/2016 Notice of Decision
Taylor	2016/6730	74 Major Crescent LYSTERFIELD VIC 3156	2 Lot subdivision (Approved Unit Site)	20/12/2016 Approved
Taylor	2016/6634	36 Major Crescent LYSTERFIELD VIC 3156	2 Lot subdivision	23/12/2016 Approved
Tirhatuan	2016/6588	13 Blake Court SCORESBY VIC 3179	Construction of two (2) double storey dwellings on the land	2/12/2016 Approved
Tirhatuan	2016/6829	2 Bernard Hamilton Way ROWVILLE VIC 3178	Buildings and works (construction of a cantilever arch shade structure)	2/12/2016 Approved
Tirhatuan	2016/6509	43-45 Deschamp Crescent ROWVILLE VIC 3178	Development of the land for eight (8) double storey dwellings	8/12/2016 Notice of Decision
Tirhatuan	2016/6565	7/1488 Ferntree Gully Road KNOXFIELD VIC 3180	Change of use of the land for an adult sex bookshop and reduction of the carparking requirements	16/12/2016 Notice of Decision
Tirhatuan	2016/6321	92 Grayson Drive SCORESBY VIC 3179	The construction of three (3) double storey dwellings on the land	16/12/2016 Notice of Decision
Tirhatuan	2016/6438	5 Sara Road SCORESBY VIC 3179	The construction of one (1) two storey dwelling to the rear of the existing	20/12/2016 Notice of Decision
Tirhatuan	2016/6735	5 Denver Crescent ROWVILLE VIC 3178	3 Lot subdivision (Approved Unit Site)	23/12/2016 Approved
Tirhatuan	2016/6577	10 Luton Court ROWVILLE VIC 3178	Development of the land for nine (9) double storey dwellings	28/12/2016 Notice of Decision
Tirhatuan	2016/6577	9 Luton Court ROWVILLE VIC 3178	Development of the land for nine (9) double storey dwellings	28/12/2016 Notice of Decision
Tirhatuan	2016/6913	14 Canter Street ROWVILLE VIC 3178	Removal & pruning of trees	28/12/2016 Approved

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#### **COLLIER WARD**

## 6.2 APPLICATION FOR THE CONSTRUCTION OF FIVE (5) DOUBLE STOREY DWELLINGS AND TWO (2) SINGLE STOREY DWELLINGS (TOTAL SEVEN (7) DWELLINGS) AT 36 & 38 CAVENDISH AVENUE, WANTIRNA (Application No. P/2016/6439)

#### 1. SUMMARY:

Land: Applicant: Proposed Development:	36 & 38 Cavendish Avenue, Wantirna David Goldenberg Architects Construction of five (5) double storey dwellings and two (2) single storey dwellings (total seven (7) dwellings)
Existing Land Use:	Residential
Area/Density:	2,336m <sup>2</sup> /1:333m <sup>2</sup>
Zoning:	General Residential Zone – Schedule 2
Overlays:	None
Local Policy:	Municipal Strategic Statement (MSS)
-	Development in Residential Areas and
	Neighbourhood Character Policy
Application Received:	24 June 2016
Objections:	51
PCC Meeting:	24 November 2016

#### Assessment:

It is considered that the proposal provides an appropriate balance between the need for additional housing within an established residential area and the amenity of occupants and adjoining residents.

The proposal generally complies with the Municipal Strategic Statement (MSS), the Development in Residential Areas and Neighbourhood Character Policy and ResCode.

The proposal complies with the General Residential Zone - Schedule 2.

On balance it is considered that the proposal responds well to State and Local Planning Policies, subject to modifications. It is recommended that Council issue a Notice of Decision to Grant a Planning Permit, subject to conditions.

## 2. BACKGROUND

### 2.1 Subject Site and Surrounds

The location of the subject site is shown in Appendix A.

- The subject site comprises two allotments located on the western side of Cavendish Avenue, Wantirna. The subject site is irregular in shape and is relatively flat.
- Each allotment currently contains a single dwelling with the usual outbuildings.
- The subject site and surrounds are located within an established residential area, predominately single storey, with landscaped setbacks.
- Vegetation consists of a mixture of native and exotic trees and shrubs, including a Lemon Scented Gum, Smoothed Bark Apple Myrtle, River Peppermint, fruit trees and weed species.

### 2.2 The Proposal

(Refer to attached plans at Appendix B)

The proposal seeks permission for the construction of five (5) double storey dwellings and two (2) single storey dwellings (total of seven (7) dwellings). Details are as follows:

- The maximum building height is 8.15 metres.
- Dwellings 1 and 7 will front Cavendish Avenue and will be setback a minimum 7.8 metres.
- Dwellings 1, 2, 5, 6 and 7 are to be double storey. Dwellings 3 and 4 (located to the rear) are to be single storey in height.
- Dwellings 1, 2, 4, 5 and 7 contain three (3) bedrooms, while Dwelling 6 contains four (4) bedrooms and Dwelling 3 contains two (2) bedrooms.
- A double width crossover, centrally located, provides shared access to Dwellings 2 to 7, with a separate single width crossover providing access to Dwelling 1.
- Each three (3) or more bedroom dwelling is provided with a double garage, with a single garage provided to Dwelling 3. A visitor parking space is located to the rear of the shared driveway.

- Private open space has been provided at ground level for each dwelling, with a minimum area of 80 square metres.
- The dwellings are to be constructed with face brickwork at ground level, rendered light weight cladding to first floors and pitched, tiled roofs.
- Existing boundary fencing is nominated to be retained.
- The majority of existing vegetation is to be removed.

## 3. CONSULTATION

#### 3.1 Advertising

The application was advertised by way of a sign on the site and notices sent to adjoining property owners and occupiers. Fifty-one (51) objections to the application was received, and are summarised below:

Neighbourhood character

• Council's Development in Residential Areas and Neighbourhood Character Policy identifies the subject site within a Knox Neighbourhood Area, where areas will continue to be low-scale, characterised by villa unit developments on larger blocks. These areas will also continue to retain their green and leafy identify through retention of front and back yards and the establishment of a garden setting, including canopy trees. The proposal would provide for a villa unit development on a larger block, with front and rear garden areas in the form of private open space, that can accommodate the planting of canopy trees to establish a garden setting. It is considered that the proposal is consistent with Council's preferred future character for the Knox Neighbourhood area. An assessment against this Policy and the design guidelines is at Section 4.2.2 of this Report.

Bulk and massing of buildings

• The first floors of the double storey dwellings have been setback from ground floor areas, particularly adjacent to sensitive residential interfaces, and single storey dwellings have been provided toward the rear, consistent with Council's Development in Residential Areas and Neighbourhood Character Policy. In addition, setbacks to boundaries exceed the minimum required by ResCode Standard B17 and wall lengths are not excessive, adjacent to sensitive residential interfaces. As such, it is not considered that the proposal will result in adverse amenity impacts through visual bulk, to adjoining residential properties.

Loss of vegetation and trees and impact on fauna

• There will be loss of vegetation as a result of the proposed development. Tree controls do not apply, and retention of the large trees within the proposal would require significant Tree Protection Zones that would unreasonably limit the development of the land. Some trees are proposed to be retained, notably the Lemon Scented Gum. Importantly, there are opportunities for new tree planting that will contribute to the landscape character of the area.

Front setback

• The proposed front setback of 7.8 metres complies with ResCode Standard B6, which requires the average of the two properties either side. In addition, the front setback can accommodate meaningful landscaping including canopy tree planting.

Safety for pedestrians and traffic

 The proposed will ensure vehicles are able to exit the subject site in a forward direction, apart from Dwelling 1, which will need to reverse a distance of 8 metres. All parking for the proposal has been accommodated within the subject site. It is not considered that the proposed development will create any additional adverse safety issues for pedestrians or traffic.

Overdevelopment

• The proposal development achieves the requirements of the Knox Planning Scheme, including Council's Development in Residential Areas and Neighbourhood Character Policy, ResCode, the Schedule to the General Residential 2 Zone and car parking. As such, it is not considered an overdevelopment of the land.

Devaluation of property values

• This is not a valid planning consideration.

Impact on infrastructure

 No concerns have been raised with the capacity of the stormwater system by Council's Drainage Engineers, provided a condition is included on any permit to issue that requires stormwater to be detained on site to peak predevelopment flows.

Overlooking

 The proposal has been designed to avoid overlooking, through screening measures on habitable room windows with direct views to adjoining habitable room windows or secluded open space on adjoining properties, in accordance with ResCode Standard B22. A condition of any permit to issue will also require the bedroom 3 window to Dwelling 1 and bedroom 2 window to Dwelling 2 to be screened, to avoid any views to the adjoining property to the south. Boundary fencing heights meet the minimum required by ResCode Standard B22.

Reduction in privacy for adjoining neighbours

 The proposal has incorporated screening measures that will ensure overlooking will comply with ResCode Standard B22. In addition, setbacks to boundaries and recessed first floors will ensure that the proposal will not result in unreasonable visual bulk. As such, it is not considered that the proposal will result in an unreasonable reduction in privacy to adjoining properties.

Increase in traffic congestion and inadequate parking

- Council's Traffic Engineer's have not raised any concerns with the capacity
  of the surrounding street network to absorb the additional traffic that would
  be generated by the proposed development.
- Car parking is provided in accordance with the ratio required by Clause 52.06. Two (2) car parking spaces are provided to dwellings with three (3) or more bedrooms, and one (1) car parking space is provided to Dwelling 3, which contains two bedrooms. Visitor parking is required at a ratio of 1 space for each five (5) dwellings, which is also provided. There is also capacity for additional cars to park within the driveway to Dwelling 1.

Precedent for more medium and high density

• An application must be considered on its own merits with consideration of the site context and requirements in the Planning Scheme at the time.

Increase in noise

• Any noise associated with the dwellings would be typical for a residential area, and it is not expected to create any unreasonable amenity impacts.

Inconvenience of construction

• There will be some inconvenience experienced during construction, however this is temporary. A condition on any permit to issue will require the submission of a Construction Management Plan to assist with managing off-site amenity impacts associated with construction.

The proposal will impact on the lifestyle of the area

 It is not considered that the addition of dwellings within a residential environment, will adversely impact the lifestyle of the area. The dwellings are provided with ample areas of private open space, setbacks to boundaries exceed the minimum requirements in ResCode and there are ample landscaping opportunities, which will result in a development that is consistent with Council's Development in Residential Areas and Neighbourhood Character Policy.

Too many bins on the street

• Council's Waste Management Department have advised that individual bins will not be permitted on the street for collection. A condition on any permit to issue will require the submission of a Waste Management Plan to outline the storage and collection of waste and recycling.

Access to emergency vehicles

• The driveway has been designed to ensure that emergency vehicles can access the site.

Proximity to a primary school

• Increased housing densities in proximity to existing services is supported by State and Local Planning Policy.

Single storey should be at the front, not the rear

 Council's Development in Residential Areas and Neighbourhood Character Policy encourages single storey to the rear, to better manage amenity impacts associated with double storey dwellings to adjoining properties, and to maintain a low scale backyard character. As such, Council Policy supports the single storey dwellings to the rear of the site. Two storey built form is not unusual in a residential context and is appropriate.

A landscape plan has not been prepared

• A condition of any permit to issue will require the submission of a landscape plan. It is considered that there are adequate areas for landscaping.

The development does not provide dwelling diversity

 Council's Development in Residential Areas and Neighbourhood Character Policy encourages dwelling diversity within the Local Living and Activity Areas. The subject site is located within the Knox Neighbourhood area, which does not require developments to provide dwelling diversity. However, it is noted that the development does provide dwellings with a range of bedroom numbers, smaller open space areas and double and single storey built form.

Reduced sunlight during winter to adjoining properties

• ResCode Standard B21 requires an assessment of overshadowing to ensure any overshadowing does not result in adverse amenity impacts. This is determined on shadows between 9am and 3pm on the Equinox (22 September). The proposed overshadowing complies with ResCode Standard B21.

### 3.2 Planning Consultative Committee Meeting

A Planning Consultative Committee (PCC) Meeting was held at the Civic Centre on 24 November 2016. Twenty-one (21) people signed the attendance sheet at the meeting. Objectors expressed the following main concerns with the proposal:

- Traffic
- Parking congestion
- Safety
- Loss of lifestyle
- Precedence
- Neighbourhood character

There were no negotiated outcomes at the conclusion of the meeting. The meeting Chairperson, Councillor Seymour requested that the applicant obtain a Traffic Impact Assessment, which was provided to Council on 12 December 2016.

The Traffic Impact Assessment was conducted by TraffixGroup. Traffic counts were undertaken between Monday 5<sup>th</sup> December and Friday 9<sup>th</sup> December. The counts show that Cavendish Avenue carries 800 daily movements with up to 109 during the morning peak, and 122 during the afternoon peak. It is estimated that the proposal would generate 44 movements per day with four (4) movements being generated in the morning and afternoon peak periods.

Council's Traffic Engineer has assessed the Traffic Impact Assessment and advised that the volume of traffic is lower than many other local roads and can accommodate the additional traffic associated with the proposal.

### 3.3 Referrals

The application has been referred to the following internal referral departments for comment. The following is a summary of relevant advice:

#### Traffic Engineer

• Standard conditions to be included on any permit to issue.

#### Drainage Engineer

• Standard conditions to be included on any permit to issue.

### <u>Arborist</u>

- The proposal retains a Variegated Pittosporum, Water Gum, Callistemon, Cabbage Tree and the Lemon Scented Gum. These trees can be retained, however the Lemon Scented Gum requires a possum guard to rejuvenate the canopy and paving to the rear of Dwelling 5 should be permeable or a deck.
- A Mexican Fan Palm is shown to be retained, this should be removed.
- The River Peppermint (23m x 18m -Tree Protection Zone 9.2m) and Smoothed Bark Apple Myrtle (27m x 14m – Tree Protection Zone 9.6m) have a moderate-high retention value but would require a lot more room to be successfully retained.
- No vegetation on neighbouring properties will be affected.

#### <u>Assets</u>

• No objection. Standard conditions to be included on any permit to issue.

<u>Waste</u>

• Kerbside collection of individual waste and recycling bins will not be permitted. There are a number of options for the collection of waste and recycling which may be appropriate.

Officer Response: A condition of any permit to issue will require the submission of a Waste Management Plan to outline the storage and collection of waste and recycling.

#### Sustainability Officer

• The Sustainable Design Assessment meets Council's requirements and can be approved.

#### Parks Services

• The Melaleuca linariifolia has a high 'retention value' and an amenity value of more than \$10,000. This tree is to be retained within the landscape. The crossover must be at least 2.5m from the tree.

Officer Response: A condition of any permit to issue will require that this be achieved.

### 4. DISCUSSION

This section considers the proposed development in light of the provisions of the Knox Planning Scheme including State and Local Planning Policies, any other relevant policies and objectives.

### 4.1 Zoning and Overlays

#### 4.1.1 Zone

#### **General Residential 2 Zone**

The land is zoned General Residential Zone – Schedule 2. A permit is required for the construction two or more dwellings on the land pursuant to Clause 32.08-4 of the General Residential Zone – Schedule 2.

• The proposal is consistent with the purpose of the General Residential Zone by providing for diversity in housing types that respects the neighbourhood character of the area.

Schedule 2 to the General Residential Zone varies the ResCode requirements for Standard B13 (Landscaping) which requires a minimum of one canopy tree per 175 square metres of the site area including a minimum of one canopy tree within each area of secluded private open space and one canopy tree within the front setback per 5 metres of width of the site. Each tree should be required to be surrounded by 20 square metres of permeable surface with a minimum radius of 3 metres. Up to 50 per cent of the permeable surface may be shared with another tree.

 It is considered that the proposed development can accommodate the required canopy tree planting; subject to conditions on any permit to issue.

Schedule 2 to the General Residential Zone also varies the ResCode requirements for Standard B28 (Private Open Space) which requires the provision of private open space consisting of a minimum area of 80 square metres including one part of secluded private open space at the side or rear of the dwelling with a minimum area of 60 square metres with a minimum dimension of 5 metres with convenient access from a living room.

• Each dwelling has been proposed with a minimum 80 square metres of private open space, including a minimum 60 square metres of secluded open space with a minimum dimension of 5 metres.

Schedule 2 to the General Residential Zone also varies the ResCode requirements for Standard B32 (Front fence height) which requires a front fence height of 2m to a street in a Road Zone Category 1 and 1.2m to other streets.

• No front fence is proposed.

Dwellings or residential buildings must not exceed a height of 9 metres (dependant on slope).

• Complies. The proposed dwellings have a maximum height of 8.15 metres.

### 4.1.2 Overlays

The land is not affected by any Overlays.

#### 4.2 Policy Consideration

### 4.2.1 State Planning Policy Framework

State policy requires Council to integrate the range of policies relevant to the issues to be determined, and balance conflicting objectives in favour of net community benefit and sustainable development.

Key Policies:

<u>Clause 15 Built Environment and Heritage</u> – Encourages high quality architecture and urban design outcomes that reflect the particular characteristics, aspirations and cultural identity of the community; enhances liveability, diversity, amenity and safety of the public realm; and promotes attractiveness of towns and cities within broader strategic contexts.

 The design of the development will make a positive contribution to the surrounding area, with built form considered to be appropriate in form and scale. The development incorporates typical neighbourhood character features such as pitched roofs, brick finishes, eaves, with car parking located behind or to the side of dwellings. Upper levels are reasonably articulated and are smaller than the ground level to reduce building bulk and mass.

<u>Clause 15.02</u> Sustainable Development – Ensure land use and development is consistent with the efficient use of energy and the minimisation of greenhouse gas emissions.

- The proposal contributes to the consolidation of urban development through the provision of increased density within an existing residential area with good provision of urban services and transport.
- Council's Sustainability Officer has advised that the submitted Sustainable Design Assessment meets Council's requirements. A condition on any permit to issue will require the development to be constructed in accordance with the approved Sustainable Design Assessment.

<u>Clause 16 Housing</u> – Encourage the development of well-designed medium-density housing that respects the neighbourhood character; improves housing choice; makes better use of existing infrastructure; and, improves energy efficiency of housing. Locate new housing in or close to activity centres and employment corridors and at other strategic development sites that offer good access to services and transport.

- Neighbourhood character *This is discussed at Section 4.2.2 of the report.*
- Housing choice The development provides for a range of dwelling sizes with smaller open space areas than typical for the area, contributing to house choice.
- Integration with infrastructure The site is located in a fully serviced area. Drainage plans will be required as a condition on any permit to issue.
- Energy efficiency This has been discussed above under Clause 15.02.

 Location – While the site is not located within an Activity Centre, it is a large site within an established area with access to a range of urban services. It is considered that the subject site is capable of accommodating the proposed dwellings whilst making a positive contribution to the character of the area. Refer to the assessment against Council's Development in Residential Areas and Neighbourhood Character Policy at Section 4.2.2 below.

<u>Clause 18 Transport</u> – To create a safe and sustainable transport system by integrating land use and transport.

- The site is located within 540 metres walking distance of Burwood Highway, which is serviced by Bus Routes 732, 757 and 738, and 850 metres walking distance to Stud Road, which is serviced by Bus Routes 664, 737 and 901.
- Bus Route No. 664 from Chirnside Park to Knox City via Croydon and Bayswater operates between 6:00am and 10:00pm Monday to Friday, between 7:22am and 10:38pm Saturdays, and between 7:42am and 9:38pm on Sundays at various intervals.
- Bus Route No. 732 from Box Hill to Upper Ferntree Gully via Vermont South, Knox City and Mountain Gate operates between 5:55am and 9:20pm Monday to Friday, between 7:45am and 9:48pm Saturdays, and between 8:53am and 9:44pm on Sundays at various intervals.
- Bus Route No. 737 from Croydon to Monash University via Boronia, Knox City and Glen Waverley operates between 5:56am and 10:07pm Monday to Friday, between 6:30am and 10:21pm Saturdays, and between 7:55am and 10:12pm on Sundays at various intervals.
- Bus Route No. 738 from Mitcham to Knox City via Knox Private Hospital and Wantirna Secondary College operates between 6:00am and 10:04pm Monday to Friday, between 8:01am and 9:55pm Saturdays, and between 8:30am and 9:43pm on Sundays at various intervals.
- Bus Route No. 757 from Knox City to Scoresby via Old Park Orchards Drive operates between 7:47am and 6:36pm Monday to Friday at various intervals.
- Smart Bus Route No. 901 from Frankston to Melbourne Airport operates between 4:51am and 12:04am Monday to Friday, between 5:20am and 12:06am Saturdays, and between 6:45am and 9:38pm on Sundays at various intervals.

#### 4.2.2 Local Planning Policy Framework

<u>Clause 21.01 Municipal Strategic Statement (MSS)</u> – encourages planning and development occurring with the necessary consideration to such matters as managing population growth, encouraging sustainable development and influencing the urban form so that Knox itself becomes more sustainable.

All development therefore is encouraged to incorporate Ecologically Sustainable Design (ESD) and Water Sensitive Urban Design (WSUD) principles to ensure that a sustainable urban environment is ultimately achieved with a strong use of existing infrastructure and to reduce dependence on private vehicle travel.

- The site is located in an established urban area reasonably close to urban services and open space areas, where existing infrastructure is readily available.
- Council's Sustainability Officer has advised that the submitted Sustainable Design Assessment meets Council's requirements. A condition on any permit to issue will require the development to be constructed in accordance with the approved Sustainable Design Assessment.

<u>Clause 21.04 Urban Design – Municipal Strategic Statement (MSS)</u> To ensure that all development responds positivity to the existing patters of urban form and character, the landscape qualities, historic and cultural elements and social aspirations of the Knox community.

- While the land is not in an Activity Centre, the proposal respects the preferred neighbourhood character and is consistent with the requirements of the MSS.
- An assessment against Council's Development in Residential Areas and Neighbourhood Character Policy (Clause 22.07) is below. The development complies with the open space requirements and provides opportunities for meaningful landscaping.
- As highlighted above, the site is located in an established urban area reasonably close to urban services and open space areas.

<u>Clause 21.05 – Housing</u> This clause implements the *Knox Housing Strategy 2015.* In managing Knox's current and future housing needs, Council supports a scaled approach to residential development. This scaled approach recognises that some parts of the City will need to accommodate change, due to population growth and the community's changing household needs. Development in residential areas will need to respond positively to the desired future character of Knox. The strong landscape character is the unifying element of the neighbourhood character of Knox.

The subject site is located within a 'Knox Neighbourhood' area, which has a sense of spaciousness within the public and private realm. These areas will continue to be low-scale neighbourhoods, characterised by detached dwellings with large backyards which contribute to the area's green and leafy character.

Objective 1 for Housing Objectives and Strategies is to support residential development in accordance with the Knox Housing Strategy 2015, which identifies a scale approach to residential development. The strategy is to direct housing growth toward Local Living and Activity Areas.

• The site is not located in an Activity Centre. However, the site is sufficiently large to accommodate seven (7) dwellings while achieving the open space and landscaping outcomes sought for the Knox Neighbourhood Character Area.

Objective 2 is to support a diversity of housing choice in appropriate locations. Strategies include encouraging a diversity of housing styles, types, forms and sizes to cater for the changing needs of the community.

• The development would provide residents with alternative forms of housing styles and sizes to cater for the changing needs of the community.

Objective 3 is to ensure the quality of housing design in Knox is improved to better respond to neighbourhood identify and to create a stronger sense of place. Strategies include ensuring that residential development enhances the City's "green and leafy" image, support development that makes a positive contribution to the preferred future character of the area and that is innovative, environmentally sustainable, accessible and site responsive.

• Each dwelling is provided with areas of private open space that will allow for canopy tree planting.

Objective 4 is to protect and enhance the landscape and environmental values of the nature areas of significance within the municipality.

• The site is not located in an area of biological significance.

Objective 5 is to ensure that residential development better responds to the community's current and future needs, and allows people to 'age-inplace' by supporting the provision of a diverse range of housing including smaller scale dwellings.

 The development provides for dwelling with smaller private open space areas than typical for the surrounding area, includes two single storey dwellings, and all dwellings have services and a bedroom at ground level to improve accessibility for residents with reduced mobility.

<u>Clause 22.07 – Development in Residential Areas and Neighbourhood</u> <u>Character: Knox Neighbourhood Area</u>

The desired future character of this area is to:

- Continue to be low-scale neighbourhoods, characterised by detached houses and dual occupancies; with some villa unit developments on larger blocks.
- Retain their green and leafy identity and character through the retention of front and back yards, and the establishment of a garden setting that includes canopy trees.

The key design objectives are:

To retain and enhance the streetscape by the planting of appropriate trees on private land.

 The setbacks and open space areas within the proposed design provide opportunities to plant new canopy trees. A landscape plan will be required as a condition on any permit to issue.

To avoid dominance of buildings from the street.

• The two proposed dwellings to front Cavendish Avenue are setback 7.8 metres, with upper floor levels recessed further, and will not dominate the street.

To avoid the loss of front and rear garden space.

• Dwellings are setback from the side and rear boundaries and provide 80sqm of open space, which will ensure adequate areas for canopy tree planting within the front and rear gardens.

To avoid the dominance of car storage facilities from the street.

• Car parking facilities are located to the side or rear of the dwellings and will not dominate the streetscape.

To retain large backyards for landscaping and open space.

• Dwellings are provided with 80sqm of open space and the setbacks and open space areas will accommodate new canopy tree planting.

To ensure buildings reflect the prevailing scale of buildings in the street.

• Dwellings are not excessive in scale or bulk. Upper floor areas are recessed to better integrate with the surrounds.

#### 4.3 Particular Provisions

#### Clause 52.06 – Car Parking

Prior to a new use commencing or a new building being occupied the car parking spaces required under Clause 52.06-5 must be provided on the land or as approved under Clause 52.06-3 to the satisfaction of the responsible authority.

Clause 52.06-5 outlines the requisite amount of parking to be provided as follows:

To each dwelling at a ratio of one car space to each one or two-bedroom dwelling and two spaces for each dwelling with three or more bedrooms (with studies or studios that are separate rooms counted as bedrooms).

- Each three (3) and four (4) bedroom dwelling is provided with a double garage and the two (2) bedroom dwelling is provided with a single garage.
- One (1) visitor parking space has been provided.
- The car parking provided for residents and visitors complies with Clause 52.06.2 of the Knox Planning Scheme.

Clause 52.06-8 details the design standards for car parking. The provision of car parking should meet the design requirements of this Clause. An assessment of the design standards, including any areas of non-compliance are considered below:

Design Standard 1: Access ways – Complies.

Design Standard 2: Car Parking Spaces - Complies.

Design Standard 3: Gradients – Complies.

Design Standard 4: Mechanical Parking – N/A.

Design Standard 5: Urban Design – Complies.

Design Standard 6: Safety – Complies.

Design Standard 7: Landscaping – Complies.

4.4 Clause 55 – Two or More Dwellings on a Lot and Residential Buildings (ResCode)

Neighbourhood Character and Infrastructure

Neighbourhood Character – Complies, refer to Section 4.2.2 above.

Residential Policy - Complies.

Infrastructure – Complies. A drainage plan will be required as a condition on any permit to issue.

Integration with the Street – Complies.

Site Layout and Building Massing

Street Setback – Complies.

Building Height – Complies.

Site Cover/Permeability - Complies.

Energy Efficiency – Complies.

Open Space – Complies

Safety – Complies.

Landscaping – Complies. A condition on any permit to issue will require a landscape plan to be submitted to the satisfaction of the Responsible Authority.

Access – Complies.

Parking Location – Complies.

Amenity Impacts

Side and rear setbacks – Complies.

Walls on boundaries - Complies.

Daylight to existing windows/north facing windows – Complies.

Overshadowing open space - Complies.

Overlooking – Can comply subject to a condition on any permit to issue that will require the bedroom 3 window to Dwelling 1 and the bedroom 2 window to Dwelling 2 to be screened.

Internal views - Complies.

Noise Impacts – Complies.

**On-Site Amenity and Facilities** 

Accessibility - Complies.

Daylight to new windows – Complies.

Private Open Space – Complies.

Solar access - Complies.

Storage – Complies.

Detailed Design

Design Detail – Complies.

Site Services – Complies.

Front fence – Complies.

### 4.5 General Decision Guidelines

Clause 65 of the Knox Planning Scheme and Section 60 of the *Planning and Environment Act 1987* set out decision guidelines/matters which the responsible authority must consider when deciding any planning application.

• The decision guidelines of Clause 65 of the Knox Planning Scheme and Section 60 of the Planning and Environment Act (1987) have been appropriately considered.

## 5. CONCLUSION

Clause 10.04 of the Knox Planning Scheme requires Council to balance relative policy objectives when making decisions to ensure resulting development is sustainable and achieves a net community gain. In this context, the development is appropriate given the following:

- The development is consistent with the objectives and policies of for the Knox Neighbourhood Area. The proposal complies with the General Residential Zone - Schedule 2 and is generally compliant with ResCode subject to conditions on any permit to issue.
- The proposed dwellings are generally consistent with Council's Development in Residential Areas and Neighbourhood Character Policy (Clause 22.07 of the Knox Planning Scheme) in that the design has ensured the retention of front and rear yard open space, first floors are reasonably setback from ground floor areas and the dwellings incorporate materials consistent with the area and a hip roof form. In addition to this, all dwellings are provided with usable areas of private open space and appropriate internal amenity.

- The development is consistent with State and Local Planning Policy Framework (including the Municipal Strategic Statement).
- The development is compliant with ResCode and Clause 52.06 (Car Parking).

## 6. CONFIDENTIALITY

There are no confidentiality issues associated with this report.

#### **RECOMMENDATION**

That Council issue a Notice of Decision to grant a Planning Permit for the construction of five (5) double storey dwellings and two (2) single storey dwellings (total of seven (7) dwellings) at 36 & 38 Cavendish Avenue, Wantirna, subject to the following conditions:

#### Amended Plans

- 1. Prior to the commencement of any buildings or works, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and will then form part of the permit. The plans must be drawn to scale with dimensions and three copies must be provided. The plans must be generally in accordance with the plans submitted with the application but modified to show:
  - 1.1 Annotation that "A possum guard to be installed to prevent possum grazing on the Lemon Scented Gum. This is to be installed at the time that the Tree Protection fencing is installed".
  - **1.2** Removal of the Mexican Fan Palm.
  - 1.3 The location and design of the combined electricity supply metre box, which must be located clear of the corner splay, or have a maximum height of 900mm.
  - 1.4 Annotation that "Tree Protection fencing must be installed prior to the commencement of any buildings or works, and maintained for the completion of works. The Tree Protection fencing must be inspected by Council officers prior to the commencement of works".
  - 1.5 The path to Dwelling 7 to be re-directed to run directly from the shared accessway, not the street frontage.
  - **1.6** The paving to Dwelling 5 to be permeable paving or a deck.

## Recommendation (cont'd)

- 1.7 The retaining wall within the secluded private open space of Dwelling 5 to be retained with no further excavation.
- 1.8 A communal bin storage area and/or collection area, if required. Bin storage must not be located within the front setback. The bin collection area, if located within the front setback, must not be fenced. Patterned paving would be acceptable.
- 1.9 The bedroom 3 window to Dwelling 1 and bedroom 2 window to Dwelling 2 to be provided with obscure glazing to a height of 1.7 metres above finished floor level. The window can be openable above. Adhesive film must not be used.
- 1.10 The shared crossover to be a minimum 2.5 metres from the street tree, measured from the wing. The crossover must be shown in accordance with Council Standards.
- 1.11 A Waste Management Plan in accordance with Condition 12 of this Permit.
- 1.12 Drainage plans in accordance with Condition 2 of this Permit and any necessary modifications to the plans.
- 1.13 Landscape plans in accordance with Condition 3 of this Permit and any necessary modifications to the plans.
- 1.14 Tree protection measures as outlined in Conditions 19 to 26 of this Permit, including the location of tree protection fencing as required.
- 1.15 A Construction Management Plan in accordance with Condition 27 of this Permit.

To the satisfaction of the Responsible Authority.

#### Drainage

- 2. Prior to commencement of any buildings or works, three copies of drainage plans and computations must be submitted to and approved by the Responsible Authority. Construction of the drainage is to be in accordance with these plans. The plans must show the following:
  - 2.1 All stormwater drainage discharge from the site connected to a legal point of discharge.
  - 2.2 Detailed design plans of the proposed outfall drain to Council's standards and satisfaction, if required.

## Recommendation (cont'd)

- 2.3 The internal drains of the dwellings to be independent of each other.
- 2.4 An on-site detention system designed by a suitably qualified Civil Engineering Consultant to ensure no net increase in stormwater discharge from the proposed development.
- 2.5 The on-site detention system to be installed in a suitable location for easy access and maintenance.
- 2.6 A suitable overland flow path for the entire site to the satisfaction of the Responsible Authority. Details of the overland flow path are to be included on the plans.
- 2.7 All levels to be to AHD (Australian Height Datum).

To the satisfaction of the Responsible Authority.

#### Landscaping

3. Prior to the commencement of any buildings or works, a landscape plan to the satisfaction of the responsible authority must be submitted to and approved by the responsible authority. When approved, the plan will be endorsed and will then form part of the permit.

The plan must show:

- 3.1 A survey (including botanical names, height and width) of all existing vegetation to be retained and / or removed.
- 3.2 The identification and removal of all vegetation identified as an environmental weed in Knox (as outlined in Appendix 2 of Council's Landscape Guidelines for Planning Permits).
- 3.3 Buildings and trees (including botanical names, height and width) on neighbouring properties within three metres of the boundary.
- 3.4 Details of the surface finishes of pathways and driveways.
- 3.5 Details and location of all existing and proposed services including above and below ground lines, cables and pipes.
- 3.6 A planting schedule of all proposed trees, shrubs and ground covers, including botanical names, common names, pot sizes, sizes at maturity, and quantities of each plant.

## Recommendation (cont'd)

- 3.7 Landscaping and planting within all open areas of the site (including additional planting within open space areas of the existing dwelling/s).
- 3.8 A minimum of eleven (11) canopy trees (to include at least four (4) trees in the front setback and at least two (2) of these to be large indigenous canopy trees); and at least 5 large feature shrubs with a mature height of 4 to 5 metres.
- 3.9 A minimum of 40% of all new vegetation (both canopy trees and understorey) is to be indigenous species.
- 3.10 A minimum of 40% of all new vegetation (both canopy trees and understorey) is to be native species.

To the satisfaction of the Responsible Authority.

- 4. Before the occupation of the development, the landscaping works shown on the endorsed plans must be carried out and completed to the satisfaction of the responsible authority.
- 5. The landscaping shown on the endorsed plans must be maintained to the satisfaction of the responsible authority. Any dead, diseased or damaged plants are to be replaced.

#### General

- 6. All development must be in accordance with the endorsed plans.
- 7. The layout of buildings and works as shown on the endorsed plans, must not be altered without the prior written consent of the Responsible Authority. This does not apply to:
  - 7.1 An open-sided pergola or verandah to a dwelling with a finished floor level not more than 800mm above ground level and a maximum building height of three metres above ground level; or
  - 7.2 A deck to a dwelling with a finished floor level not more than 800mm above ground level;

Where the total floor area of decks, pergolas and verandahs, for each dwelling does not exceed  $16m^2$ .

- 8. Once the development has started it must be continued and completed to the satisfaction of the Responsible Authority.
- 9. Prior to the occupation of the dwellings the development is to be completed in accordance with the endorsed plan/s to the satisfaction of the Responsible Authority.

# 6.2 36 & 38 Cavendish Avenue, Wantirna (cont'd) Recommendation (cont'd)

10. All walls on the boundaries of adjoining properties must be cleaned and finished to the satisfaction of the Responsible Authority.

#### Sustainable Design Assessment

11. Prior to the occupation of the development, the development must be constructed in accordance with the Sustainable Design Assessment.

#### Waste Management

12. Before the development commences, a Waste Management Plan must be submitted to and approved by the Responsible Authority, demonstrating how waste collection will be undertaken on site, including the operation of the garbage and recyclables storage area. Garbage and recyclables storage and collection must be undertaken in accordance with the approved plan/documentation, and must be undertaken by a private contractor, to the satisfaction of the Responsible Authority. This requirement can be waived if a Council service is provided. Kerbside collection of waste and recycling will not be permitted.

#### Car Parking & Accessways

- 13. Before the dwellings are occupied, driveways and car parking areas must be:
  - 13.1 Fully constructed to the minimum standard of 100mm reinforced concrete and available for use in accordance with the plans submitted to and approved by the Responsible Authority; and
  - 13.2 Formed to such levels and drained so that they can be used in accordance with the approved plan; and
  - 13.3 Treated with an all-weather seal or some other durable surface; and
  - 13.4 Line-marked or provided with some other adequate means of showing the car parking spaces.

To the satisfaction of the Responsible Authority.

14. Parking areas and driveways must be kept available and maintained for these purposes at all times to the satisfaction of the Responsible Authority.
### Fencing

- 15. All costs associated with the provision of the fencing are to be borne by the owner/developer under this permit.
- 16. Prior to the occupancy of the development all fencing shall be in a good condition to the satisfaction of the Responsible Authority.

### Amenity During Construction

- 17. Upon commencement and until conclusion of the development, the developer shall ensure that the development does not adversely affect the amenity of the area in any way, including:
  - 17.1 the appearance of building, works or materials on the land
  - 17.2 parking of motor vehicles
  - 17.3 transporting of materials or goods to or from the site
  - 17.4 hours of operation
  - 17.5 stockpiling of top soil or fill materials
  - 17.6 air borne dust emanating from the site
  - 17.7 noise
  - 17.8 rubbish and litter
  - 17.9 sediment runoff
  - 17.10 vibration

Should the development cause undue detriment to the amenity of the area then immediate remedial measures must be undertaken to address the issue as directed by, and to the satisfaction of, the Responsible Authority.

#### Stormwater

18. Stormwater runoff from all buildings and hardstanding surfaces shall be properly collected and discharged in a complete and effective system of drains within the property and shall not cause or create a nuisance to abutting properties.

**Tree Protection** 

- 19. All works, including excavation, within the structural root zone areas of the trees on the subject site must be undertaken under the supervision of a qualified Arborist to ensure that there is no unreasonable damage to the root system of trees to be retained and/or protected, to the satisfaction of the Responsible Authority.
- 20. Before the development starts, the owner must submit to the Responsible Authority details of the name of the Arborist who will supervise the works and the tasks to be undertaken by the Arborist, to the satisfaction of the Responsible Authority.
- 21. Prior to any works commencing on the site, all trees and vegetation to be retained including other critical root zones must be fenced off to create a protection zone. The protection zone must extend around the trees canopy drip-line unless an alternative tree protection zone has been approved by the responsible authority.
- 22. The fence is to be chain link or wire mesh, comprise either wooden or steel posts set into the ground or on concrete pads, and be a minimum height of 1.4 metres. Signage is to be affixed to the fence advising that the area is a tree protection zone and a no-go development area.
- 23. The fence and signage is to be maintained throughout the construction period and the signage removed at the completion of all works.
- 24. No temporary removal of the fence, or encroachment into the protection zone is permitted without the written consent of the responsible authority.
- 25. The following activities are prohibited from the tree protection area, without the written consent of the responsible authority:
  - 25.1 Construction activities.
  - 25.2 Dumping and/or storage of materials, goods and/or soil.
  - 25.3 Trenching or excavation.
  - 25.4 Lopping branches, nailing or affixing signs, service lines, lights etc to the trees.
- 26. Prior to any works commencing on site, the Responsible Authority must be contacted to inspect the Tree Protection fencing.

**Construction Management Plan** 

- 27. Prior to the commencement of any buildings or works a Construction Management Plan must be submitted to and approved by the Responsible Authority. When approved the plan will be endorsed to form part of the permit. The plan is to include details of the following:
  - 27.1 Contact Numbers of responsible owner/contractor including emergency/24-hour mobile contact details.
  - 27.2 Identification of possible environmental risks associated with development works.
  - 27.3 Response measures and monitoring systems to minimise identified environmental risks, including but not limited to vegetation protection, fauna protection, runoff, erosion, dust, litter, noise and light.
  - 27.4 Location and specifications of sediment control devices on/off site.
  - 27.5 Location and specifications of surface water drainage controls.
  - 27.6 Proposed drainage lines and flow control measures.
  - 27.7 Location of all stockpiles and storage of building materials.
  - 27.8 Location of parking for site workers and any temporary buildings or facilities.
  - 27.9 Details to demonstrate compliance with relevant EPA guidelines.
  - 27.10 Hours during which construction activity will take place.

To the satisfaction of the Responsible authority.

28. Construction activity at the site is to accord with this approved Construction Management Plan.

### Permit Expiry

- 29. This permit will expire if one of the following circumstances applies:
  - 29.1 The development is not started within two years of the date of this permit.
  - 29.2 The development is not completed within four years of the date of this permit.

Pursuant to Section 69 of the Planning & Environment Act 1987, the Responsible Authority may extend:

- The commencement date referred to if a request is made in writing before the permit expires or within six (6) months afterwards.
- The completion date referred to if a request is made in writing within 12 months after the permit expires and the development started lawfully before the permit expired.

#### NOTES

Drainage Notes (to be read in conjunction with the above drainage conditions):

- Applicant shall engage a certified Engineering Consultant to analyse the site's existing drainage to determine type and size of the Onsite Detention (OSD) system. This shall be designed in accordance with the Knox City Council (Responsible Authority) Stormwater Drainage Guidelines, (copy available on Council's website), and approved drainage design methods specified in the current edition of Australian Rainfall and Runoff. It should be located preferably in a common area to the dwellings, and be easily accessible for maintenance.
- The total Permissible Site Discharge for the property including all dwellings is 12.2L/s to the existing Council drainage system for a 5 year ARI event.
- Stormwater discharge from the property is to be directed to the 225mm diameter Council Stormwater pipe near the south-west corner of the property to Council standards and satisfaction as this represents the legal point of discharge. The applicant must confirm this on site.

- The Applicant is required to use Australian Height Datum (AHD) to present levels in all future plans. Applicant must ensure that levels on the plan are accurate.
- Drainage works in the Road reserve or in the Council easement will require a road opening permit.
- Drainage system designed so as to avoid impact on any vegetation shown on the endorsed plans as being retained.
- Water Sensitive Urban Design (WSUD) should be addressed as part of this development, eg water storage tanks, swale drains, etc.

#### Other Notes:

- Council encourages the consideration of water storage tanks for all existing and proposed residential developments.
- A building permit must be obtained before development is commenced.
- Buildings are not allowed to be built over Council easements.
- The dwelling/s must achieve a minimum 6-Star Energy Rating.
- In accordance with Council policy, an 8.5% public open space contribution may apply in the event of the subdivision of the land.
- Council will not collect waste from the proposed development.
- Indigenous plants can be purchased through approved indigenous nurseries, as listed in the Knox City Council 'Preferred Local Replacement Plants' Information Sheet.
- Dwelling numbers as shown on the endorsed plans do not necessarily indicate any future street numbers. Property (street) numbering shall be in accordance with Council's Property (Street) Numbering Policy. Information regarding this can be obtained from Council's Property and Revenue Services Department on 9298 8215.
- Letterboxes and all other structures (including meter boxes) shall be constructed to a maximum height of 900mm or relocated clear of a splayed area (2m x 2.5m) in accordance with AS2890.1, Clause 3.2.4 to ensure safe sight distances. Letterboxes shall face towards the street frontage.

- Internal public lighting shall be provided to the satisfaction of the relevant authority and in accordance with AS1158. This would generally be low height or bollard type lighting to avoid spill-over into adjacent properties. It may be sensor activated, to avoid all night running costs.
- Raised concrete slabs on the existing footpath fronting the site should be grounded.
- All litter and rubbish associated with the construction must be contained on site at all times.

Report Prepared By: Principal Planner (Renee Haddock) Report Authorised By: Director – City Development (Angelo Kourambas)





















# 36-38 CAVENDISH AVENUE WANITRNA APPENDIX B 49







#### **DINSDALE WARD**

### 6.3 APPLICATION FOR THE DEVELOPMENT OF THREE (3) DOUBLE STOREY DWELLINGS AND THREE (3) TRIPLE STOREY DWELLINGS (TOTAL SIX (6) DWELLINGS) AT 3 HARRIS GROVE, BAYSWATER (Application No. P/2016/6463)

#### 1. SUMMARY:

Land: Applicant: Proposed Development:	3 Harris Grove, Bayswater HX Design Pty Ltd Development of three (3) two storey dwellings and three (3) triple storey dwellings (total six (6) dwellings)
Existing Land Use:	Single dwelling
Area/Density:	977sqm, 1:163sqm
Zoning:	General Residential Zone – Schedule 4
Overlays:	Design and Development Overlay – Schedule 6
Local Policy:	Municipal Strategic Statement (MSS) Bayswater Major Activity Centre including Key Redevelopment Sites Policy
Application Received: Number of Objections: PCC Meeting:	4 July 2016 Twelve (12) Not applicable

#### **Assessment:**

The development does not provide for an appropriate balance between the need for additional housing within an established residential area, the amenity of occupants and adjoining residents, and planting of new canopy vegetation.

The proposal fails to comply with the Municipal Strategic Statement, the Bayswater Major Activity Centre including Key Redevelopment Sites Policy, and ResCode.

The proposal fails to comply with the objectives and standards of the General Residential Zone – Schedule 4 and Design and Development Overlay – Schedule 6.

It is considered that the proposal does not reasonably respond to State and Local Planning Policies. It is recommended that Council issue a Notice of Decision to Refuse a Planning Permit.

### 2. BACKGROUND

### 2.1 Subject Site and Surrounds

The location of the subject site is shown in Appendix A.

- The subject site is located on the western side of Harris Grove, Bayswater. The site is irregular in shape and contains a single storey weatherboard dwelling with attached carport and associated outbuildings. The dwelling is setback 14.9m from the street frontage. Vegetation exists to the periphery of the site. Access to the site is via an existing crossover and driveway to the southern boundary of the land.
- A 2.42m wide drainage easement exists to the southern the western boundaries of the land. No covenants apply to the land.
- The subject site is located within an established residential area; containing a mixture of single and two storey dwellings. There are numerous examples of multi dwelling developments within the immediate area. Land to the south and south-east is zoned Residential Growth Zone Schedule 2, Commercial 1 Zone to the south-east and General Residential Zone Schedule 2 to the north-west; and developed accordingly.

### 2.2 The Proposal

(Refer to attached plans at Appendix B)

It is proposed to remove the existing dwelling from the site and construct three (3) double storey and three (3) triples storey dwellings (total six (6) dwellings). Details are as follows:

- Dwelling 1, 4 and 6 will be two storey and contain 2 -3 bedrooms. Dwellings also contain open kitchen / meals area, living room, laundry, bathrooms, and dining areas.
- Dwellings 2, 3 and 5 will be three storey and contain 3 bedrooms. Dwellings also contain open living areas, kitchen, laundry, bathrooms, study nook, and gallery.
- The development proposes a new crossover and driveway to Harris Grove; this will service all dwellings and is located to towards the centre of the site. Dwellings 1 and 4 (2 bedrooms) have been proposed with a single garage, with all other dwellings (3 bedrooms) being proposed with a single garage and a tandem car parking space. One (1) visitor car parking space is proposed between Dwellings 1 and 3.

- Each dwelling is proposed with a minimum 15 square metre balcony, with a minimum width of 1.8 metres.
- Dwellings will reach a maximum height of 9.01 metres and will be constructed of a mixture of brick, lightweight cladding, timber cladding and colorbond roofing. Colours include light and dark greys; and a black roof.
- A Syzygium paniculatum (Magenta Lilly Pilly) is shown to be retained within the site frontage and all other vegetation is indicated to be removed. No front fence is proposed.

## 3. CONSULTATION

### 3.1 Advertising

The application was advertised by way of a sign on the site frontage and notices were sent to adjoining property owners and occupiers. Council received twelve (12) objections to the application. These can be summarised as follows:

Waste Management / bins in street

• The application has been referred to Council's Waste Department who are satisfied that the waste, recycling & hard waste collections can be undertaken kerbside on the naturestrip frontage of the property in Harris Grove.

Parking / Traffic / Street already congested

• Council's Traffic Engineers have reviewed the planning application and have no objection to the amount of traffic generated from the development.

Removal of vegetation / impact on habitat

- The application has been referred to Council's Arborist who has noted all vegetation (with the exception of the Magenta Lilly Pilly within frontage of the site) is proposed to be removed however; none of this is considered significant due to their species and / or health.
- The application will have a significant impact on vegetation on adjoining land. See Arborist comments in Section 3.2.
- Limited opportunities have been provided for compensatory replanting onsite, including canopy trees. Ground floor open space areas have been noted on plans to be used for car parking purposes, therefore limiting canopy planting to the frontage of the site, which is considered insufficient and does not comply with the landscaping objectives of the Knox Planning Scheme.

• In addition to this, the limited landscaping opportunities provided throughout the site will reduce the internal amenity of the development for future residents.

Neighbourhood Character / Overdevelopment

• The proposed development is not supported as it is considered to be uncharacteristic of the area and fails to comply with a number of Standards of ResCode. This will be discussed further in Section 4.2.2.

### 3.2 Referrals

The application has been referred to internal departments for comment. No objection has been raised; the following is a summary of relevant advice:

### Traffic Engineer

- Standard conditions to be included on any permit issued.
- The vehicles shown on plans are not the correct size for an 85th percentile vehicle.
- Turning templates indicate it is difficult to exit out of the western car space of garage 1. Vehicles must give 300mm clearance to all the wall of Dwellings 1 & 3. The layout must be changed so all vehicles can enter and exist in a forward direction. Swept paths using a 85th percentile tuning template should be provided to show access can be achieved to all car spaces.
- It has been noted that the garage for the proposed Dwelling 1 has a door which opens inwards to the garage. This will reduce the space of the garage to less than required and the applicant should alter the direction in which the door opens.

Officer Comment: These matters can be addressed through conditions of permit, should a permit be issued as there is sufficient space to allow for extra width in garage 1.

### Drainage Engineer

• Standard conditions to be included on any permit issued.

### <u>Assets</u>

• No objection. Standard conditions.

### <u>Arborist</u>

- A Syzygium paniculatum (Magenta Lilly Pilly) is shown to be retained, this tree will not be affected, all other vegetation is indicated to be removed, no vegetation is significant and a permit to remove is not required.
- Dwelling 2 needs to be redesigned to be outside the Structural Root Zone (2.1m radius) of Tree 13 and not encroach into the Tree Protection Zone by more than 10%. Current design shows the development to have a 17.2% encroachment, including encroachment into the Structural Root Zone.
- Dwelling 3 needs to be redesigned to be outside the Structural Root Zone (2.4m radius) of Tree 29 and not encroach into the Tree Protection Zone by more than 10%. Current design shows the development to have a 33.2% encroachment, including encroachment into the Structural Root Zone.
- Before the development commences, a tree management plan (A1 sheet (a) 1:100) must be submitted to and approved by the Responsible Authority, demonstrating how vegetation to be retained on site and on adjoining properties will be protected and maintained during the predevelopment, construction, and post construction phases.

Officer Comment: The proposal would require a significant redesign to ensure compliance with the above requirements; it is unclear if there is sufficient space available onsite to allow for this. The tree management plan could be required as a condition of permit, should a permit be issued.

### Landscape

- The Landscape plans must show the provision of at least 4 additional indigenous or native canopy trees, 5 additional large feature shrubs with a mature height of 4-5 metres and at least 15 additional medium-large shrubs chosen from Appendix 4 or 5 of Council's Landscape Guidelines for Planning Permits. These canopy trees must be a minimum 1.5 metres tall when planted and are to be in the following areas:
  - 1 large indigenous canopy tree, 1 medium canopy tree in the front and 2 large feature shrubs with a mature height of 4-5 metres located in the front setback of Dwelling 2.
  - 1 large indigenous canopy tree, 1 small canopy tree in the front and 2 large feature shrubs with a mature height of 4-5 metres located in the front setback of Dwelling 1.
  - 1 large feature shrub with a mature height of 4-5 metres located in the north west corner of the site.

• All other standard landscaping permit conditions apply.

Officer Comment: This would satisfy the Landscaping standards of the General Residential Zone – Schedule 4 however; it would not meet the objectives of this requirement. These matters could be addressed through conditions of permit should a permit be issued.

#### Waste Management

- Satisfied that the waste, recycling & hard waste collections can be undertaken kerbside on the naturestrip frontage of the property in Harris Grove, as there is sufficient space to accommodate the bins and this eliminates the need for a centralised bin store for communal bins, an onsite collection point or a private waste service.
- No Waste Management Plan required.

#### **Sustainability**

• Standard conditions to be included on any permit issued.

#### <u>Parks</u>

- Tree 1 (northern end of street frontage) has been removed by council and no longer exists.
- Tree 2 (middle of street frontage) cannot remain within this design. The tree is within the area of the proposed cross-over location. The tree can be removed at cost to the applicant of \$1,584.18
- Tree 3 (southern end of street frontage) can be retained within this design. Tree Protection Zone fencing will be required. The fencing must be installed a minimum 3.5m from the trunk and be bordered by the property boundary and the road.

Officer Comment: These matters could be addressed through condition of permit should a permit be issued.

### 4. **DISCUSSION**

#### 4.1 Zoning and Overlays

#### 4.1.1 Zone

#### **General Residential Zone – Schedule 4**

The subject site is located within the General Residential 4 Zone. A permit is required for the construction two or more dwellings on the land pursuant to Clause 32.08-4 of the General Residential 4 Zone.

- The proposal is considered to be inconsistent with the purpose of the General Residential Zone – Schedule 4 as it does not provide for diversity in housing types that respects the neighbourhood character of the area.
- It is acknowledged that the site is large enough to accommodate multi dwellings however; the design response is not a sympathetic or appropriate outcome for the site and the immediate area.
- The proposal fails to comply with a number of requirements of ResCode including (but not limited to) site coverage / permeability, side and rear setbacks, neighbourhood character, private open space, solar access and landscaping. The proposed development provides for an inadequate design response and poor amenity for future residents.

Schedule 4 to the General Residential Zone varies the ResCode requirements for Standard B6 (Minimum Street Setback):

Context: Where there is an existing building on one abutting allotment facing the same street and no existing building on the other abutting allotment facing the same street, and the site is not on a corner.

Minimum setback from front streets: The same distance as the setback of the front wall of the existing building on the abutting allotment facing the front street or 6 metres, whichever is the lesser.

• The proposed development is setback 9m from Harris Grove and complies with this requirement.

Schedule 4 to the General Residential Zone varies the ResCode requirements for Standard B13 (Landscaping). Development provide for a minimum of one canopy tree per 250 square metres of the site area including a minimum of one canopy tree within the front setback per 5 metres of width of the site (excluding the width of one driveway). Each tree should be required to be surrounded by 20 square metres of permeable surface with a minimum radius of 3 metres. Up to 50 per cent of the permeable surface may be shared with another tree.

- It is considered that the proposed development can meet the standard of this requirement and accommodate the canopy tree planting in accordance with the Schedule. This could be addressed through conditions of permit, should a permit be issued. However; it is considered that the development would not meet the objective of this Standard.
- All planting would have to be accommodated within the frontage of the site as other open space areas within the development have been shown to be used for car parking purposes or located over an easement. Limited opportunities have been provided within side and rear setbacks for the provision of meaningful landscaping, including canopy trees; to help integrate the development into the area.
- The limited landscaping opportunities provided throughout the site will reduce the internal amenity of the development for future residents.
- The application will have a significant impact on vegetation on adjoining land which does not ensure the retention of mature vegetation or maintain the landscape character of the area.
- In addition to this, the proposed removal of the majority of vegetation from the site and limited opportunity for compensatory replanting, including canopy planting; will not maintain or enhance the landscape character of the area or habitat for plants and animals in the area.

Schedule 4 to the General Residential Zone varies the ResCode requirements for Standard B28 (Private Open Space) which required provision of private open space consisting of:

- An area of 40 square metres, with one part of the private open space to consist of secluded private open space at the side or rear of the dwelling or residential building with a minimum area of 25 square metres, a minimum dimension of 3 metres and convenient access from a living room, or
- A balcony of 15 square metres with a minimum width of 1.8 metres and convenient access from a living room, or
- A roof-top area of 15 square metres with a minimum width of 2 metres and convenient access from a living room.
- Each dwelling has been proposed with a balcony of 15 square metres with a minimum width of 1.8 metres and convenient access from a living room. As such, the development complies with this requirement however; it is considered that the proposal fails to comply with the objective of this Standard.

It is considered that the proposal does not provide adequate private open space for the reasonable recreation needs of residents as balconies on the northern side of the development will be required to be screened to limit overlooking into adjoining properties as well as internally; this will impact on the amenity of these open space areas. In addition to this, balconies located on the southern side of the development will not comply with relevant solar access requirements of ResCode.

### 4.1.2 Overlays

The site is located within the Design and Development Overlay – Schedule 6 (DDO6) relating to the Bayswater Major Activity Centre Within the DDO6, a planning permit is required to construct or carry out works associated with a new dwelling.

The following requirements apply to buildings and works:

Building heights

- The subject site is located within an area that is earmarked for three-storey development as per the Map attached to the DDO6. The proposed dwellings height / number of storeys are consistent with this.
- The development does not provide for an appropriate transition between adjoining zones and built form. A number of two and three storey sheer walls are proposed throughout the development with limited landscaping opportunities provided to help 'screen' the bulk of the built form.

#### Views

• The site currently has limited views of the Dandenong Ranges given the sites context; the proposal will not alter this.

### Private open space

- As previously discussed, private open space is proposed in the form of upper level balconies. Balconies on the northern side of the development will be required to be screened to limit overlooking into adjoining properties as well as internally; this will impact on the amenity of these open space areas. In addition to this, balconies on the southern side of the development will not receive appropriate solar access.
- Open space areas at ground floor level area limited.

Vegetation and landscaping

- The majority of vegetation onsite is proposed to be removed, with the exception of a Magenta Lilly Pilly within the frontage setback of the site.
- As previously discussed, landscaping opportunities within the site are restricted to the frontage of the site. Little or no opportunity has been provided for landscaping (including canopy planting) within side and rear boundaries; therefore limiting the ability for landscaping to help integrate the development into the area.
- The limited landscaping opportunities provided throughout the site will reduce the internal amenity of the development for future residents.
- The proposal will also have a significant impact on vegetation on adjoining allotments, further exacerbating the lack of site responsiveness of the proposed development.

Streetscape design

- The development has not been proposed to be scaled down in height towards the rear of the property, with Dwellings 3 and 5 being three storey in form. While it is acknowledged this adjoins a car parking area, it will still be visible from adjoining land to the west with no landscaping to help soften the development when viewed from these properties.
- In addition to the above, Dwelling 6 has been proposed with a two storey sheer wall to the rear of the property; this abuts a General Residential Zone – Schedule 2 and a single storey dwelling is constructed in close proximity to the common boundary with the subject site.
- Some recession of upper stories has been proposed however; a number of two and three storey sheer walls have also been proposed throughout the development which is inconsistent with the character of the area and will provide for unacceptable visual bulk when viewed from adjoining land.
- Dwellings 1 and 2 have been proposed with balconies that will face the street.
- A mixture of materials has been proposed throughout the development.
- Passive surveillance will be provided through the provision of windows at ground floor and upper floor levels and balconies at upper storeys.

• Limited landscaping opportunities have been provided throughout the development to help integrate the development into the area and provide for improved internal amenity for future residents.

#### Accessibility

• The proposed development has not provided for bicycle parking onsite. This could be addressed through condition of permit, should a permit be issued.

Decision Guidelines

Before deciding on an application, the responsible authority must consider, as appropriate:

- A satisfactory Sustainable Design Assessment (SDA) has been submitted to Council. Should a permit be issued, a condition of any permit issued will also require the development to be constructed in accordance with the approved SDA.
- The proposed development does not provide adequate building articulation, there are a number of two and three storey sheer walls proposed throughout the development which will present poorly to adjoining and surrounding land.
- The proposed scale, bulk and design of the development is not considered to make a positive contribution to the area. Limited landscaping opportunities have been provided to help integrate the development into the area and the proposal will also have a significant impact on vegetation on adjoining land.
- The proposal fails to comply with side and rear setbacks requirements of ResCode. This combined with limited articulation of upper storeys and minimal landscaping opportunities to help screen the development, provides for a proposal that will represent as an overbearing built form when viewed from adjoining land.
- Upper storey balconies on the northern side of the development will have the ability to overlooking adjoining residential properties; this could be rectified through conditions of permit, should a permit be issued. Screening these balconies will however, impact on the amenity for future residents of these dwellings. In addition to this, balconies on the southern side of the development fail to comply with relevant solar access standards of ResCode, therefore impacting on the amenity of future residents.
- Poor amenity is provided for future residents of the development through the provision of screened and shadowed open spaces, insufficient vehicle manoeuvrability and limited landscaping.

#### 4.2 Policy Consideration

#### 4.2.1 State Planning Policy Framework

State policy requires Council to integrate the range of policies relevant to the issues to be determined, and balance conflicting objectives in favour of net community benefit and sustainable development.

Key Policies:

<u>Clause 15 Built Environment and Heritage</u> – Encourages high quality architecture and urban design outcomes that reflect the particular characteristics, aspirations and cultural identity of the community; enhances liveability, diversity, amenity and safety of the public realm; and promotes attractiveness of towns and cities within broader strategic contexts.

- It is considered that the proposed development will detract from the preferred character of the area. The design of the development does not reflect the built form, scale and landscaping found in the area.
- It is acknowledged that multi dwellings could be accommodated onsite and the site is within reasonable distance of shops, services, and public transport on the Principal Public Transport Network however; the proposal does not provide for increased density with an appropriate design response.

<u>Clause 15.02</u> Sustainable Development – Encourage land use and development that is consistent with the efficient use of energy and the minimisation of greenhouse gas emissions.

- Dwellings 1, 3 and 5 have been proposed with secluded private open space in the form of balconies to the south side of the dwellings, with a wall to the north of this space. These dwellings have not been proposed with appropriate solar access to secluded private spaces, which will impact on the amenity provided for future residents.
- The proposal can contribute to the consolidation of urban development through the provision of increased density with access to urban services and transport.
- A satisfactory Sustainable Design Assessment (SDA) has been submitted to Council. Should a permit be issued, a condition of any permit issued will also require the development to be constructed in accordance with the approved SDA.

<u>Clause 16 Housing</u> – Encourage the development of well-designed medium-density housing that respects the neighbourhood character; improves housing choice; makes better use of existing infrastructure; and, improves energy efficiency of housing.

- Neighbourhood character *This is discussed at Section 4.2.2 of the report.*
- Housing choice The development provides for dwellings with smaller open space areas.
- Integration with infrastructure The site is located in a fully serviced area. Drainage plans can be required as a condition of any permit issued.
- Energy efficiency This has been discussed at Clause 15.02 (Sustainable Development).
- Location The site is located within walking distance of public transport available along Mountain Highway.

<u>Clause 18 Transport</u> – To create a safe and sustainable transport system by integrating land use and transport.

- The site is located within the Bayswater Activity Centre and approximately 100 metres walking distances from Mountain Highway which forms part of the Principal Public Transport Network (PPTN).
- The site is also over 700m from the Bayswater Train Station and bus exchange however; a number of bus routes operate along Mountain Highway:
  - The 664 bus route has a direct service between Chirnside Park and Knox City Shopping Centre, via Croydon. This service operates between 5:29am and 10:04pm Monday to Friday; between 7:22am and 10:38pm Saturdays; and 7:42am and 9:38pm Sundays, at various intervals.
  - The 755 bus route has a direct service between Bayswater Train Station to Knox City Shopping Centre via Basin, Boronia and Ferntree Gully. This service operates between 5:53am and 9:37pm Monday to Friday; between 7:47am and 9:51pm Saturdays; 8:47am and 9:20pm Sundays, at various intervals.
  - The 745 bus route has a direct service between Bayswater and Knox Shopping Centre. This service operates between 6:03am and 8:54pm Monday to Friday; between 7:47am to 8:52pm Saturdays; and 8:55am to 8:54pm Sundays, at various intervals.

### 4.2.2 Local Planning Policy Framework

<u>Clause 21.01 Municipal Strategic Statement (MSS)</u>.- encourages planning and development occurring with the necessary consideration to such matters as managing population growth, encouraging sustainable development and influencing the urban form so that Knox itself becomes more sustainable.</u>

All development therefore is encouraged within this clause to incorporate Ecologically Sustainable Design (ESD) and Water Sensitive Urban Design (WSUD) principles to ensure that a sustainable urban environment is ultimately achieved with a strong use of existing infrastructure, and to reduce dependence on private vehicle travel.

- The site is located in an established activity area close to urban services and open space areas. As previously discussed, the development does not provide for an appropriate balance between the need for additional housing within an established residential area, the amenity of occupants and adjoining residents, and planting of new canopy vegetation.
- A satisfactory Sustainable Design Assessment has been submitted to Council and a condition of any permit issued will require the development to be constructed in accordance with this.

<u>21.04 Urban Design - Municipal Strategic Statement (MSS)</u> – To ensure that all development responds positively to the existing patterns of urban form and character, the landscape, qualities, historic and cultural elements and social aspirations of the Knox community.

- The subject site is located within an Activity area however; the proposal is not considered to respect the preferred neighbourhood character of the area, and is inconsistent with the requirements of the MSS.
- An assessment against Council's Bayswater Major Activity Centre Policy (Clause 22.05) is below. The development is considered to be inconsistent with the Design and Development Overlay – Schedule 6, General Residential Zone – Schedule 4 and fails to provide for opportunities for meaningful landscaping throughout the site.
- The proposal fails to comply with side and rear setbacks requirements of ResCode. This combined with limited articulation of upper storeys and minimal landscaping opportunities to help screen the development, provides for a proposal that will represent as an overbearing built form when viewed from adjoining land.
- Poor amenity is provided for future residents of the development through the provision of screened and shadowed open spaces, insufficient vehicle manoeuvrability and limited landscaping.

<u>Clause 21.05 – Housing</u> – The Housing theme implements the Knox Housing Strategy 2015. In managing the City of Knox's current and future housing needs, Council supports a scaled approach to residential development. This scaled approach recognises that some parts of the City will need to accommodate change, due to population growth and the community's changing household needs. Development in residential areas will need to respond positively to the desired future character of the local area and take account of the particular built form and natural environmental elements that make up the neighbourhood character of Knox. The strong landscape character is the unifying element of the neighbourhood character of Knox.

The subject site is located approximately 100 metres from the Principal Public Transport Network, with good access to connections to shops, facilities and nearby activity centres and Bayswater train station.

Objective 1 for Housing Objectives and Strategies is to support residential development in accordance with the Knox Housing Strategy 2015, which identifies a scaled approach to residential development. A strategy is to direct housing growth toward Local Living and Activity Areas.

- While it is acknowledged the site is within an area where a greater range and increased densities of residential development is encouraged; the development is considered to be inconsistent with the preferred neighbourhood character and provides for poor internal amenity as set out in the local policy.
- The proposal will not make a positive contribution to the character of the area as it does not provide for an appropriate transition between adjoining zones and development, will impact on vegetation on adjoining land, and provides for minimal landscaping opportunities throughout the site.
- The proposal fails to comply with a number of requirements of ResCode in relation to energy efficiency, side and rear setbacks, solar access and detailed design.

Objective 2 is to support a diversity of housing choice in appropriate locations. Strategies include encouraging a diversity of housing styles, types, forms and sizes to cater for the changing needs of the community and to encourage developments of three or more dwellings in Activity Areas and Local Living areas to include a mix of dwelling sizes (including 1 and 2 bedroom dwellings), to respond to a shortfall in the number of smaller sized dwellings within the municipality.

• The development will provide residents with alternative forms of housing styles and sizes. The development provides for two and three bedroom dwellings.

Objective 3 is to ensure the quality of housing design in Knox is improved to better respond to neighbourhood identity and to create a stronger sense of place. Strategies include ensuring that residential development enhances the City's "green and leafy" image, support development that makes a positive contribution to the preferred future character of the area and that is innovative, environmentally sustainable, accessible and site responsive.

- As noted throughout this report, the development fails to provide meaningful landscaping throughout the site to help integrate the development into the area or improve internal amenity for future residents. The proposed two and three storey built form will not be able to be 'screened' when viewed from adjoining land. The development will not contribute to the green and leafy image of Knox.
- In addition to this, the proposal will have a significant impact on vegetation on adjoining land.

Objective 4 is to protect and enhance the landscape and environmental values of the nature areas of significance within the municipality.

• The site is not located in an area of biological significance however; minimal landscaping opportunities are provided for onsite.

Objective 5 is to ensure that residential development better responds to the community's current and future needs, and allows people to 'age-inplace' by supporting the provision of a diverse range of housing including smaller scale dwellings.

• As noted above, the development will provide residents with alternative forms of housing styles and sizes. The development provides two and three bedroom dwellings.

<u>Clause 22.05 – Bayswater Major Activity Centre including Key</u> <u>Redevelopment Sites Policy</u>

A Structure Plan for the Bayswater Activity Centre has been adopted and implemented by Council.

The site is located within an area designated for medium density development, with a 3 storey height limit.

- There is Local Planning Policy Framework support for higher density residential development of the site, particularly as the site is located within the Bayswater Activity Centre.
- However it is considered that the design of the development will not make a positive contribution to the streetscape, with built form considered to be inappropriate in form and scale and impact on the preferred neighbourhood and landscape character of the area.

• The proposed dwelling types and overall building heights are consistent with the Bayswater Activity Centre Structure Plan 2012.

#### 4.3 Particular Provisions

#### Clause 52.06 – Car Parking

Prior to a new use commencing or a new building being occupied the car parking spaces required under Clause 52.06-5 must be provided on the land or as approved under Clause 52.06-3 to the satisfaction of the responsible authority.

Clause 52.06-5 outlines the requisite amount of parking to be provided as follows:

To each dwelling at a ratio of one car space to each one or two-bedroom dwelling and two spaces for each dwelling with three or more bedrooms (with studies or studios that are separate rooms counted as bedrooms).

- Each three-bedroom dwelling has been proposed with two car parking spaces, with each two-bedroom dwelling being proposed with one car parking space.
- One (1) visitor car parking space has been provided in accordance with this requirement.

Clause 52.06-8 details the design standards for car parking. The provision of car parking should meet the design requirements of this Clause. An assessment of the design standards, including any areas of non-compliance are considered below:

Design Standard 1: Accessways – Does not comply. The vehicles shown on plans are not the correct size for an 85th percentile vehicle (85% of all passenger vehicles will be accommodated by using this template).

Turning templates indicate it is difficult to exit out of the western car space of garage 1. Vehicles must give 300mm clearance to all the wall of Dwellings 1 & 3. The layout should be altered so all vehicles can enter and exist in a forward direction. Swept paths using a 85th percentile tuning template should be required as a condition of any permit issued to ensure access can be achieved to all car spaces.

A condition of any permit issued would also require that the letter boxes have a maximum height of 900mm and that meter boxes are outside the driveway sightline splay area.

Design Standard 2: Car Parking Spaces – Does not comply. A condition of any permit issued should ensure that the garage door for Dwelling 1 does not open inwards to the garage, as this will reduce the space available for parking of vehicles.
A condition of any permit issued should also require visitor spaces to be linemarked, sign posted and identifiable.

Design Standard 3: Gradients – Complies.

Design Standard 4: Mechanical Parking – Not applicable.

Design Standard 5: Urban Design – Complies.

Design Standard 6: Safety – Complies.

Design Standard 7: Landscaping - Complies.

## 4.4 Clause 55 – Two or More Dwellings on a Lot and Residential Buildings (ResCode)

The proposal is considered to be inconsistent with the provisions of Clause 55 of the Knox Planning Scheme, an assessment of the key criteria; including any areas of non compliance are considered below:

Neighbourhood Character and Infrastructure

Neighbourhood Character – *Does not comply. Refer to assessment above at Section 4.2.2.* 

Residential Policy – Does not comply. The proposal is consistent with the urban consolidation objectives contained within the State and Local Planning Policy Frameworks. However, the proposal fails to positively respond to the preferred neighbourhood character by ensuring ample spaces and landscaping around dwellings, providing appropriate setbacks to boundaries and upper stories and reducing hard surfaces.

Dwelling Diversity – Complies.

Infrastructure – Complies. A drainage plan will be required as a condition on any permit issued.

Integration with the Street – Complies.

Site Layout and Building Massing

Street Setback – Complies.

Building Height – Complies.

Site Cover/permeability – Does not comply. While the proposal complies with the Standard, it does not comply with the objective as the development does not provide for site coverage respects the existing or preferred neighbourhood character and responds to the features of the site. Extensive hard surfaces are proposed throughout the site, limiting landscaping opportunities onsite.

Energy Efficiency – Does not comply. Balconies for Dwellings 1, 3 and 5 have been proposed to the southern side of the dwelling. Balconies located on the northern side of the development will have access to northern light however; this will be reduced by the provision of screens to these elevations.

Safety - Complies.

Landscaping – Does not comply. Refer to assessment against General Residential Zone – Schedule 4 assessment in Section 4.1.1.

Access – Complies.

Parking Location – Can comply. A condition of any permit issued should require shared accessways or car parks of other dwellings and residential buildings to be located at least 1.5 metres from the windows of habitable rooms. This setback may be reduced to 1 metre where there is a fence at least 1.5 metres high or where window sills are at least 1.4 metres above the accessway.

#### Amenity Impacts

Side and rear setbacks – Does not comply. The upper storey northeast corner of Dwelling 2 should be setback 3.8 metres from the northern boundary, and the upper storey of Dwelling 5 should be setback 4.1 metres from the western boundary; 1.95 metres and 3.61 metres are proposed respectively.

In addition to this, the proposal is considered to be inconsistent with objective of this Standard as the height and setback of the buildings from the boundary does not respect the existing or preferred neighbourhood character of the area, or limit impact on the amenity of existing dwellings. The minimal setback to side and rear boundaries also limits the ability to provide for meaningful landscaping within these setbacks to help integrate the development into the area.

Walls on boundaries – Complies.

Daylight to existing windows/north facing windows – *Complies*.

Overshadowing open space – Complies.

Overlooking – Habitable room windows and balconies with the ability to overlook adjoining properties have been shown to be screened in accordance with this Standard. Should a permit be issued, a condition of any permit would require a notation that windows are to be screened with fixed obscure glazing (non-openable) to a height of 1.7 metres above finished floor level. The window may be clear and openable above 1.7 metres. Adhesive film must not be used.

Internal views – Can comply. There will be opportunities for internal overlooking between balconies for Dwellings 4 and 6, however there does not appear to be screening provided between these areas. There will also be opportunity for internal overlooking from Dwelling 5's balcony down to Dwelling 3's balcony below.

Should a permit be issued, conditions of permit would need to address this.

Noise – Complies.

**On-Site Amenity and Facilities** 

Accessibility – Complies.

Dwelling Entry – Complies.

Daylight to new windows – Does not comply. Dwelling 4 Bedroom 1 has not been provided with an outdoor space clear to the sky or a light court with a minimum area of 3 square metres and minimum dimension of 1 metre clear to the sky, not including land on an abutting lot. Should a permit be issued, this should be addressed.

Private Open Space – Complies Refer to assessment against General Residential Zone – Schedule 4 assessment in Section 4.1.1.

Solar access – Does not comply. Dwellings 1, 3 and 5 have been proposed with secluded private open space in the form of balconies to the south side of the dwellings, with a wall to the north of this space. The balconies are proposed with a maximum width of 1.8 metres, which does not comply this requirement.

These dwellings have not been proposed with appropriate solar access to secluded private spaces, which will impact on the amenity provided for future residents.

Storage – Complies.

Detailed Design

Detailed Design – Does not comply. Whilst the details of the built form, including the materials of construction are respectful of the preferred neighbourhood character, the minimal setbacks to adjoining land, and limited landscaping opportunities will have an unreasonable impact on the amenity of the surrounding sites.

Front fence – N/A

Common Property – Complies.

Site Services – Complies.

#### 4.5 General Decision Guidelines

Clause 65 of the Knox Planning Scheme and Section 60 of the *Planning and Environment Act 1987* set out decision guidelines/matters which the responsible authority must consider when deciding any planning application.

• The decision guidelines of Clause 65 of the Knox Planning Scheme and Section 60 of the Planning and Environment Act (1987) have been appropriately considered.

## 5. CONCLUSION

Clause 10.04 of the Knox Planning Scheme requires Council to balance relative policy objectives when making decisions to ensure resulting development is sustainable and achieves a net community gain. In this context, the development is inappropriate given the following:

- The development is inconsistent with State Policy, Clause 21.07 (Municipal Strategic Statement), and Clause 22.05 (Bayswater Major Activity Centre including Key Redevelopment Sites Policy) of the Knox Planning Scheme.
- The proposal fails to comply with the General Residential Zone Schedule 4 and Design and Development Overlay Schedule 6.
- The development is noncompliant with a number of objectives and standards of ResCode and provides for poor internal amenity for future residents.
- The development does not provide for an appropriate balance between policies that encourage increased housing densities and the amenity of adjoining properties.

## 6. CONFIDENTIALITY

There are no confidentiality issues associated with this report.

#### RECOMMENDATION

That Council issue a Notice of Decision to Refuse to Grant a Planning Permit for the development of three (3) two storey dwellings and three (3) triple storey dwellings (total six (6) dwellings) at 3 Harris Grove, Bayswater based on the following grounds:

1. The proposal fails to satisfy relevant State Planning Policy Framework strategies and objectives, particularly Clause 15 (Built Environment and Heritage) and Clause 16 (Housing) of the Knox Planning Scheme.

## 6.3 3 Harris Grove, Bayswater (cont'd) Recommendation (cont'd)

- 2. The proposal fails to satisfy relevant Local Planning Policy Framework objectives and strategies, particularly Clause 15.01-1 (Urban Design), Clause 21.04 (Urban Design), Clause 21.05 (Housing) and Clause 22.05 (Bayswater Major Activity Centre and Key Redevelopment Sites Policy) of the Knox Planning Scheme.
- 3. The design outcome is not considered to be respectful of the existing or preferred neighbourhood character, due to scale and siting of buildings, impact on vegetation, and resultant impact on the amenity of adjoining residential properties.
- 4. The proposal does not achieve the objectives and standards of the General Residential Zone Schedule 4 in relation to open space and landscaping.
- 5. The proposal is inconsistent with the objectives and decision guidelines of the Design and Development Overlay Schedule 6.
- 6. The proposal fails to comply with Accessway and Car Parking Spaces Design Guidelines of Clause 52.06 (Car Parking) of the Knox Planning Scheme.
- 7. The proposal does not satisfy the objectives of Clause 55 of the Knox Planning Scheme, in particular:
  - a) Clause 55.02-1 Neighbourhood Character
  - b) Clause 55.02-2 Residential Policy
  - c) Clause 55.03-3 Site Coverage
  - d) Clause 55.03-4 Permeability
  - e) Clause 55.03-5 Energy Efficiency
  - f) Clause 55.03-10 Parking Location
  - g) Clause 55.04-1 Site and Rear Setbacks
  - h) Clause 55.04-7 Internal Views
  - i) Clause 55.05-3 Daylight to New Windows
  - j) Clause 55.05-5 Solar Access
  - k) Clause 55.06-1 Design Detail
- 8. Insufficient space has been made available to provide for meaningful landscaping to integrate the development into the area and maintain the landscape character of the area.
- 9. The proposal will provide for poor internal amenity for future residents.
- 10. The proposal will have a negative impact on vegetation on adjoining land.

## 6.3 3 Harris Grove, Bayswater (cont'd) Recommendation (cont'd)

11. The development does not provide for an appropriate balance between the need for additional housing within an established residential area, the amenity of occupants and adjoining residents, and planting of new canopy vegetation.

Report Prepared By: Principal Planner (Michelle Willis)

Report Authorised By: Director – City Development (Angelo Kourambas)



















#### **BAIRD WARD**

6.4 APPLICATION FOR THE CONSTRUCTION OF FIVE (5) DOUBLE STOREY DWELLINGS AND TWO (2) SINGLE STOREY DWELLINGS (TOTAL SEVEN (7) DWELLINGS) AT 14 SINCLAIR ROAD, BAYSWATER (APPLICATION NO. P/2016/6324)

## 1. SUMMARY:

Land: Applicant: Proposed Development:	14 Sinclair Road, Bayswater Matrix Architects Construction of five (5) double storey dwellings and two (2) single storey dwellings (total seven (7) dwellings)
Existing Land Use:	Residential
Area/Density:	2,038m <sup>2</sup> /1:291m <sup>2</sup>
Zoning:	General Residential Zone – Schedule 2
Overlays:	None
Local Policy:	Municipal Strategic Statement (MSS) Development in Residential Areas and Neighbourhood Character Policy
Application Received:	5 May 2016 (Amended 1 September 2016)
Objections:	1
PCC Meeting:	N/A

#### Assessment:

It is considered that the proposal provides an appropriate balance between the need for additional housing within an established residential area and the amenity of occupants and adjoining residents.

The proposal generally complies with the Municipal Strategic Statement (MSS), the Development in Residential Areas and Neighbourhood Character Policy and ResCode.

The proposal complies with the General Residential Zone - Schedule 2.

On balance it is considered that the proposal responds well to State and Local Planning Policies, subject to modifications. It is recommended that Council issue a Notice of Decision to Grant a Planning Permit, subject to conditions.

## 2. BACKGROUND

#### 2.1 Subject Site and Surrounds

The location of the subject site is shown in Appendix A.

- The subject site comprises two allotments located on the southern side of Sinclair Road, Bayswater. The subject site is rectangular in shape and is relatively flat.
- The subject site currently contains a single dwelling with the usual outbuildings.
- The subject site and surrounds are located within an established residential area, with generous landscaped front setbacks. There is evidence of multi-dwelling developments, and built form consists of single and double storey dwellings.
- Vegetation consists of a mixture of native and exotic trees, shrubs and weed species. There is no significant vegetation.

#### 2.2 The Proposal

(Refer to attached plans at Appendix B)

The proposal seeks permission for the construction of five (5) double storey dwellings and two (2) single storey dwellings (total of seven (7) dwellings). Details are as follows:

- The maximum building height is 7.8 metres.
- Dwellings 1, 2 and 3 will front Sinclair Road and will be setback a minimum 9 metres.
- Dwellings 1 to 5 are to be double storey. Dwellings 6 and 7 (located to the rear) are to be single storey in height.
- Dwellings 1, 2, 3, 5, 6 and 7 contain three (3) bedrooms, while Dwelling 4 contains two (2) bedrooms.
- A single width crossover, centrally located, provides shared access to all dwellings except Dwelling 3, which is provided with a separate single width crossover.
- Each three (3) bedroom dwelling is provided with a single garage with tandem car space. Dwelling 4 is a two (2) bedroom dwelling and is provided with a single garage only. A visitor parking space is located between Dwelling 1 and 4.

- Private open space has been provided at ground level for each dwelling, with a minimum area of 80 square metres. This includes an area of secluded private open space with a minimum area of 60 square metres and minimum dimension of 5 metres.
- The dwellings are to be constructed with face brickwork at ground level, rendered light weight cladding to first floors and pitched, tiled roofs at first floor.
- The majority of existing vegetation is to be removed.

## 3. CONSULTATION

#### 3.1 Advertising

The application was advertised by way of a sign on the site and notices sent to adjoining property owners and occupiers. One (1) objection to the application was received, and is summarised below:

The setback to the rear properties are inadequate

 Dwellings 6 and 7 are proposed to be setback 1.48 metres and 2 metres from the rear boundary. This setback exceeds the minimum setback required by ResCode Standard B17 for a wall height less than 3.6 metres. As such, the setback of Dwellings 6 and 7 to the rear boundary are considered to comply and will not create any unreasonable amenity impacts to adjoining properties.

#### 3.2 Referrals

The application has been referred to the following internal referral departments for comment. The following is a summary of relevant advice:

#### Traffic Engineer

• Standard conditions to be included on any permit to issue.

#### Drainage Engineer

• Standard conditions to be included on any permit to issue.

#### <u>Assets</u>

• No objection.

#### Parks Services

• The central crossover will be within 3 metres of two Acacia implexa street trees. As the crossover will be within 3 metres of the trees, they will need to be removed to enable the construction of the crossover. The two street trees can be removed at cost to the applicant.

#### <u>Arborist</u>

- The subject site contains a variety of trees and shrubs, mainly exotic and weed species. A number of trees have recently been removed from the property.
- Neighbours trees will not be adversely affected (two trees adjacent the garage to Dwelling 3 have approval from the neighbour to be removed). Tree protection measures need to be included on any permit to issue.

Officer Response: Conditions on any permit to issue will require protection of existing trees and new canopy tree planting.

#### <u>Assets</u>

• No objection.

#### <u>Waste</u>

• Individual Council provided collection services can be provided, with placement of bins, green and hard waste kerbside on Sinclair Road. A Waste Management Plan will not be required in this instance.

#### Sustainability Officer

• The Sustainable Design Assessment meets Council's requirements and can be approved.

## 4. DISCUSSION

This section considers the proposed development in light of the provisions of the Knox Planning Scheme including State and Local Planning Policies, any other relevant policies and objectives.

#### 4.1 Zoning and Overlays

#### 4.1.1 Zone

#### General Residential 2 Zone

The land is zoned General Residential Zone – Schedule 2. A permit is required for the construction two or more dwellings on the land pursuant to Clause 32.08-4 of the General Residential Zone – Schedule 2.

• The proposal is consistent with the purpose of the General Residential Zone by providing for diversity in housing types that respects the neighbourhood character of the area.

Schedule 2 to the General Residential Zone varies the ResCode requirements for Standard B13 (Landscaping) which requires a minimum of one canopy tree per 175 square metres of the site area including a minimum of one canopy tree within each area of secluded private open space and one canopy tree within the front setback per 5 metres of width of the site. Each tree should be required to be surrounded by 20 square metres of permeable surface with a minimum radius of 3 metres. Up to 50 per cent of the permeable surface may be shared with another tree.

 It is considered that the proposed development can accommodate the required canopy tree planting; subject to conditions on any permit to issue.

Schedule 2 to the General Residential Zone also varies the ResCode requirements for Standard B28 (Private Open Space) which requires the provision of private open space consisting of a minimum area of 80 square metres including one part of secluded private open space at the side or rear of the dwelling with a minimum area of 60 square metres with a minimum dimension of 5 metres with convenient access from a living room.

• Each dwelling has been proposed with a minimum 80 square metres of private open space, including a minimum 60 square metres of secluded open space with a minimum dimension of 5 metres.

Schedule 2 to the General Residential Zone also varies the ResCode requirements for Standard B32 (Front fence height) which requires a front fence height of 2m to a street in a Road Zone Category 1 and 1.2m to other streets.

• A front fence with a height of 1.2 metres is proposed.

Dwellings or residential buildings must not exceed a height of 9 metres (dependant on slope).

• Complies. The proposed dwellings have a maximum height of 7.8 metres.

## 4.1.2 Overlays

The land is not affected by any Overlays.

## 4.2 Policy Consideration

## 4.2.1 State Planning Policy Framework

State policy requires Council to integrate the range of policies relevant to the issues to be determined, and balance conflicting objectives in favour of net community benefit and sustainable development.

Key Policies:

<u>Clause 15 Built Environment and Heritage</u> – Encourages high quality architecture and urban design outcomes that reflect the particular characteristics, aspirations and cultural identity of the community; enhances liveability, diversity, amenity and safety of the public realm; and promotes attractiveness of towns and cities within broader strategic contexts.

 The design of the development will make a positive contribution to the surrounding area, with built form considered to be appropriate in form and scale. The development incorporates typical neighbourhood character features such as pitched roofs, brick finishes, eaves, with car parking located behind or to the side of dwellings. Upper levels are reasonably articulated and are smaller than the ground level to reduce building bulk and mass, particularly adjacent to adjoining residential properties.

<u>Clause 15.02</u> <u>Sustainable Development</u> – Ensure land use and development is consistent with the efficient use of energy and the minimisation of greenhouse gas emissions.</u>

• The proposal contributes to the consolidation of urban development through the provision of increased density within an existing residential area with good provision of urban services and transport.

 Council's Sustainability Officer has advised that the submitted Sustainable Design Assessment meets Council's requirements. A condition on any permit to issue will require the development to be constructed in accordance with the approved Sustainable Design Assessment.

<u>Clause 16 Housing</u> – Encourage the development of well-designed medium-density housing that respects the neighbourhood character; improves housing choice; makes better use of existing infrastructure; and, improves energy efficiency of housing. Locate new housing in or close to activity centres and employment corridors and at other strategic development sites that offer good access to services and transport.

- Neighbourhood character *This is discussed at Section 4.2.2 of the report.*
- Housing choice The development provides for a range of dwelling sizes with smaller open space areas than typical for the area, contributing to house choice.
- Integration with infrastructure The site is located in a fully serviced area. Drainage plans will be required as a condition on any permit to issue.
- Energy efficiency This has been discussed above under Clause 15.02.
- Location While the site is not located within an Activity Centre, it is a large site within an established area with access to a range of urban services. It is considered that the subject site is capable of accommodating the proposed dwellings whilst making a positive contribution to the character of the area. Refer to the assessment against Council's Development in Residential Areas and Neighbourhood Character Policy at Section 4.2.2 below.

<u>Clause 18 Transport</u> – To create a safe and sustainable transport system by integrating land use and transport.

- The site is located within 150 metres walking distance of Scoresby Road, which is serviced by Bus Routes 745 and 753.
- Bus Route No. 745 operates between Bayswater Station and Knox City, Boronia Station and Wantirna Primary School with a service departing Knox City at 2:30pm and services departing Bayswater Station at 2:45pm and 4:10pm

• Bus Route No. 753 from Glen Waverley to Bayswater via Wheelers Hill, Knoxfield and Boronia operates between 7:49am and 9:09pm Monday to Friday, between 7:47am and 9:07pm Saturdays, and between 8:51am and 8:48pm on Sundays at various intervals.

#### 4.2.2 Local Planning Policy Framework

<u>Clause 21.01 Municipal Strategic Statement (MSS)</u> – encourages planning and development occurring with the necessary consideration to such matters as managing population growth, encouraging sustainable development and influencing the urban form so that Knox itself becomes more sustainable.

All development therefore is encouraged to incorporate Ecologically Sustainable Design (ESD) and Water Sensitive Urban Design (WSUD) principles to ensure that a sustainable urban environment is ultimately achieved with a strong use of existing infrastructure and to reduce dependence on private vehicle travel.

- The site is located in an established urban area reasonably close to urban services and open space areas, where existing infrastructure is readily available.
- Council's Sustainability Officer has advised that the submitted Sustainable Design Assessment meets Council's requirements. A condition on any permit to issue will require the development to be constructed in accordance with the approved Sustainable Design Assessment.

<u>Clause 21.04 Urban Design – Municipal Strategic Statement (MSS)</u> To ensure that all development responds positivity to the existing patters of urban form and character, the landscape qualities, historic and cultural elements and social aspirations of the Knox community.

- While the land is not in an Activity Centre, the proposal respects the preferred neighbourhood character and is consistent with the requirements of the MSS.
- An assessment against Council's Development in Residential Areas and Neighbourhood Character Policy (Clause 22.07) is below. The development complies with the open space requirements and provides opportunities for meaningful landscaping.
- As highlighted above, the site is located in an established urban area reasonably close to urban services and open space areas.

<u>Clause 21.05 – Housing</u> This clause implements the *Knox Housing Strategy 2015.* In managing Knox's current and future housing needs, Council supports a scaled approach to residential development. This scaled approach recognises that some parts of the City will need to accommodate change, due to population growth and the community's changing household needs. Development in residential areas will need to respond positively to the desired future character of Knox. The strong landscape character is the unifying element of the neighbourhood character of Knox.

The subject site is located within a 'Knox Neighbourhood' area, which has a sense of spaciousness within the public and private realm. These areas will continue to be low-scale neighbourhoods, characterised by detached dwellings with large backyards which contribute to the area's green and leafy character.

Objective 1 for Housing Objectives and Strategies is to support residential development in accordance with the Knox Housing Strategy 2015, which identifies a scale approach to residential development. The strategy is to direct housing growth toward Local Living and Activity Areas.

• The site is not located in an Activity Centre. However, the site is sufficiently large to accommodate seven (7) dwellings whilst achieving the open space and landscaping outcomes sought for the Knox Neighbourhood Character Area.

Objective 2 is to support a diversity of housing choice in appropriate locations. Strategies include encouraging a diversity of housing styles, types, forms and sizes to cater for the changing needs of the community.

• The development would provide residents with alternative forms of housing styles and sizes to cater for the changing needs of the community.

Objective 3 is to ensure the quality of housing design in Knox is improved to better respond to neighbourhood identify and to create a stronger sense of place. Strategies include ensuring that residential development enhances the City's "green and leafy" image, support development that makes a positive contribution to the preferred future character of the area and that is innovative, environmentally sustainable, accessible and site responsive.

• Each dwelling is provided with areas of private open space, consistent with the Schedule to the General Residential 2 Zone, that will allow for canopy tree planting.

Objective 4 is to protect and enhance the landscape and environmental values of the nature areas of significance within the municipality.

• The site is not located in an area of biological significance.

Objective 5 is to ensure that residential development better responds to the community's current and future needs, and allows people to 'age-inplace' by supporting the provision of a diverse range of housing including smaller scale dwellings.

- The development provides for dwellings with smaller private open space areas than typical for the surrounding area.
- The two single storey dwellings, and two of the five double storey dwellings have a kitchen/open living and a bedroom at ground level to improve accessibility for residents with reduced mobility.

#### <u>Clause 22.07 – Development in Residential Areas and Neighbourhood</u> <u>Character: Knox Neighbourhood Area</u>

The desired future character of this area is to:

- Continue to be low-scale neighbourhoods, characterised by detached houses and dual occupancies; with some villa unit developments on larger blocks.
- Retain their green and leafy identity and character through the retention of front and back yards, and the establishment of a garden setting that includes canopy trees.

The key design objectives are:

To retain and enhance the streetscape by the planting of appropriate trees on private land.

• The setbacks and open space areas within the proposed design provide opportunities to plant new canopy trees. A landscape plan will be required as a condition on any permit to issue.

To avoid dominance of buildings from the street.

• The three (3) proposed dwellings to front Sinclair Road are setback 9 metres, with upper floor levels recessed further, and will not dominate the street.

To avoid the loss of front and rear garden space.

• Dwellings are setback from the side and rear boundaries and provide 80sqm of open space, which will ensure adequate areas for canopy tree planting within the front and rear gardens.

To avoid the dominance of car storage facilities from the street.

• Car parking facilities are located to the side or rear of the dwellings and will not dominate the streetscape.

To retain large backyards for landscaping and open space.

• Dwellings are provided with 80sqm of open space and the setbacks and open space areas will accommodate new canopy tree planting.

To ensure buildings reflect the prevailing scale of buildings in the street.

• Dwellings are not excessive in scale or bulk. Upper floor areas are recessed to better integrate with the surrounds.

## 4.3 Particular Provisions

#### Clause 52.06 – Car Parking

Prior to a new use commencing or a new building being occupied the car parking spaces required under Clause 52.06-5 must be provided on the land or as approved under Clause 52.06-3 to the satisfaction of the responsible authority.

Clause 52.06-5 outlines the requisite amount of parking to be provided as follows:

To each dwelling at a ratio of one car space to each one (1) or two (2) bedroom dwelling and two spaces for each dwelling with three (3) or more bedrooms (with studies or studios that are separate rooms counted as bedrooms).

- Each three (3) bedroom dwelling is provided with a single garage and tandem car space. The two (2) bedroom dwelling is provided with a single garage.
- One (1) visitor parking space has been provided.
- The car parking provided for residents and visitors complies with Clause 52.06.2 of the Knox Planning Scheme.

Clause 52.06-8 details the design standards for car parking. The provision of car parking should meet the design requirements of this Clause. An assessment of the design standards, including any areas of non-compliance are considered below:

Design Standard 1: Access ways - Complies.

Design Standard 2: Car Parking Spaces – Complies.

Design Standard 3: Gradients – Complies.

Design Standard 4: Mechanical Parking – N/A.

Design Standard 5: Urban Design – Complies.

Design Standard 6: Safety – Complies.

Design Standard 7: Landscaping – Complies.

# 4.4 Clause 55 – Two or More Dwellings on a Lot and Residential Buildings (ResCode)

Neighbourhood Character and Infrastructure

Neighbourhood Character – Complies, refer to Section 4.2.2 above.

Residential Policy – Complies.

Infrastructure – Complies. A drainage plan will be required as a condition on any permit to issue.

Integration with the Street – Complies.

Site Layout and Building Massing

Street Setback – Complies.

Building Height – Complies.

Site Cover/Permeability – Complies.

Energy Efficiency – Complies.

Open Space – N/A.

Safety – Complies.

Landscaping – Complies subject to conditions on any permit to issue. To accommodate additional landscaping, the ramp and footpath leading to the entrance to Dwelling 3 are to be deleted with access provided directly from the driveway. In addition, a condition on any permit to issue will require a landscape plan to be submitted to the satisfaction of the Responsible Authority.

#### Access – Complies.

Parking Location – Complies subject to conditions on any permit to issue that require the south facing dining room window to Dwelling 1 and the kitchen window to Dwelling 1 and north facing windows to Dwelling 6 to be double glazed to limit vehicular noise, as the windows do not meet the minimum setbacks to the shared accessway.

#### Amenity Impacts

Side and rear setbacks – Complies.

Walls on boundaries – Complies.

Daylight to existing windows/north facing windows – Complies.

Overshadowing open space – Complies.

Overlooking - Complies.

Internal views – Complies.

Noise Impacts – Complies.

**On-Site Amenity and Facilities** 

Accessibility – Complies.

Daylight to new windows – Can comply subject to a condition that requires a light court with a minimum dimension of 1 metres clear to the sky to the Dwelling 7 bedroom 1 and 3.

Private Open Space – Complies.

Solar access – Complies.

Storage – Complies.

Detailed Design

Design Detail – Complies.

Site Services – Complies subject to a condition on any permit to issue that requires the mailboxes to Dwellings 4 to 8 to be oriented to the street.

Front fence – Complies subject to a condition that requires the front fence to be at least 50% transparent, with materials to compliment the proposed dwellings. Paling will not be acceptable and an elevation of the fence needs to be shown on the plans.

#### 4.5 General Decision Guidelines

Clause 65 of the Knox Planning Scheme and Section 60 of the *Planning and Environment Act 1987* set out decision guidelines/matters which the responsible authority must consider when deciding any planning application.

• The decision guidelines of Clause 65 of the Knox Planning Scheme and Section 60 of the Planning and Environment Act (1987) have been appropriately considered.

## 5. CONCLUSION

Clause 10.04 of the Knox Planning Scheme requires Council to balance relative policy objectives when making decisions to ensure resulting development is sustainable and achieves a net community gain. In this context, the development is appropriate given the following:

- The development is consistent with the objectives and policies of for the Knox Neighbourhood Area. The proposal complies with the General Residential Zone Schedule 2 and is generally compliant with ResCode subject to conditions on any permit to issue.
- The proposed dwellings are generally consistent with Council's Development in Residential Areas and Neighbourhood Character Policy (Clause 22.07 of the Knox Planning Scheme) in that the design has ensured the retention of front and rear yard open space, first floors are reasonably setback from ground floor areas and the dwellings incorporate materials consistent with the area and a hip roof form. In addition to this, all dwellings are provided with usable areas of private open space and appropriate internal amenity.
- The development is consistent with State and Local Planning Policy Framework (including the Municipal Strategic Statement).
- The development is compliant with ResCode and Clause 52.06 (Car Parking).

#### 6. CONFIDENTIALITY

There are no confidentiality issues associated with this report.

#### RECOMMENDATION

That Council issue a Notice of Decision to grant a Planning Permit for the construction of five (5) double storey dwellings and two (2) single storey dwellings (total of seven (7) dwellings) at 14 Sinclair Road, Bayswater, subject to the following conditions:

#### Amended Plans

1. Prior to the commencement of any buildings or works, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and will then form part of the permit. The plans must be drawn to scale with dimensions and three copies must be provided. The plans must be generally in accordance with the plans submitted with the application but modified to show:

#### Recommendation (cont'd)

- 1.1 The mailboxes to Dwellings 4 to 8 to front the street. If located within the corner splay, the structure must be no higher than 900mm.
- 1.2 The path to Dwelling 3 to be re-directed to run directly from the driveway, not the street frontage, with the concrete ramp deleted.
- 1.3 The south facing living room window and kitchen window to Dwelling 1 and the north facing windows to Dwelling 6 to be double glazed.
- 1.4 A light court with a minimum area of 3 square metres and minimum dimension of 1 metre clear to the sky to the Dwelling 7 bedroom 1 and 3 windows. The light court is to be measured from the edge of the eave.
- 1.5 Annotation that Trees 18 and 19 are to be removed.
- 1.6 Habitable room windows to be screened must be provided with obscure glazing to 1.7 metres above the finished floor level. The window can be openable above and adhesive film must not be used.
- 1.7 The street tree to the east of the central crossover shown to be removed. Street trees are to be removed by Council at the cost of the owner/developer.
- 1.8 The front fence to be at least 50% transparent and constructed with materials that will complement the dwellings. Timber paling will not be acceptable. An elevation needs to be shown.
- 1.9 Tree protection measures as outlined in Conditions 18 to 25 of this Permit, including the location of tree protection fencing as required.
- 1.10 Drainage plans in accordance with Condition 2 of this Permit and any necessary modifications to the plans.
- 1.11 Landscape plans in accordance with Condition 3 of this Permit and any necessary modifications to the plans.

To the satisfaction of the Responsible Authority.

## 6.4 14 Sinclair Road, Bayswater (cont'd) Recommendation (cont'd)

#### Drainage

- 2. Prior to commencement of any buildings or works, three copies of drainage plans and computations must be submitted to and approved by the Responsible Authority. Construction of the drainage is to be in accordance with these plans. The plans must show the following:
  - 2.1 All stormwater drainage discharge from the site connected to a legal point of discharge.
  - 2.2 Detailed design plans of the proposed outfall drain to Council's standards and satisfaction, if required.
  - 2.3 The internal drains of the dwellings to be independent of each other.
  - 2.4 An on-site detention system designed by a suitably qualified Civil Engineering Consultant to ensure no net increase in stormwater discharge from the proposed development.
  - 2.5 The on-site detention system to be installed in a suitable location for easy access and maintenance.
  - 2.6 A suitable overland flow path for the entire site to the satisfaction of the Responsible Authority. Details of the overland flow path are to be included on the plans.
  - 2.7 All levels to be to AHD (Australian Height Datum).

To the satisfaction of the Responsible Authority.

#### Landscaping

3. Prior to the commencement of any buildings or works, a landscape plan to the satisfaction of the responsible authority must be submitted to and approved by the responsible authority. When approved, the plan will be endorsed and will then form part of the permit.

The plan must show:

- 3.1 A survey (including botanical names, height and width) of all existing vegetation to be retained and / or removed.
- 3.2 The identification and removal of all vegetation identified as an environmental weed in Knox (as outlined in Appendix 2 of Council's Landscape Guidelines for Planning Permits).
- 3.3 Buildings and trees (including botanical names, height and width) on neighbouring properties within three metres of the boundary.

#### Recommendation (cont'd)

- 3.4 Details of the surface finishes of pathways and driveways.
- 3.5 Details and location of all existing and proposed services including above and below ground lines, cables and pipes.
- 3.6 A planting schedule of all proposed trees, shrubs and ground covers, including botanical names, common names, pot sizes, sizes at maturity, and quantities of each plant.
- 3.7 Landscaping and planting within all open areas of the site (including additional planting within open space areas of the existing dwelling/s).
- 3.8 The provision of at least 22 indigenous or native canopy trees chosen from Appendix 4 or 5 of Council's Landscape Guidelines for Planning Permits. These canopy trees must be a minimum 1.5 metres tall when planted and are to be in the following areas:
  - 3.8.1 2 large, 2 medium and 4 small canopy trees in the front setback
  - 3.8.2 1 medium canopy tree in the P.O.S of Dwellings 1 and 2
  - 3.8.3 1 small and 1 medium canopy tree in the P.O.S of Dwellings 3 and 5.
  - 3.8.4 2 medium canopy trees in the P.O.S of Dwelling 4.
  - 3.8.5 1 small-medium canopy tree in the P.O.S of Dwelling 6.
  - 3.8.6 2 small canopy trees in the P.O.S of Dwelling 7.
  - 3.8.7 1 small canopy tree adjacent Dwelling 5 adjacent the driveway.
- 3.9 A minimum of 40% of all new vegetation (both canopy trees and understorey) is to be indigenous species.
- 3.10 A minimum of 40% of all new vegetation (both canopy trees and understorey) is to be native species.

To the satisfaction of the Responsible Authority.

- 4. Before the occupation of the development, the landscaping works shown on the endorsed plans must be carried out and completed to the satisfaction of the responsible authority.
- 5. The landscaping shown on the endorsed plans must be maintained to the satisfaction of the responsible authority. Any dead, diseased or damaged plants are to be replaced.

## 6.4 14 Sinclair Road, Bayswater (cont'd) Recommendation (cont'd)

#### General

- 6. All development must be in accordance with the endorsed plans.
- 7. The layout of buildings and works as shown on the endorsed plans, must not be altered without the prior written consent of the Responsible Authority. This does not apply to:
  - 7.1 An open-sided pergola or verandah to a dwelling with a finished floor level not more than 800mm above ground level and a maximum building height of three metres above ground level; or
  - 7.2 A deck to a dwelling with a finished floor level not more than 800mm above ground level;

Where the total floor area of decks, pergolas and verandahs, for each dwelling does not exceed  $16m^2$ .

- 8. Once the development has started it must be continued and completed to the satisfaction of the Responsible Authority.
- 9. Prior to the occupation of the dwellings the development is to be completed in accordance with the endorsed plan/s to the satisfaction of the Responsible Authority.
- 10. All walls on the boundaries of adjoining properties must be cleaned and finished to the satisfaction of the Responsible Authority.

#### Sustainable Design Assessment

11. Prior to the occupation of the development, the development must be constructed in accordance with the Sustainable Design Assessment.

Car Parking & Accessways

- 12. Before the dwellings are occupied, driveways and car parking areas must be:
  - 12.1 Fully constructed to the minimum standard of 100mm reinforced concrete and available for use in accordance with the plans submitted to and approved by the Responsible Authority; and
  - 12.2 Formed to such levels and drained so that they can be used in accordance with the approved plan; and

#### Recommendation (cont'd)

- 12.3 Treated with an all-weather seal or some other durable surface; and
- 12.4 Line-marked or provided with some other adequate means of showing the car parking spaces.

To the satisfaction of the Responsible Authority.

13. Parking areas and driveways must be kept available and maintained for these purposes at all times to the satisfaction of the Responsible Authority.

#### Fencing

- 14. All costs associated with the provision of the fencing are to be borne by the owner/developer under this permit.
- 15. Prior to the occupancy of the development all fencing shall be in a good condition to the satisfaction of the Responsible Authority.

Amenity During Construction

- 16. Upon commencement and until conclusion of the development, the developer shall ensure that the development does not adversely affect the amenity of the area in any way, including:
  - 16.1 the appearance of building, works or materials on the land
  - 16.2 parking of motor vehicles
  - 16.3 transporting of materials or goods to or from the site
  - 16.4 hours of operation
  - 16.5 stockpiling of top soil or fill materials
  - 16.6 air borne dust emanating from the site
  - 16.7 noise
  - 16.8 rubbish and litter
  - 16.9 sediment runoff

#### 16.10 vibration

Should the development cause undue detriment to the amenity of the area then immediate remedial measures must be undertaken to address the issue as directed by, and to the satisfaction of, the Responsible Authority.

## Recommendation (cont'd)

#### Stormwater

17. Stormwater runoff from all buildings and hardstanding surfaces shall be properly collected and discharged in a complete and effective system of drains within the property and shall not cause or create a nuisance to abutting properties.

#### **Tree Protection**

- 18. All works, including excavation, within the structural root zone areas of the trees on adjoining properties must be undertaken under the supervision of a qualified Arborist to ensure that there is no unreasonable damage to the root system of trees to be retained and/or protected, to the satisfaction of the Responsible Authority.
- 19. Before the development starts, the owner must submit to the Responsible Authority details of the name of the Arborist who will supervise the works and the tasks to be undertaken by the Arborist, to the satisfaction of the Responsible Authority.
- 20. Prior to any works commencing on the site, all trees and vegetation to be retained including other critical root zones must be fenced off to create a protection zone. The protection zone must extend around the trees canopy drip-line unless an alternative tree protection zone has been approved by the responsible authority.
- 21. The fence is to be chain link or wire mesh, comprise either wooden or steel posts set into the ground or on concrete pads, and be a minimum height of 1.4 metres. Signage is to be affixed to the fence advising that the area is a tree protection zone and a no-go development area.
- 22. The fence and signage is to be maintained throughout the construction period and the signage removed at the completion of all works.
- 23. No temporary removal of the fence, or encroachment into the protection zone is permitted without the written consent of the responsible authority.
- 24. The following activities are prohibited from the tree protection area, without the written consent of the responsible authority:
  - 24.1 Construction activities.
  - 24.2 Dumping and/or storage of materials, goods and/or soil.
  - 24.3 Trenching or excavation.
  - 24.4 Lopping branches, nailing or affixing signs, service lines, lights etc to the trees.

## 6.4 14 Sinclair Road, Bayswater (cont'd) Recommendation (cont'd)

25. Prior to any works commencing on site, the Responsible Authority must be contacted to inspect the Tree Protection fencing.

#### Street Tree Removal

26. Prior to the commencement of any buildings and works approved under this permit, all costs associated with the removal of the street tree/s (amenity value, tree and stump removal and planting and maintaining a new tree) must be paid to Council by the owner/developer. The removal and replacement of the street tree/s must be undertaken by Council.

#### Permit Expiry

- 27. This permit will expire if one of the following circumstances applies:
  - 27.1 The development is not started within two years of the date of this permit.
  - 27.2 The development is not completed within four years of the date of this permit.

Pursuant to Section 69 of the Planning & Environment Act 1987, the Responsible Authority may extend:

- The commencement date referred to if a request is made in writing before the permit expires or within six (6) months afterwards.
- The completion date referred to if a request is made in writing within 12 months after the permit expires and the development started lawfully before the permit expired.

#### NOTES

Drainage Notes (to be read in conjunction with the above drainage conditions):

 Applicant shall engage a certified Engineering Consultant to analyse the site's existing drainage to determine type and size of the Onsite Detention (OSD) system. This shall be designed in accordance with the Knox City Council (Responsible Authority) Stormwater Drainage Guidelines, (copy available on Council's website), and approved drainage design methods specified in the current edition of Australian Rainfall and Runoff. It should be located preferably in a common area to the dwellings, and be easily accessible for maintenance.
### 6.4 14 Sinclair Road, Bayswater (cont'd)

#### Recommendation (cont'd)

- The total Permissible Site Discharge for the property including all dwellings is 7.1L/s to the existing Council drainage system for a 5 year ARI event.
- Stormwater discharge from the property is to be directed to the 300mm diameter Council Stormwater pipe near the north-east corner of the property to Council standards and satisfaction as this represents the legal point of discharge. The applicant must confirm this on site.
- The Applicant is required to use Australian Height Datum (AHD) to present levels in all future plans. Applicant must ensure that levels on the plan are accurate.
- Drainage works in the Road reserve or in the Council easement will require a road opening permit.
- Drainage system designed so as to avoid impact on any vegetation shown on the endorsed plans as being retained.
- Water Sensitive Urban Design (WSUD) should be addressed as part of this development, eg water storage tanks, swale drains, etc.

**Other Notes:** 

- Council encourages the consideration of water storage tanks for all existing and proposed residential developments.
- A building permit must be obtained before development is commenced.
- Buildings are not allowed to be built over Council easements.
- The dwelling/s must achieve a minimum 6-Star Energy Rating.
- In accordance with Council policy, an 8.5% public open space contribution may apply in the event of the subdivision of the land.
- Council will not collect waste from the proposed development.
- Indigenous plants can be purchased through approved indigenous nurseries, as listed in the Knox City Council 'Preferred Local Replacement Plants' Information Sheet.
- Dwelling numbers as shown on the endorsed plans do not necessarily indicate any future street numbers. Property (street) numbering shall be in accordance with Council's Property (Street) Numbering Policy. Information regarding this can be obtained from Council's Property and Revenue Services Department on 9298 8215.

## 6.4 14 Sinclair Road, Bayswater (cont'd) Recommendation (cont'd)

- The street trees can be removed upon receipt of \$1,932.45 and \$1,936.85. Total cost for street tree removal includes; amenity value (using the City of Melbourne Amenity Value Formula), cost of tree & stump removal and planting and maintaining a new tree for 2 years, in accordance with Council's Green Streets Policy. For details regarding the cost and/or the timing of the removal and replacement of the street tree/s, please contact Council's Active Open Space Team on (03) 9298 8425.
- Letterboxes and all other structures (including meter boxes) shall be constructed to a maximum height of 900mm or relocated clear of a splayed area (2m x 2.5m) in accordance with AS2890.1, Clause 3.2.4 to ensure safe sight distances. Letterboxes shall face towards the street frontage.
- Internal public lighting shall be provided to the satisfaction of the relevant authority and in accordance with AS1158. This would generally be low height or bollard type lighting to avoid spill-over into adjacent properties. It may be sensor activated, to avoid all night running costs.
- Raised concrete slabs on the existing footpath fronting the site should be grounded.
- All litter and rubbish associated with the construction must be contained on site at all times.

Report Prepared By: Principal Planner (Renee Haddock)

Report Authorised By: Director – City Development (Angelo Kourambas)















## 14 SINCLAIR ROAD BAYSWATER APPENDIX B





PROPOSED INTERNAL EAST ELEVATION - UNIT 1,4,6

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14 SINCLAIR ROAD BAYSWATER APPENDIX B







#### **DOBSON WARD**

#### 6.5 AMENDMENT C141 IMPLEMENTING THE UPPER GULLY STRATEGIC PLAN – PLANNING PANEL REPORT

SUMMARY: Senior Project Manager – Strategic Planning (Spiro Manolakis)

Amendment C141 to the Knox Planning Scheme seeks to implement the land use and planning components of the draft Upper Gully Strategic Plan, December 2015 (draft Strategic Plan). A Panel Hearing was held on 15, 17 and 18 November 2016 to consider the strategic basis of Amendment C141 and the 460 submissions that were received to the Amendment in response to the exhibition of the draft Strategic Plan and supporting Consolidated Background Report and technical reports.

This report outlines the recommendations of the Planning Panel and consequently recommends that Amendment C141 and Upper Gully Strategic Plan, January 2017 be adopted with changes consistent with the recommendations of the Planning Panel Report, which includes a maximum mandatory building height of 8.5 metres (two storeys) for the entire Upper Gully Activity Centre, except for The 1812 Theatre site at 1-3 Rose Street, where a maximum mandatory building height of 12 metres (three storeys) applies, and be submitted to the Minister for Planning for Approval.

#### RECOMMENDATIONS

That Council:

- 1. Note and accept all recommendations of the Panel Report for Amendment C141 (Appendix A);
- 2. Endorse the revised Building Heights and Setbacks Map (DDO 12), January 2017 (Appendix B);
- 3. Adopt Amendment C141 to the Knox Planning Scheme, which has a revised maximum mandatory building height of 8.5 metres (two storeys) for the entire Upper Gully Activity Centre, except for The 1812 Theatre site at 1-3 Rose Street, where a maximum mandatory building height of 12 metres (three storeys) applies (Appendix C);
- 4. Adopt the Upper Gully Strategic Plan, January 2017 (Appendix D), which has been modified since the December 2015 exhibited version to:
  - a. include maximum mandatory building height controls consistent with the C141 Panel Report recommendations;
  - b. remove irrelevant references to the planning scheme amendment;

c. remove actions, as these are included in the Implementation Plan January 2017; and

d. include minor grammatical changes and edits made for clarity.

- 5. Adopt the Upper Gully Implementation Plan, January 2017 (Appendix E);
- 6. Adopt the Upper Gully Consolidated Background Report, January 2017 (Appendix F);
- Adopt the Upper Gully Strategic Plan: Technical Report Land Use & Economics 2014 and Addendum 2016, Urban Enterprise (Appendix G);
- 8. Adopt the Upper Gully Strategic Plan: Technical Report Transport & Parking 2015 and Addendum 2016, Movendo (Appendix H);
- 9. Adopt the Upper Ferntree Gully Heritage Assessment 2015, Context (Appendix I); and
- 10. Adopt the Upper Gully Plan Engagement Report 2015, Effective Conversations (Appendix J).
- 11. Submit the adopted Amendment C141 to the Minister for Planning for approval;
- 12. Authorise the Director City Development to make any minor changes required to the Strategic Plan, supporting Consolidated Background Report and Amendment C141 documentation for approval by the Minister for Planning, provided these are consistent with the intent of the adopted Amendment; and
- 13. Notify the submitters to Amendment C141 of Council's decision.

## 1. INTRODUCTION

#### 1.1 Background

The Upper Gully Strategic Plan (Strategic Plan) was prepared in response to the concern about the lack of specific planning controls for the Upper Gully Neighbourhood Activity Centre (Activity Centre) within the Dandenong Foothills. Council sought mandatory interim maximum building height controls of 7.5 metres from the Minister for Planning, through Amendment C130 to allow time to undertake the strategic planning and associated Planning Scheme Amendment. The Minister for Planning approved the interim maximum building height controls on 29 October 2014 for a period of 18 months until 30 April 2016). Amendment C146 extended the interim height provisions by a further 18 months to 30 October 2017.

The Strategic Plan will guide what Upper Ferntree Gully will be and how it will function in terms of its social, environmental and economic future.

It is informed by extensive technical studies, background research, and community and Council priorities and includes an Implementation Plan; supporting background and technical reports; and Amendment C141, which proposes the inclusion of 'permanent' planning provisions to the Knox Planning Scheme.

The Strategic Plan is the planning tool to manage, influence and facilitate future change in Upper Gully and assist Council in decision making. It provides a framework for guiding Council business and developing partnerships with major landholders and service providers including state government agencies to activate and provide the certainty needed for future and ongoing improvements for Upper Gully. The Strategic Plan directs future investment and improvements to capture the unique opportunities including those for business and tourism, presented by Upper Gully's setting and individuality and to deliver objectives and strategies outlined as part of the Knox Vision and Knox City Plan 2013-17 at a local level.

Implementation of the Strategic Plan will require collaboration and support from key government and non-government stakeholders to capitalise on significant partnership opportunities with the goal to provide future improvements and drive investment. The Implementation Plan provides the clear framework needed to deliver and measure the ongoing future success of the Strategic Plan (Appendix E).

The built form guidelines in section 5 of the Strategic Plan (Appendix D) form the basis for permanent planning controls for the Activity Centre. These include building design matters such as maximum building heights, minimum ground level and upper level setbacks, floor to ceiling heights, stormwater and flood management, car parking, access and walkability, building frontages, amenity and other building design considerations. The planning controls have been developed with the endeavour to achieve an appropriate built form recognising the environmentally sensitive Dandenong Foothills area in which the Activity Centre is located, appreciating the Neighbourhood Activity Centre strategic context, acknowledging the low commercial and housing market demand and the community's desire to maintain a low-scale activity centre.

Amendment C141 seeks to implement the statutory elements of the Strategic Plan by introducing a new Local Planning Policy (Clause 22.14) and new Design and Development Overlay Schedule 12 (DDO12) to the Upper Ferntree Gully Activity Centre, and make subsequent minor changes to existing provisions in the Knox Planning Scheme to guide development in the Activity Centre.

#### **1.2** Chronology of Council Decisions for Amendment C141

On 24 November 2015 Council considered the draft Upper Gully Strategic Plan (October 2015), and a recommendation for a maximum two storey (8.5 metres) building height across the Activity Centre.

Council resolved to seek authorisation from the Minister for Planning to prepare and exhibit Amendment C141, and that Amendment C141 and the draft Upper Gully Strategic Plan, October 2015 be modified to allow for a three storey, 12 metres maximum building height at some sites in the Activity Centre. The modified Amendment C141, modified draft Strategic Plan (December 2015) and supporting background and technical reports were publically exhibited from 8 February to 29 March 2016.

On 24 May 2016, Council considered the various matters raised by the 344 submissions received during public exhibition of the modified Amendment C141 and draft Strategic Plan (December 2015). Council resolved that further research and analysis of the height, design and associated issues and consultation be undertaken with relevant stakeholders with a report to be presented at a future Council meeting.

On 28 June 2016, a Notice of Motion was presented to Council for a revised Building Heights and Setbacks Map for Amendment C141. In general, the revised map identified maximum building heights of three storeys (12 metres) in the central core area, and two storeys (8.5 metres) for the outer eastern and western areas and north of Burwood Highway within the Upper Ferntree Gully Activity Centre. Council also resolved to refer this to an independent Planning Panel that was appointed by the Minister for Planning. This motion was upheld following a rescission notice that was put forward and lost at the Council meeting on 26 July 2016.

Following Council's July decision, the opportunity to make a submission or revise original submissions on Amendment C141 was extended until 12 September 2016. An additional 116 submissions were received.

## 2. DISCUSSION

#### 2.1 Recommendations of the Planning Panel

A Panel Hearing was held on 15, 17 and 18 November 2016 to review all the submissions received and respond to the issues raised in relation to Amendment C141.

The Panel Report (Appendix A) deals with the planning issues under the following headings:

- Planning context.
- Building height.
- Other issues:
  - Flooding,
  - Traffic and parking,
  - Bushfire,
  - Heritage,
  - Railway station precinct, and
  - Flora and fauna.

In summary, the Planning Panel concluded that:

- The Amendment is well founded and strategically justified where it "aligns with the Strategic Plan", and it should proceed subject to addressing the more specific issues raised in submissions.
- The Panel finds the unique nature of the Activity Centre, comprehensive analysis underpinning the Amendment and existing State and local planning policy strategically justify a mandatory maximum building height provision. The building height for this provision should be 8.5 metres (two storeys) to align with the Dandenong Foothills policy and protect foothills views from key vantage points.
- Applying a site-specific mandatory maximum building height of 12 metres (three storeys) to the 1812 Theatre site would allow it to construct a fly tower without adversely impacting the foothill views.
- While the Panel understands the basis behind expert evidence to support a 12 metre height in other parts of the Activity Centre, it considers that this height would not effectively achieve the Dandenong Foothills Policy.
- The Amendment and Strategic Plan satisfactorily respond to issues related to flooding, traffic and parking, bushfire, heritage, the railway precinct land and flora and fauna.

Following consideration of the issues raised, the Planning Panel proposes that Amendment C141 be adopted, subject to two recommendations:

- 1. Amend Clause 22.01 to make changes which improve its clarity and operation.
- 2. Amend Design and Development Overlay Schedule 12, to make changes which improve its clarity and operation including:
  - a) Change the mandatory maximum building height to 8.5 metres (two storeys) for the entire Upper Ferntree Gully Activity Centre, except for the 1812 Theatre site at 1-3 Rose Street.
  - b) Change the mandatory maximum building height to 12 metres (three storeys) for the 1812 Theatre site at 1-3 Rose Street.
  - c) Add a new design objective under Clause 1.0 "To facilitate the fly tower for the 1812 Theatre Company and strengthen its role in developing arts and culture in the municipality and enhance it as an attraction for visitors to the Activity Centre."

#### 2.2 Next Steps

Under section 27 of the Planning and Environment Act 1987 (the Act), Council must consider the Panel Report before deciding on whether or not to adopt the Amendment.

If Council decides not to accept a panel's recommendation, it must give its reasons for this when it submits the adopted amendment to the Minister for Planning for approval.

Council has five options:

- 1. Adopt the Amendment, as recommended in accordance with Planning Panel recommendations, and request that the Minister for Planning approves the Amendment.
- 2. Adopt the Amendment, *with changes* Council may choose to adopt the amendment with changes and request that the Minister for Planning approve the Amendment.

Should Council decide to pursue this option, Council *must* give its reasons for not accepting the panel's recommendations when it submits the adopted amendment to the Minister for Planning for approval. Council may choose to adopt the amendment with changes in accordance with its 28 June 2016 resolution. Council should note that the Minister for Planning will seriously consider the recommendations of the Planning Panel;

3. Abandon the Amendment, but adopt the Strategic Plan – If Council decides to abandon the amendment, it must tell the Minister for Planning in writing of this decision. Abandonment of an amendment must be by resolution of the planning authority (Council) and recorded in its minutes or reports. The Amendment will 'lapse' once the Minister has been notified that the Amendment has been abandoned. The Minister for Planning must publish a notice in the Government Gazette setting out the date on which the amendment lapsed. However, by adopting the Strategic Plan, Council will retain the technical information and strategic directions included in the Strategic Plan, which would then available to assist Council in any further advocacy work, as the basis for Grant funding or seeking State Government investment and the like.

The importance of having adopted a strategic plan was recently demonstrated by the effectiveness of using the Bayswater Structure Plan in negotiations to justify Council position with the State Government for the Bayswater Level Crossing project. With this option the Strategic Plan will not be incorporated into the Knox Planning Scheme and therefore will not be used in the planning assessment process;

- 4. Abandon the Amendment As discussed in option 3 above, Council must tell the Minister for Planning in writing of this decision as resolved and recorded. The Amendment will 'lapse' once the Minister has been notified that the Amendment has been abandoned. The Minister for Planning must publish a notice in the Government Gazette setting out the date on which the amendment lapsed; or
- 5. Allow the Amendment to lapse The Amendment will lapse if it is not adopted (by Council) within two years from the date the notice of exhibition was published in the Government Gazette (which was 11 February 2016).

Should Council pursue option 3, option 4 or option 5, Council will be without permanent planning controls as the interim controls for the Activity Centre extended by Amendment C146 will lapse after 30 October 2017. As a result, development applications would be assessed against Clause 22.07 Dandenong Foothills local planning policy which caps building height at 7.5 metres (discretionary).

Officers recommend that Amendment C141 be adopted in accordance with the Planning Panel's recommendations (refer Appendix A), and be submitted to the Minister for Planning for approval.

## 2.3 Upper Gully Strategic Plan & Upper Gully Implementation Plan

While the Strategic Plan sets the framework for the future development and improvements to Upper Gully including recommendations for built form controls guiding the Amendment C141 for the Activity Centre, it importantly provides a framework to guide and regenerate the Activity Centre and support opportunities to stimulate future investment, partnership and advocacy on private and State owned land in Upper Gully. The Framework is guided by the ten Strategic Objectives and supporting Strategies, which support the 'Vision' and articulate the 'on the ground outcomes' to be achieved for Upper Gully.

As like most Structure/Strategic Plans, the plan provides for a wide range of initiatives across areas such as economic development, business support, transport, movement and accessibility all designed to improve the activity centre and surrounds. For example, Council has recently been the beneficiary of having good and long term strategic planning in place with the outcomes achieved for the Bayswater Level Crossing project being a direct result of Council having in place the Bayswater structure plan which clearly articulated these outcomes.

At the local level for Upper Gully, the work undertaken for the Strategic Plan has provided the justification to seek Federal funding of \$200,000 for the feasibility study of the shared pedestrian and cycle bridge crossing Burwood Highway and extending the Ringwood to Belgrave Rail Trail.

## 3. CONSULTATION

Exhibition of Amendment C141 followed extensive community and stakeholder engagement to form the basis of the development of the Strategic Plan.

Amendment C141, draft Strategic Plan, draft Consolidated Background and Technical Reports were exhibited from 8 February 2016 to 29 March 2016, in accordance with the Act. A total of 344 submissions were received during the Exhibition.

As a result of the June and July 2016 Council Decisions, Council extended the opportunity to make a submission or revise original submissions on the Amendment to 12 September 2016.

A combined total of 460 submissions were received in respect of the Amendment which included:

- 344 submissions received during the first round of exhibition; and
- 115 submissions received during the second round of exhibition;
- One late submission from the Country Fire Authority was received during the Panel Hearing.

The Panel concluded that Council has satisfactorily met its statutory obligations for giving notice of the Amendment, as specified in the Act.

The Planning Panel Report was made publically available on the Upper Gully Plan C141 webpage on 16 January 2017.

## 4. ENVIRONMENTAL/AMENITY ISSUES

Amendment C141 will deliver positive environmental effects by providing clear direction for new development in the Activity Centre, optimising the use of existing infrastructure, while preserving and enhancing the existing character and amenity of the area.

The Strategic Plan will provide a planning policy and implementation plan that seeks to maintain and enhance the key environmental and amenity qualities, such as the highly valued relationship between the Dandenong Ranges and the Activity Centre.

## 5. FINANCIAL & ECONOMIC IMPLICATIONS

The preparation of the Strategic Plan and associated Planning Scheme Amendment have been funded within the 2014/15 and 2015/16 City Futures budgets. Costs associated with Planning Panel will be funded through the 2016/17 City Futures operational budget.

Council has dedicated a significant amount of resources including funds to develop the Strategic Plan and Amendment C141. To date, Council has invested approximately \$250,000 over three financial years. This includes professional services and fees and independent panel costs however, does not include staff time or other incurred costs.

In addition to these costs, this project has also received essential input and support over three financial years from officers across council including City Planning and Building, Traffic and Transport, Stormwater, Youth Leisure and Cultural Services and Open Space and Landscape Design.

## 6. SOCIAL IMPLICATIONS

Amendment C141 will have a positive social impact by improving the function and amenity of an area which already forms the heart of the local community. By increasing the extent to which residents, as well as visitors, can meet their needs in the Activity Centre, the amendment will promote the economic, social and environmental sustainability of the Activity Centre. The engagement process has provided a range of opportunities for stakeholders and interested community members to engage with and influence the development of the Strategic Plan.

The engagement process also provided an opportunity to facilitate the development of community based relationships important in achieving the long term success of the Strategic Plan and Upper Gully Implementation Plan.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The Upper Gully Strategic Plan will assist in implementing the Knox Vision across all City Plan objectives, but in particular will implement objectives from:

- Theme 1: Healthy, Connected Communities;
- Theme 2: Prosperous, Advancing Economy;
- Theme 3: Vibrant and Sustainable Built and Natural Environments;
- Theme 4: Culturally Rich & Active Communities; and
- Theme 5: Democratic and Engaged Communities.

## 8. CONCLUSION

Council has undertaken a comprehensive planning and design process to develop the Strategic Plan and Amendment C141 since May 2014, dedicating significant Council resources on the project to develop the planning provisions needed to encourage appropriate future development and the implementation framework needed to commit Council to proactively manage, facilitate partnerships and lead investment to enhance the Activity Centre.

Council officers have reviewed the recommendations arising from the Panel Report and recommend that they be accepted in their entirety, and that the revised Amendment C141, Upper Gully Strategic Plan, January 2017 and Upper Gully Implementation Plan January 2017 be adopted with changes consistent with the recommendations of the Planning Panel Report, which includes a maximum mandatory building height of 8.5 metres (two storeys) for the entire Upper Gully Activity Centre, except for The 1812 Theatre site at 1-3 Rose Street, where a maximum mandatory building height of 12 metres (three storeys) applies, and Amendment C141 be submitted to the Minister for Planning for Approval.

The adoption of the Upper Gully Strategic Plan, January 2017 and its introduction into the Knox Planning Scheme on a permanent basis through Amendment C141 and the adoption of the Upper Gully Implementation Plan January 2017, will provide greater certainty for developers and the community in terms of future built form outcomes and Councils commitment to support improvements and facilitate investment in the Activity Centre.

## 9. CONFIDENTIALITY

There are no confidentiality issues associated with this report.

Report Prepared By:	Senior Project Manager - Strategic Planning (Spiro Manolakis)
Report Authorised By:	Director – City Development (Angelo Kourambas)

The following appendices are circulated under separate cover:

**Appendix A -** Knox Amendment C141 Planning Panel Report (Planning Panels Victoria, 21 December 2016)

Appendix B – Building Heights & Setbacks Map (DDO12), Revised January 2017

Appendix C – Amendment C141 Revised Planning Scheme Documentation

Appendix D – Upper Gully Strategic Plan, January 2017

Appendix E – Upper Gully Implementation Plan, January 2017

Appendix F – Consolidated Background Report January 2017

Appendix G – Upper Gully Strategic Plan: Technical Report – Land Use & Economics 2014 and Addendum 2016, Urban Enterprise

Appendix H – Upper Gully Strategic Plan: Technical Report – Transport & Parking 2015 and Addendum 2016, Movendo

Appendix I – Upper Ferntree Gully Heritage Assessment 2015, Context

Appendix J –Upper Gully Plan Engagement Report 2015, Effective Conversations

#### COLLIER AND DINSDALE WARDS

#### 6.6 RESPONSE TO CALL UP ITEM – HEALESVILLE CORRIDOR LAND AVAILABILITY

#### SUMMARY: Project Manager – Strategic Planning (Claire Anderson)

This Report responds to a call up item requesting: "that a report be prepared for Council identifying land that was previously set aside for the Healesville Corridor that could be used for new hockey pitches, soccer pitches, rugby grounds, community gardens, playgrounds and parklands."

The 'Healesville Corridor land' refers to both land that is reserved for the purposes of a future road by VicRoads, and adjacent land within the broader corridor. Until the land is declared surplus, any land uses must be mindful of protecting the Corridor for a future road.

Council is currently undertaking a study funded by Council in 2016-2017 budget – 'Protecting our Rural land' – Green Wedge and Rural Land study. The retention of current land uses and possible future uses is being explored as part study currently underway. The starting point for future options are land uses that will protect the Corridor's rural landscape, that is, land uses that will support and enhance the important environmental and recreational values that the Corridor already includes. This project will seek to clarify Council's position for future land uses in the Healesville Corridor in the event the land reserved for road purposes is declared surplus. Initial research findings from this project will be discussed with Council mid 2017.

The Healesville Corridor is considered to have some potential to provide space for hockey, soccer and rugby facilities; however, the dimension requirements these types of fields means there would be limitations on the locations that these would be able to be located, particularly as they are winter sports and the site is subject to flooding.

Given this demand, the 'Protecting our rural land' project will explore options to accommodate future sporting needs across the four rural land precincts, including the Healesville Corridor.

#### **RECOMMENDATION**

That Council note this report.

## 1. INTRODUCTION

At the Council meeting of 18 October 2016, a motion was moved to request the following call up item:

That a report be prepared for Council identifying land that was previously set aside for the Healesville Corridor that could be used for new hockey pitches,

soccer pitches, rugby grounds, community gardens, playgrounds and parklands.

This Report outlines: the current status of the Healesville Corridor land; ownership; its physical characteristics; current land uses; and possible future land uses that will be explored more formally in the context of the *Protecting our rural land* project and work on the Wantirna Health Precinct currently occurring.

## 2. DISCUSSION

The 'Healesville Corridor land' refers to land that is reserved for the purposes of a future road, and adjacent land within the broader corridor (see Appendix A – Healesville Corridor land: Road reserve and broader Corridor).

A large area of land has been reserved by the former Roads Corporation (VicRoads) for several decades, for the future construction of the Healesville Freeway. This land is still reserved for future road purposes.

#### 2.1 Status of the Healesville Freeway Reservation land

The land reserved by VicRoads is either owned by VicRoads, or has a Public Acquisition Overlay (meaning the land is earmarked for future acquisition by VicRoads).

Council has had recent discussions with VicRoads regarding the status of the Healesville Freeway reservation and land owned by VicRoads in Wantirna. VicRoads has advised that whilst their future land needs in the Wantirna area is being investigated, they are maintaining the reservation status over the bulk of land within the Healesville Corridor in Knox. In particular, they are continuing to hold onto reserved land north of Boronia Road for the purpose of any future major road connections to the eastern regions of Melbourne in the longer term. VicRoads has indicated it would be pleased to discuss any interim uses of its land holdings with Council; however land use options should be mindful of protecting the Corridor for a future road.

In 2009, VicRoads completed a strategic study of the 'Maroondah Corridor', an area centred on Maroondah Highway extending from Nunawading to Lilydale (west to east) and the Yarra River to Burwood Highway (north to south). The purpose of the Study was to provide guidance for future planning processes and actions, including any need to retain and protect longer term options for new road links along the Northern Arterial and the Healesville Freeway routes.

In regard to the Healesville Freeway Route, the Study concluded: "The option between Stud Road and Dorset Road has the highest Benefit Cost Ratio. This length of route attracts the highest traffic volume and includes the bypass of the Bayswater activity centre. It also connects the major north-south routes of Stud Road and Dorset Road and would provide improved access for the industrial precinct in Bayswater and Kilsyth."

VicRoads adopted the strategic directions:

- "VicRoads will continue to protect the option of providing in the future a new road along the full length of the Northern Arterial alignment, subject to further investigation of measures to improve the linkages between the eastern end of Reynolds Road and the Maroondah Highway.
- "VicRoads will continue to protect the option of providing in the future a new road along the Healesville Freeway reservation between Boronia Road and Mooroolbark Road, subject to undertaking a more detailed investigation to establish the scope of possible future projects along the route. VicRoads will work with councils to identify proposals that will meet the objectives of Government policies and strategies, such as Melbourne 2030, Linking Melbourne, arrive alive 2008-2017, Melbourne @ 5 million and the Victorian Transport Plan (VTP)."

More recently, VicRoads has declared land formerly reserved for the future Freeway in the City of Whitehorse as surplus. In September 2016, the Victorian Government decided to retain this land as public open space. Detailed planning and design of the parkland is currently underway.

#### 2.2 Land ownership in the Healesville Corridor

VicRoads owns the majority of land in the Corridor, including land outside the road reservation. Some of the properties owned by VicRoads are used for private dwellings. Council owns some land and Maroondah City Council owns J.W. Manson Reserve which is used for sporting and recreational uses. There are also some privately owned properties.

See Appendix B – Land ownership in the Healesville Corridor.

#### 2.3 Physical characteristics and current land uses

The Corridor is bordered by the City of Maroondah and the Dandenong Creek to the north; residential and industrial estates in Wantirna and Bayswater to the south and west; and the City of Whitehorse (the former Healesville Freeway Reservation land) to the east.

The Corridor has important environmental and recreational values. It includes several Sites of Biological Significance (sites of State and regional significance). One of these is the Bateman Street bushland, Council's highest priority site of biological significance. It provides habitats for terrestrial and water fauna.

Much of the corridor is low lying and flood prone and has an important drainage function. Refer to Appendix E. Several flooding-related planning overlays apply to the majority of the land. Council is currently working with Melbourne Water on the *Enhancing Our Dandenong Creek* project. This project is gradually returning the creek to its natural environment by removing the formal pipelines, re-creating billabongs and wetlands, and installing interpretive visitor signage. A key issue raised by local residents as part of this project has been the restricted access to the creek from the Suffern Reserve wetlands.

Major land uses within the broader Corridor currently include: Dandenong Creek shared path, parkland / bushland, J.W. Manson sport and recreation Reserve, a golf driving range, Council-leased horse agistment, and some private residential properties. EastLink and Wantirna Road intersect the Corridor north/south.

See Appendix C – Major current land uses in the Healesville Corridor.

#### 2.4 Protecting our rural land project

The City Futures team in Council has commenced research to support the *'Protecting our rural land'* project. The project will be re-scoped when the research findings are complete to determine the best approach to developing evidence based strategic directions to support the protection of rural land. The project is not intended to explore the expansion of urban uses in rural areas.

Research is focused on exploring the environmental, landscape, recreational and liveability values of rural land and how these values can be protected and enhanced into the future. Specifically the research includes: an Agricultural Assessment; analysis of planning controls and permit activity; property analysis; spatial analysis; a Habitat Corridor and Fauna Movement Study; and Landscape Assessment. The initial research findings from this research will be discussed with Council mid 2017.

The land subject to this Review is broadly defined as rural land. It is a mix of public and private land both within and outside the Urban Growth Boundary. The subject land includes four precincts broadly based on location, landscape characteristics and planning controls. These are (see Appendix D – *Protecting our rural land* project precincts):

- Precinct 1: The Basin Rural Landscape
- Precinct 2: Lysterfield Valley and Hills Rural Landscape (sub-precinct 2a: Valley and Hills, sub-precinct 2b: quarries)
- Precinct 3: Dandenong Creek Valley
- Precinct 4: Healesville Freeway Reservation and surrounds.

### 2.5 Wantirna Health Precinct

The Wantirna Health Precinct, an emerging health precinct focused on land around Knox Private Hospital and Wantirna Health rehabilitation hospital, is identified as a State Significant health precinct within *Plan Melbourne*, the Victorian Government's metropolitan planning blueprint. Council has partnered with the Victorian Planning Authority (VPA) and the Metropolitan Partnerships via Melbourne East Regional Development Australia to plan for future development of the Precinct.

A 9.5 hectare tract of land owned by VicRoads reserved for road purposes although not formally a part of the Healesville Freeway reservation is located adjacent to the Wantirna Health rehabilitation hospital. Council and the VPA are working to ensure a whole-of-government approach is taken to the future use of this vacant land, including its relationship and potential significance to the Wantirna Health Precinct.

#### 2.6 Potential recreational facilities

The call up item specifically requests information about recreational facilities, including hockey and soccer pitches, and rugby grounds.

The Knox School currently hosts Council's only hockey facility. In December 2016 the school Board ratified a masterplan which will see the hockey facility close within five years. Council officers have assessed a number of potential options to re-establish a hockey facility in Knox which includes the possibility of a jointly funded regional facility (subject to budget, and with Maroondah City Council) at J.W. Manson Reserve which is within the Healesville freeway corridor (owned and managed by Maroondah). The Reserve is the largest site within the Healesville Corridor. This possible location is still yet to be explored fully and would need to be considered by Council as one of a range of options.

Many of Council's sporting facilities (including associated sporting infrastructure, e.g. floodlights) are not suitable for the current or anticipated needs of female sporting teams. There has been significant growth in female participation rates in community sport in recent years, particularly in football, soccer and cricket. Female team numbers across these three sports are expected to grow from 16 teams in 2016 to 103 teams in 2021. A report was presented to Council on 20 December 2016 outlining this issue and possible responses.

An 'Alternative Building Structures for Community and Sporting Use' study is currently underway to provide alternative designs and costs for sporting infrastructure needs. Whilst the alternative structures may not fully address the immediate infrastructure needs, it may provide one responsive and cost effective solution to the current infrastructure challenges.

The Healesville Corridor has the potential to provide space for both soccer and rugby facilities; however, the dimension requirements of both sports fields (approximately 130m by 80m - which includes run-off space) means there would be limitations on the locations that these would be able to be located, particularly as they are both winter sports and the site is subject to flooding.

Given this demand, the *Protecting our rural land* project will explore options to accommodate future sporting needs across the four rural land precincts (referred to in Section 2.4), including the Healesville Corridor.

Council's *Domestic Animal Management Plan 2013-2017* identifies the need for additional 'dog play parks' (dedicated off lead dog parks) in Knox, given the success and current pressure on the current dog play park at Knox Park Reserve in Knoxfield. *Protecting our rural land* will consider possible locations for dog play parks, including in the Healesville Corridor.

#### 2.7 Urban agriculture and community gardens

'Urban agriculture' is the practice of cultivating, processing and distributing food within a community. It can involve a range of agricultural activities, including, for example: community gardens, community composting, farmers markets, food swaps/exchanges, green roofs, hobby bee keeping and school gardens. The benefits of urban agriculture extend beyond simply food production and consumption. Other benefits include social (e.g. community members working together), health (e.g. increased consumption of fresh food) and sustainability (e.g. use of land and reduced waste).

Urban agriculture, particularly community gardens, could be an appropriate land use within the Healesville Corridor given the potential benefits and contribution towards the rural-type landscape.

#### 2.8 Playgrounds

Residential areas adjacent to the Healesville Corridor are well-serviced by playgrounds (or 'play spaces'). However, there are opportunities to explore better walking and cycling connections to existing play spaces and open spaces more broadly within and adjoining the Corridor.

#### 2.9 Possible future land uses

Possible future land uses for the Healesville Corridor will be fully explored as part of the *Protecting our rural land* project. The starting point for future options are land uses that will protect this rural-type landscape, that is, land uses that will support and enhance the important environmental and recreational values that the Corridor currently provides.

If VicRoads decides to use the intended land for a road (including the Stud Road extension), many existing and potential land uses will not be possible. Until the land is declared surplus, land uses must be mindful of protecting the Corridor for a future road.

The *Protecting our rural land* project will clarify Council's position in the event that the Healesville Corridor land is declared surplus. Therefore, assuming the land is not used for a future road, current and possible future land uses that would support the important environmental and recreational values of the Corridor may include:

- Regional shared path (retention and enhancement of existing Dandenong Creek trail).
- Bushland (particularly the ongoing protection and management of the Bateman Street bushland), billabongs and habitat corridors to support fauna movement.
- Waterway (protection of the Dandenong Creek's drainage role; enhancement of creek environment, including adjacent wetlands).
- Recreational facilities, including a potential regional hockey facility.
- Parklands (retention and enhancement of existing parklands; other possible options could include a dogs off leash park).
- Health-related facilities (in the Wantirna Health Precinct area of the Corridor only).
- Recreational agricultural activities, such as community gardens and horse agistment.
- Better connections to all land uses and Dandenong Creek within and adjoining the Corridor.

## 3. CONSULTATION

This Report has been prepared in consultation with several teams within Council including: Property Services, Assets, Traffic and Transport, Leisure Services, Community Strengthening, Open Space and Landscape Design, Biodiversity, Stormwater, and City Safety and Health.

## 4. ENVIRONMENTAL/AMENITY ISSUES

If VicRoads does not pursue the future construction of a road, the starting point for future options in the Healesville Corridor are land uses that will support and enhance the Corridor's important environmental and recreational values.

A 'Habitat Corridor and Fauna Movement Study' is currently underway as part of the *Protecting our rural land* project. For all precincts (including the Healesville Corridor), this work will identify current fauna movement patterns, gaps in the landscape and elements needed to strengthen movement patterns in the future.

## 5. FINANCIAL & ECONOMIC IMPLICATIONS

The *Protecting our rural land* project will seek to clarify Council's position for future land uses in the Healesville Corridor in the event the land reserved for road purposes (and some additional parcels owned by VicRoads) is declared surplus. This project is funded in the 2016-17 Council budget.

For Councils information, indicative valuations have been undertaken on Council owned land in the reserve, refer Appendix F.

## 6. SOCIAL IMPLICATIONS

Dependent of VicRoads' decision about the Healesville Corridor, future land use options for the Corridor include a variety of options that would have broad social benefits, as outlined in Section 2.9 above.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The *Protecting our rural land* project seeks to deliver on Council's vision for a 'vibrant and sustainable built and natural environment' and a 'prosperous and advancing economy'. It is a direct action listed in the *Knox Integrated City Strategy and Implementation Plan 2015-17*, being: *Action 3.4.: Complete a strategic review of rural and green wedge land to allow Council to better understand the productivity and economy of agricultural land, conservation and protection of landscape character and amenity, and provide strategic justification for any necessary changes to the Knox Planning Scheme.* 

## 8. CONCLUSION

This Report responds to a call up item requesting that a report be prepared for Council identifying land that was previously set aside for the Healesville Corridor that could be used for new hockey pitches, soccer pitches, rugby grounds, community gardens, playgrounds and parklands.

The 'Healesville Corridor land' refers to land that is reserved for the purposes of a future road by VicRoads, and adjacent land within the broader corridor. Until the land is declared surplus, any land uses must be mindful of protecting the Corridor for a future road.

The retention of current land uses and possible future uses will be explored as part of the *Protecting our rural land* project. The starting point for future options are land uses that will 'protect' the Corridor's rural landscape, that is, land uses that will support and enhance the important environmental and recreational values that the Corridor currently includes. This project will clarify Council's position for future land uses in the Healesville Corridor in the event the land reserved for road purposes is declared surplus.

## 9. CONFIDENTIALITY

Confidential Appendix F is circulated under separate cover.

Report Prepared By:	Project Manager – Strategic Planning (Claire Anderson)
Report Authorised By:	Director – City Development (Angelo Kourambas)

APPENDIX A - Healesville Corridor land: Road reserve and broader Corridor



APPENDIX B – Land ownership in the Healesville Corridor



Land ownership in the Healesville Corridor
## 6.6 Response to Call Up Item – Healesville Corridor Land Availability

APPENDIX C - Major current land uses in the Healesville Corridor



## **6.6 Response to Call Up Item – Healesville Corridor Land Availability** APPENDIX D – *Protecting our rural land* project precincts.



## 6.6 Response to Call Up Item – Healesville Corridor Land Availability

APPENDIX E - Healesville Corridor land: Council land and land subject to inundation



## 6.6 Response to Call Up Item – Healesville Corridor Land Availability

Confidential Appendix F circulated under separate cover

## 7. PUBLIC QUESTION TIME

Following the completion of business relating to Item 6, City Development, the business before the Council Meeting will now be deferred to consider questions submitted by the public.

#### ALL WARDS

#### 8.1 COUNCIL'S OPEN SPACE AND ACTIVITY CENTRE MASTERPLAN STATUS

SUMMARY: Coordinator - Open Space and Landscape Design – (Andrea Szymanski)

This report has been prepared to assist Council with the budget development process by providing an update on the status of Council's masterplans for Open Space and for Activity Centre Streetscapes.

#### RECOMMENDATION

That Council receives the updated status for Open Space and Activity Centre Streetscape masterplans.

#### 1. INTRODUCTION

This report responds to an initial Call Up Item from the Ordinary Meeting of Council, 28 July 2015, requesting that a report be prepared to Council on masterplans for Open Space and Activity Centres.

Subsequently, Council resolved to receive an updated status report on an annual basis, to assist with the budget development process.

This is the second status report presented to Council. The first was reported to the September 2015 Council meeting.

The status report (Appendix A) lists endorsed masterplans, including:

- the location of the masterplan site;
- the year endorsed by Council, or planned to be endorsed by Council;
- the estimated percentage of the masterplan implemented;
- the major components implemented;
- components that are budgeted for implementation; and
- components that are yet to be budgeted for implementation.

## 2. DISCUSSION

The preparation of masterplans is generally included in the Capital Works Program.

Masterplans are intended to:

- reflect community aspiration for a selected location;
- address, where practicable, local issues and concerns;
- consider competing and complementary opportunities;
- guide future investment, in a way that ensures improvements undertaken in the short-term are not likely to prohibit long-term improvement opportunities;
- demonstrate a clear and concise intent for a site; and
- provide a program for capital improvements.

#### 2.1 Masterplans for Open Space

The development of masterplans for open space is guided by the Knox Open Space Plan 2012-2022 and considered annually as part of the capital budgeting process.

Open space masterplans include a range of improvement opportunities and asset renewal projects, which include but are not limited to:

- new paths and furniture;
- improved play spaces;
- improved sports pavilions and change rooms;
- sports facilities such as cricket nets, lighting and oval fencing;
- improved car parking;
- unstructured recreation elements such as half courts basketball courts and hit-up walls;
- fitness equipment; and
- picnic and recreation facilities.

Council also has a number of smaller open space reserves which, in themselves, do not warrant a masterplan (either by size or use).

However, where there is a playground located in a reserve, it may be subject to a plan prepared under the Playground Renewal Program, which is consistent with the Knox Play Space Plan.

- Between 2010 and 2015, Council renewed twenty-two (22) play spaces as part of the Playground Renewal Program.
- In 2016 Council completed eight (8) playground renewal projects.
- Another six (6) playgrounds are currently in design development with consultation and construction to follow in early to mid 2017.

When plans are developed for these playgrounds, the local community is consulted to gain an understanding of local aspirations for the reserve as a family play space. This information then informs playground design and associated infrastructure, eg. furniture, paths and signage.

Similarly, a new playing field was developed for Colchester Reserve, Boronia.

While there is no masterplan for this reserve, internal consultations and collaborations identified a need and ensured that footpaths, existing stormwater treatments and future revegetation works would not be compromised by the new playing field.

#### 2.2 Masterplans for Activity Centres

For activity centres, employment precincts, industrial precincts or other commercial services areas requiring a masterplan, infrastructure upgrades are identified as part of a broader, overarching and holistic strategic planning process, eg. structure plans.

Structure plans are an overarching framework and contain initiatives to improve land use, built form, economic stability, accessibility and public open space. However, not every activity centre has a structure plan, as some activity centres are quite small, eg. Alchester Village and Scoresby Village.

Ranking for streetscape upgrades in activity centres is determined by the application of place ranking criteria which are reviewed and considered annually by Council for application in the capital works budgeting process.

Activity centre masterplans are usually streetscape plans, intended to improve the customer/community experience in a selected activity centre. For example, The Ferntree Gully Streetscape Masterplan was prepared in conjunction with the Ferntree Gully Structure Plan.

The Structure Plan identified the need to improve the Ferntree Gully Village Square, which resulted in the preparation of design plans for the area and the Streetscape Masterplan determined the reconstruction of Station Street, Ferntree Gully, between The Avenue and Francis Crescent and included new street furniture, wider footpaths, new trees and plantings.

#### 2.3 Existing and Proposed Masterplans

Council endorsed thirty (30) Open Space Masterplans between 1997 and 2016.

- Nine (9) of the thirty (30) Open Space Masterplans are substantially complete.
- A further nine (9) Open Space Masterplans are either being prepared or planned for development in the 2017/18 financial year.
- Council has endorsed three (3) Activity Centre Streetscape Masterplans with a further two (2) being prepared and one (1) completed but yet to be endorsed by Council.

A list of all Council masterplans for Open Space and Activity Centres is attached as Appendix A.

#### 2.4 Masterplan Implementation/Funding – Open Space

Following Council's adoption of a masterplan, the various elements are referred to the Capital Works Program for capital improvement funding. Sometimes funds are pre-allocated to the Capital Works Program, in anticipation of formal adoption and expected improvement needs.

The majority of open space improvements are funded from Council's Open Space Reserve – Unstructured Recreation Program and are generally staged over several years. However, implementation often includes the renewal of existing assets, eg. footpaths, play space, furniture, pavements, etc., which is funded from the Renewal section of the Capital Works Program.

Funding for specific sports facilities such as pavilions, sports lighting, fencing, etc. is guided by the Sporting Club Financial Contributions Towards Reserve Developments Policy 2011.

Where a masterplan proposes an improvement or change to sports facilities, it may take a considerable time to implement, given the requirement for cofunding from the sporting group/s involved and associated capital costs.

Also, funding for some items such as carparks has generally been considered a low priority unless the existing location is an impediment to other improvements.

For example, the former Bayswater Bowls Club carpark at Guy Turner Reserve was reconstructed to enable pedestrian access into the Reserve and increase the perception of safety in the area.

Other carparks within the Reserve are yet to be improved as the benefits derived from these works are considered to be very low compared to the investment required.

#### 2.5 Masterplan Implementation/Funding – Activity Centres

Funding for the Activity Centre program is largely via rate revenue but other funding sources, including State and Federal government grants, may become available, eg. Mountain Gate Shopping Centre.

Activity Centre Streetscape masterplans also ensure that asset renewal capital programs are utilised to their best effect.

#### 2.6 Summary

Adopting a master planning approach to open space and activity centre streetscape improvements ensures that investment in new and renewed infrastructure is aligned, approached in a holistic manner and meets with community aspirations.

Council has taken an approach that ensures areas of identified need are considered for master planned improvements via an agreed capital works ranking process.

Generally, masterplans are implemented in stages, in accordance with agreed, ranked criteria. Larger open space areas have well defined structure plans and/or masterplans and contain multiple elements. However, smaller areas are not excluded.

## 3. CONSULTATION

Masterplans and structure plans are developed with community and internal consultation.

In addition, the annual capital budgetary process, which determines financial considerations for the nominated projects, is subject to community review and comment.

## 4. ENVIRONMENTAL/AMENITY ISSUES

The development of masterplans to guide capital investment in locations across the municipality ensures that all opportunities are considered in order to maximise environmental, social and economic potential.

## 5. FINANCIAL & ECONOMIC IMPLICATIONS

There are several Capital Works Sub/Programs that contribute to the implementation of masterplans including:

- the (New and Upgrade) Capital Works Program incorporating the Unstructured Recreation Program and the Structured Sporting Reserves Program;
- the (Renewal) Capital Works Programs, incorporating Playgrounds, Drainage, Park Assets and Facilities (buildings); and
- the Place Program, various asset renewal programs and external grants fund the Activity Centre Streetscape masterplans.

Works to sporting pavilions are not eligible for funding from Council's Open Space Reserve by resolution of Council at its meeting of 23 February 2010.

The value of works to be completed in endorsed Open Space masterplans is in the order of \$10-\$15 million.

This excludes:

- works budgeted for in the 2016/2017 year;
- building works and co-funded club specific facilities; and
- the value of works for masterplans that are currently being developed.

The Open Space Reserve forecast for the end of the 2016/17 financial year is \$7.242 million (after accounting for this financial year's forecast transfers in and out and any forecast funding required for carry forward projects from 2015/16).

## 6. SOCIAL IMPLICATIONS

Well considered and implemented masterplans provide greater social cohesion, generated though the community engagement processes, in the development of the plans and the immediate improvement in social amenity by their implementation.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The 2013-2017 City Plan established clear objectives for the medium to longer term (four-year) that describe the outcomes required to progress the City toward achievement of identified aspirations.

The Vibrant and Sustainable Built and Natural Environments Theme places high value upon its Open Space and seeks to protect and enhance its biodiversity and places of natural significance.

#### 8. CONCLUSION

Current practice is to concurrently deliver a number of masterplans and open space improvements across the municipality, based upon an agreed set of ranking criteria.

The current listing of masterplans and their stage of implementation is shown in Appendix A.

#### 9. CONFIDENTIALITY

There are no confidentiality issues with this report.

Report Prepared By:	Coordinator - Open Space and Landscape Design (Andrea Szymanski)
Report Authorised By:	Acting Director – Engineering and Infrastructure (David Yeouart)

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Bayswater						
Bayswater Activity Centre - guided by the Bayswater Structure Plan	2005			Council made substantial capital improvements in the mid 2000's, particularly along Station Street and Mountain Highway, upgrades to Penguin Park and Macaulay Place, delivery of the first 2 stages of the Multi Access Playground and improvements to Bike paths and the Shared user path along the rail line.	Upgrade works are planned for 2017/2018 following the level crossing removal. To be jointly funded by Council and the LXRA.	<ul> <li>The Structure Plan envisaged further Capital improvements which have not been implemented as per the following:</li> <li>Widening of footpaths along Mountain Highway and street tree planting.</li> <li>Public Art/landscaping and signage at key entrances to the Activity Centre</li> <li>Improvements to public spaces including upgrading of Penguin Place</li> </ul>
Guy Turner Reserve	2012		90%	New paths, picnic facilities, furniture, car park, playground, planting		Car park asphalting works at Soccer/Cricket club and tennis club
Marie Wallace Park	2015		20%	Stage 1 works completed including bocce playing area, chess play area, picnic and BBQ facilities, new custom stage, multi activity area, open lawn area, picnic shelter, public toilet and shared path works.	Stage 2 works are currently being documented and estimated for construction in 2016/17. These works will include nature play, bike training area (road traffic school), road widening works and closure of King Street access.	Stage 3 works including sculptural lawn, entrance markers, spectators area and pedestrian path links with bridge crossing (works have budget allocated). Stage 4 works include water play and dog park, minor paths works (works have budget allocated). Note, Marie Wallace Park has a Council Advisory Committee
Boronia						
Boronia Activity Centre - guided by the Boronia Structure Plan.	2006			Council implemented a number of improvements including the Dorset Square upgrade, toilet upgrade, Erica Avenue streetscape works and more recently the Boronia Park improvements		The Boronia Structure Plan identified a series of capital improvements and categorised them into short, medium and long term initiatives. The Structure Plan envisaged further capital improvements which have not been implemented as per the following: • Streetscape improvements along both sides of Dorset Road between Boronia Road and Chandler Road, • Upgrades to the 3 Arcades that run between Dorset Road and Dorset Square, • Urban Design Improvements to the Progress Hall and surrounds, • New bike paths and street tree planting along Chandler Road and other key roads in the Activity Centre • Streetscape Improvements along Boronia Road (Both sides of the Activity Centre) • Significant amount of street tree planting on all major roads within the Activity Centre

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Alchester Shopping Centre Master plan	2014		95%	The open space upgrade and activity centre upgrade programs for Alchester were consolidated into one initiative. Construction of new pavement, public toilet, street furniture, retaining walls, paths, planting and lighting -funded by Federal Government and playground renewal works expected to be completed in January 2017.		
Alchester Village Park	2014		100%	Construction of new pavement, furniture, retaining walls, paths, planting and playground renewal works expected to be completed in January 2017.		
Arthur Kleinert Reserve	2009		100%	Completed in 2015		
Boronia Park	2004		70%	Playground, retarding basin, car parking, furniture, planting	Stadium and Library Forecourt with further flood management, planning and design works are on hold and subject to the future direction and opportunities for the Boronia Park precinct.	
Chandler Reserve	2003 & 2014		55%	New Paths and furniture	New play space and activity area budgeted for construction during 2016/17. Works include shelter, furniture, picnic facilities, multi-courts (soccer, 1/2 basketball court, skate) paths, planting and drainage works. Construction to commence in February 2017.	
Dorset Square			100%	new pavements, toilet, furniture, trees.		
Tormore Reserve	2015		15%	New paths and car park modifications	Construction Stage 2 works include paths, furniture and accessible parking bays.	Public lighting, 1/2 court, play space / picnic facilities are proposed in forward budgets.

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Ferntree Gully						
Ferntree Gully Village - guided by the Ferntree Gully Structure Plan	2014					In addition to the Streetscape Master plan for FTG Village the Structure Plan identifies a range of other capital projects and improvements which have not yet been implemented as follows;• Master planning and upgrades to the Stations and surrounds • Investigate opportunity for the provision of a purpose built community hub • Review of public toilets and upgrade or provide new toilets as required. • Way finding signage and improved paths from Ferntree Gully to the Dandenong Ranges. • Improving landscaping in gateway locations • Improve public lighting in Activity Centre.
Ambleside Master plan	2009				Funds were allocated in the 2015/16 financial year for the development of detail design and costing to deliver the master plan. Funds have also been allocated to address local flooding by the construction of a retarding basin structure in the reserve adjacent to the Ambleside complex. The master plan will assist in informing this project.	Implementation of master plan was substantially predicated on receipt of government grants. These have not been forthcoming and as such building works have not progressed.
CSR Quarry	2009 & revised 2015		90%	Quarry Road asphalting and concrete pedestrian paths adjacent to roadway, car parking, path to lake, fencing, terraces, roadside planting and boardwalk currently under construction, expected to be completed by early January 2017.		Additional furniture, weed eradication and planting to be undertaken in future years, subject to future budget opportunities.
Dobson Street Reserve	2015				New retarding basin and associated infrastructure programmed for construction in 2017.	Renewal of Play space to proposed to follow in 2017/18.
Fairpark Reserve	2015		5%	Master plan prepared and endorsed. Contractor engaged late November2016	Construction of a new social area including shelter, BBQ, seating, paths, steps, picnic furniture bins and bike racks. Construction works commenced mid December 2016.	Extensive path network. Shelter, pedestrian foot bridge, oval extension , seating, planting, car park and playground works.

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Ferntree Gully Village Streetscape Master plan	2012		40%	Streetscape reconstructed with trees, wider pavements and furniture on Station Street between The Avenue and Francis Crescent	Streetscape works planned for Station Street south of The Avenue to match previous works.	<ul> <li>Works on streetscapes east of railway line yet to be budgeted for.</li> <li>The Streetscape Master plan for FTG Village encompasses five areas:</li> <li>Station Street (north of The Avenue) Works complete.</li> <li>Works included: Footpath widening, installation of pedestrian crossing, street tree planting and street furniture.</li> <li>Station Street (south of The Avenue and town park) Design underway in 2015/16.</li> <li>Works include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Alpine Street and The Avenue. (Outstanding)</li> <li>Works may include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Forest Road (North of Alpine Street).</li> <li>Works may include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Forest Road (South of Alpine Street).</li> <li>Works include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Forest Road (South of Alpine Street).</li> <li>Works include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Forest Road (South of Alpine Street).</li> <li>Works include: Footpath widening, street tree planting, garden beds, street furniture.</li> <li>Forest Road (South of Alpine Street).</li> <li>Works include: Footpath widening, street tree planting, garden beds, street furniture.</li> </ul>
Ferntree Gully Village Square			20%	Detailed design plans currently being prepared. Liaison with Vic Track regarding lease/MOU of land.	Develop construction documentation for proposed works including new paving, public art, seating, garden beds, lighting and rock works. Works are expected to be tendered and completed in 2017/18.	
HV Jones Reserve		2017			Brief for Master plan under development.	
Knox Regional Netball Centre		2017			Brief for Master plan under development.	
Mountain Gate Shopping Centre	2014		100%	Completed		
Mountain Gate Shopping Centre Reserve		2016	40%	Consultation and initial design completed.	Undertake detailed design in 2017. Works are expected to be completed in 2017/18.	
Pickets Reserve		2016	25%	Project to be undertaken in first half of 2017	Detailed design and construction of new playground and extension of gravel overflow car park.	Extensive path network, remainder of social area including shelter, BBQ, seating, drinking fountain, bike racks and bins. Entry improvements, car park upgrades (Pavilion car park) and gymnastic centre car park). Improve access and entry to gymnastic centre, Improve existing terrace and construct new terrace, outdoor gym.
Tim Neville Arboretum – Management Plan	2007		85%	Playground, boardwalk, car park, paths, picnic facilities, planting, furniture, war memorial and lake restoration.	Interpretive signage undertaken within the Place Program.	Amphitheatre refurbishment, various feature gardens, shelter,

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Knoxfield						
Carrington Park			5%	Sections of new sealed path works were constructed in November 2016	Funds allocated for unstructured recreation improvements in 2016/17.	A Future Directions Plan was developed in 2016. Implementation of proposed works subject to outcome of building issues.
Gilbert Park	2009		50%	Skate park constructed. Car park renewed as part of renewal program. Shade structures and furniture.	Planned new storage structure for skate park.	Pavilion not progressed due to lack of required club funding (as per the Sporting Club Contributions Policy)and deliberations with Baseball Victoria. Note, Pavilions are not funded from Open Space Reserve.
Knox Park	2008		70%	Soccer/cricket pavilion upgrade, lighting and renewal of ovals, dog park and enhancements to dog training surface		It may be timely to review and update the master plan eg. synthetic playing fields that were proposed but not progressed due to the construction of synthetic fields at Knox Regional Sports Park. Car park upgrade at soccer pavilion not yet funded. Note, Pavilions are not funded from Open Space Reserve.
Gilbert Park		2017			Master plan is to be developed in 2017.	
Lysterfield						
Clementine Close Reserve	2008		100%	New paths, furniture, playground planting.		
Rowville						
Stud Park Precinct - guided by the Stud Park Structure Plan	2015					
Heany Park	2008		85%	Picnic shelter refurbishment, entry road construction, lake rehabilitation, boardwalk and path works completed.	Installation of seats late Dec 2016	Access to shelter. Master Plan review and implementation of Master Plan.
Stud Park Reserve		2017/18				Master plan scheduled for 2017/18
Park Ridge Reserve		2018/19				Master plan scheduled for 2018/19
Rowville Recreation Reserve		2018/19				Master plan scheduled for 2018/19
Arcadia Reserve		2015	50%	Stage 1 of playground construction works completed	Stage 2 works to install 1/2 court, install furniture and rectify drainage.	

APPENDIX A	
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	Year endorsed by Council	Year expected to <b>k</b> endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Row Reserve		2015	50%	Stage 1 of playground construction works completed	Stage 2 of playground works (1/2 court, drainage works, planting and removal of existing playground to be undertaken in early 2017	
Emerson Place Reserve	2008		90%	New paths, furniture, play ground, planting, exercise equipment		Shelter
Peregrine Reserve		2017			Master plan to be developed 2017	
Liberty Reserve	2009		100%	New paths, furniture, play area, exercise equipment and lighting		
Fairway Drive Reserve	2008		100%	New paths, furniture, playground planting.		
Scoresby						
Bamber Reserve	2011					Works have not been funded at this time
Benedikt Reserve	2014		60%	New paths, furniture and relocated car park.	1/2 court basketball and tennis court, paths, drainage and hit up wall.	Remaining paths, tree planting and shelter proposed in future budgets.
Scoresby Reserve	2015		15%	Master plan prepared and endorsed in 2015.	Car park upgrade, construction of section of circuit path around the oval	Development of plaza space, relocated tennis courts x 3, car park, path network, removal of out buildings, construction of seating area, outdoor gym, public toilet, lighting, shelter and BBQ facilities.
Scoresby Village	2015			The open space upgrade and activity centre upgrade programs for Scoresby Village were consolidated into one initiative.	Resurfacing of asphalt car park	Additional landscape design to be undertaken in 2017/2018.
The Basin						
Batterham Park	2004		70%	Pavilion upgrade and renewal of the ovals		It may be timely to review and update the Master Plan. Car parking works yet to be completed.
The Basin Triangle Reserve	2008		90%	New paths, planting, furniture, playground, stage and pedestrian crossings.	Works to connect the renovated progress hall and the reserve, including improved ramped path access and drainage. Works completed in 2016/17	
Upper Ferntree Gully						
Works in the Upper Ferntree Gully will be guided by the Upper Ferntree Gully Structure Plan, following Council adoption.						
Kings Park	2001		100%	New paths, furniture, planting, sports facilities and playground.		

APPENDIX A
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	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Talaskia Reserve		2016	40%	Project to be undertaken in first half of 2016	Construction of Stage 1 works including multi- court, junior play, paths and shelter.	Remainder of endorsed Master Plan works including sensory garden, adventure play, paths, furniture, circuits, drainage and planting.
Upper Ferntree Gully Streetscape Master Plan	2015	2017			Community workshops will be held in 2017 regarding the 'Pedestrian Walkway' project.	Place Program Project
Wantirna						
Wantirna Health Precinct Structure Plan.						The Structure Plan currently subject to a partnership negotiation concerning Precinct Investment Planning approach involving RDA ME, DHHS, Eastern Health, DETJR, VPA and others.
Lantana Reserve	2011		100%	New paths, furniture and planting.		
Roehampton Avenue Reserve	2008		100%	New paths furniture, planting and playground.		
Templeton Reserve	2016		10%		Construction drawings and implementation of Stage 1 works including circuit paths and improved access to the pavilion.	
Wantirna Mall Master plan	2011		100%	New pavement, car parking, furniture, trees and planting and public toilet		
Wantirna South						
Jenola Parade Reserve	2008		95%	New paths, furniture, planting, playground and water bodies.	Installation of shelter and drainage improvement works to be completed in 2016.	
Knox Gardens	1997/98		90%	Pavilion upgrade, lighting and renewal of Oval No 1 and car parking. Tennis court upgrades have been undertaken at the tennis facility.	It is considered timely to review and update the master plan. Oval No 2 is on Council's renewal program.	A 2nd pavilion/changing facility has not been funded and is deemed as a low priority. Note, Pavilions are not funded from Open Space Reserve.
Llewellyn Park	1998 & updated		15%	First stage path works have been completed.	Further path works planned for after completion of cap rectification works.	Dog park, picnic facilities, playground, furniture, car park improvements proposed for future budgets.
Knox Regional Sports Park	2010		100%	Prepared as a part of the delivery of the soccer and basketball facilities. Outstanding landscape works currently being implemented.		Future Stages not funded.
Lewis Park		2017/ 2018				Master plan scheduled for 2017/2018
RD Egan Lee Reserve		2017/ 2018				Master plan scheduled for 2017/2018
Know Park (3 playgrounds)		2017/ 2018				Master plan scheduled for 2017/2018
Walker Reserve		2019/ 2020				Master plan scheduled for 2019/2020

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Future Master Plans (2020 and beyond)						
Barry Reserve		2020+				
Linnel Court / Wellington reserve		2020+				
Wantirna Reserve		2020+				
Knox Regional Sports Park		2020+				
Hillside Park		2020+				
Knox Gardens Reserve		2020+				
Golding Avenue		2020+				
Milpera		2020+				
Knox Park (three playgrounds)		2020+				
Kent Park (Robin Hood Reserve)		2020+				
Balmoral Gardens Reserve		2020+				
Dobson Park		2020+				
Batterham park		2020+				
Alchester Village		2020+				
Wally Tew/ FTG community Centre		2020+				
Eildon Park Reserve		2020+				
Pine Hill Reserve		2020+				
Old Joes Creek (Bushland) + Army		2020+				
Pineview/Oaktree Rise Reserve		2020+				
Colchester Reserve		2020+				
Kings Park		2020+				
Wicks Reserve		2020+				
Lakewood Reserve		2020+				
Miller Park		2020+				
Koolunga Reserve		2020+				
Cornelius Dve Reserve		2020+				
Stoneleigh Ave Reserve		2020+				
Tabilk Crt Reserve		2020+				
Daffodil Road		2020+				
Bamber Reserve		2020+				
Avoca Way		2020+				
Wells Road Reserve		2020+				
Rathmullen - Scoresby Road		2020+				
Gabrielle Court reserve		2020+				
Norvel Road Reserve		2020+				

	Year endorsed by Council	Year expected to be endorsed by Council	Est. % Implemented	Works completed to December 2016	Works programmed for 2016/17	Works yet to be funded
Vaughan Road Reserve		2020+				
Wyuna Street Reserve - East side		2020+				
Olivebank Road Reserve (Oliver		2020+				
Windermere Reserve		2020+				
Greenbank retarding Basin		2020+				
Stamford House Park		2020+				
Gilmour Park		2020+				
Harrow Gardens		2020+				
Sheppard Drive Reserve		2020+				
Walsh Avenue Reserve		2020+				
Glenfern Park		2020+				
Reta Matthews Reserve		2020+				

APPENDIX A

#### ALL WARDS

#### 8.2 METROPOLITAN WASTE AND RESOURCE RECOVERY GROUP (MWRRG) CONTRACT NO. 2015/9 – RECEIVAL AND PROCESSING SERVICES FOR ORGANIC WASTES FOR CERTAIN COUNCILS IN THE EASTERN SUBURBS OF MELBOURNE

#### SUMMARY: Waste Management Officer (Claire Wolinski)

This report considers the Tender Evaluation Report for the Metropolitan Waste and Resource Recovery Group (MWRRG) Contract No. 2015/9 – Receival and Processing Services for Organic Wastes for Certain Councils in the Eastern Suburbs of Melbourne and recommends Preferred Tenderer/s as part of the procurement process.

#### RECOMMENDATION

That Council:

- adopt the MWRRG Board recommendations regarding the selection of Preferred Tenderer/s for these services;
- authorise Council Officer/s to participate in post-Preferred Tenderer negotiations to maximise the beneficial outcomes of the procurement process for Council; and
- authorise the Chief Executive Officer to sign the associated contract documents and deeds on behalf of Council under delegated authority.

#### 1. INTRODUCTION

Green waste collected through Council's fortnightly user-pays, red lid wheelie bin service is currently received and processed under a MWRRG 'overflow contract', along with the green waste of four other eastern region councils – Manningham, Maroondah, Whitehorse and Yarra Ranges.

This 'overflow contract' was borne out of the urgent need in October 2009 for the provision of an alternate regional green waste processing facility to serve the region. This emanated from the forced closure of the ANL Coldstream Composting Facility by the Environment Protection Authority (EPA) following concerns with poor leachate management and odour generation.

The overflow contract was designed to be short-term until a new tender process commenced. However, this took longer than expected due to a combination of factors, including change of State Government, restructure of the MWRRG and waste policy redevelopment. Officers of the five Councils commenced formal discussions regarding tendering for replacement green waste processing services in late 2011.

At its meeting on 22 September 2015, Council considered a report relating to the signing of a Memorandum of Understanding (MoU) for participation in a MWRRG-led group strategic procurement process for organics receival and processing services.

Five Councils in the Eastern Suburbs of Melbourne – Knox, Manningham, Maroondah, Whitehorse and Yarra Ranges – have committed to the procurement arrangement which is for a 15-year contract, with a 5-year extension option.

At the September 2015 meeting, Council resolved to participate in this procurement process and for the Chief Executive Officer to execute the MoU on its behalf, which was subsequently signed on 23 November 2015.

## 2. DISCUSSION

The MWRRG called for tenders for organics receival and processing services in late 2015. The tender period closed in March 2016, with nine tenders received – seven of which were afforded further consideration and two rejected for non-compliance with the tender conditions.

The Tender Evaluation Panel (TEP) consisted of an officer from each Council and an officer of the MWRRG – a total of six scoring members, which were assisted at various stages of the evaluation process by various technical experts from the EPA, Sustainability Victoria (SV) and wider MWRRG team, including legal, financial and probity consultants/advisors.

The evaluation process included a review of the tender documentation, interviews, site visits and reference checks. Key aspects considered included overall project feasibility, technology options, facility location/s, potential impact on green waste collection contracts, best value for Councils and the collective, safety, risk and environmental management and compliance with the various Councils' MoU requirements.

As the highest scoring bid alone did not meet all five Council's individual and specific needs in relation to travel distance and travel time as specified in the respective MoUs, the TEP recommended that the two highest scoring tenderers both be considered 'Preferred Tenderers' for the contract, as between them they satisfied the criteria of all participating Councils. Appointing two Preferred Tenderers was seen as a suitable and flexible solution for the Councils and was endorsed as an approval by the MWRRG Board in November 2016.

The next stage of the procurement process, following endorsement of the two Preferred Tenderers by participating Councils, is detailed negotiations to maximise opportunities and benefits to the Councils.

The formalised status of 'Preferred Tenderer' will also facilitate the application of the necessary operating permits from referral authorities such as the EPA (Licences and Works Approvals) and Local Councils (Planning Permits), should they be required.

Subject to negotiations, licences and permits being obtained, the contract should be signed by the MWRRG as the Principal in the first quarter of 2017. It is intended that the facilities receive and process the Councils' green waste from 1 July 2017. The MWRRG have advised that they will keep the current 'overflow contracts' operational until such time as the new contract is confirmed and facilities fully functional, to cater for any unforeseeable delays.

In the future these facilities should be capable of processing food waste material as well as garden organics. This will reduce the overall volume of waste being sent to landfill but may require changes to collection methodology and an extensive education campaign. It is recommended that this be given further consideration during the development of the next collection contract in 2021.

This will allow time for the organics processing providers to transition to food waste receival and for Council to consider any changes in Federal and State Government Waste Policy, availability of other alternate waste technologies and the cost of food and garden organics processing versus the cost of landfill disposal (including the landfill levy), to make an informed decision regarding the most efficient and environmentally-responsible means of diverting residual waste from landfill.

Discussion with Officers from the other participant Councils has indicated that they will recommend a similar approach and timing for the consideration of food waste processing options.

Specific detail regarding the tenders received, the evaluation process and Preferred Tenderers is included in the associated Confidential Report.

## 3. CONSULTATION

There has been extensive discussion between the various Council Officers on the TEP, the MWRRG and their consultants/advisors, the EPA, SV and tenderers throughout the tendering and tender evaluation process.

Consideration has also been given to any potential impact on the bin-based green waste collection service provided under the related Contract 1979.

## 4. ENVIRONMENTAL/AMENITY ISSUES

The collection, receival and processing of green waste (and potentially food waste) across the Eastern Region of Metropolitan Melbourne presents significant environmental and amenity considerations for the procuring Councils and their communities, such as, reducing the overall volume of waste sent to landfill and localised issues often associated with waste receival and treatment including odour, dust, noise and traffic impacts.

This organics procurement process is premised on the eventual phasing-out of landfilling organic wastes, such as green/garden waste and food waste through the introduction of more advanced treatment technologies. This is a key component of Council's Waste Management Plan 2014-2021.

## 5. FINANCIAL & ECONOMIC IMPLICATIONS

Based on a scenario of Knox utilising the first Preferred Tenderer under this contract, the anticipated cost of collection and processing of bin-based green waste in 2017/18 will increase by approximately \$110,000 or 4.5% on the current budget.

This would be funded via a small increase in the user-pays green waste bin charge to approximately \$97 per bin, which is less than the neighbouring Councils' average of \$108 by comparison, and represents value for Knox residents.

There is provision in the contract for a variation in gate fee should the delivered loads consistently contain levels of contamination (ie. non-green waste material) above 3% by weight. Knox's average level of green waste contamination is less than this, and it is recommended that Council continue its residential waste and recycling education program to keep the contamination rate below this level and avoid any future penalties.

## 6. SOCIAL IMPLICATIONS

The opportunity for residents to continue to dispose of their household green/garden waste (and potentially food waste) for responsible and efficient recycling is seen as a positive service by Knox residents as it provides a convenient and necessary way to dispose of materials that would otherwise be sent to landfill.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The relevant City Plan objective falls within the theme of Vibrant and Sustainable Build and Natural Environments with the objective being 'The changing needs of a diverse community are supported through planned growth and change in housing and infrastructure that respects both built form and natural systems, as well as resource availability'.

The indicators for this objective relate to household waste management, in particular household green/garden waste and food organics.

## 8. CONCLUSION

Council has been utilising MWRRG 'overflow contracts' for the receival and processing of its fortnightly user-pays, red lid wheelie bin green waste service material since late 2009.

Five Councils from the Eastern Region of Melbourne, including Knox have participated in a joint strategic procurement process for replacement green waste (and potentially in the future food waste) processing services, and the MWRRG Board have endorsed two Preferred Tenderers for these services.

The negotiation and subsequent finalisation of the procurement process by the MWRRG, in conjunction with Council Officers, requires prior consideration of the TEP Report by each of the five participating Councils.

#### 9. CONFIDENTIALITY

A confidential report has been circulated under separate cover which provides further information regarding the tender evaluation.

Report Prepared By:	Waste Management Officer (Claire Wolinski)
Report Authorised By:	Director – Engineering & Infrastructure (Ian Bell)

#### ALL WARDS

#### 9.1 KNOX MULTICULTURAL ADVISORY COMMITTEE ANNUAL REPORT 2016 AND MEMBERSHIP APPOINTMENTS 2017-2019

#### SUMMARY: Multicultural Communities Officer (Joan Pepi)

The Knox Multicultural Advisory Committee (KMAC) Terms of Reference requires that committee membership be renewed every two years through a selection process, inviting community and community service provider representatives to submit applications.

This report outlines the recent recruitment process and seeks approval for the appointment of five new committee members and three current Committee members for reappointment for a two-year term from 2017-2019.

As Council will be undertaking a review of its advisory committees during 2017, this may result in changes to KMAC prior to the completion of its currently approved term.

This report also provides the annual report of KMAC activities and achievements related to the implementation of the Knox Multicultural Strategic Plan for 2016.

#### RECOMMENDATION

That Council

- 1. Note the achievements of the Knox Multicultural Advisory Committee in 2016 as shown at Appendix A;
- 2. Note the key achievements of the implementation of the Knox Multicultural Strategic Plan for 2016 as shown at Appendix A;
- 3. Reappoint and appoint the following applicants to the Knox Multicultural Advisory Committee for the period February 2017-February 2019 as presented in Confidential Appendix B;

Name	Category
1.	Community Representative
2.	Community Representative
3.	Community Representative
4.	Agency Representative
5.	Agency Representative

Name	Category
6.	Community Representative
7.	Community Representative
8.	Community Representative

# 4. Advise the successful and unsuccessful applicants of Council's decision as detailed in Confidential Appendix B; and

#### 5. Thank the outgoing KMAC committee for their valuable contribution.

## 1. INTRODUCTION

The Knox Multicultural Advisory Committee (KMAC) was established in March 2009 to provide Council with advice on multicultural issues and promote greater awareness and understanding in the local community of cultural diversity in Knox.

KMAC also assists Council to monitor the implementation of the *Knox Multicultural Strategic Plan 2012-17*.

The KMAC Terms of Reference requires that committee membership be renewed every two years through a selection process, inviting both community representatives and service provider representatives to submit applications.

Council has recently decided to undertake a review of all Council advisory committees during 2017 and the outcome of this review may result in changes to KMAC prior to the completion of its currently approved term.

## 2. DISCUSSION

#### 2.1 Objectives of KMAC

As outlined in the KMAC Terms of Reference, the objectives of KMAC are to:

- Provide advice and recommendations to Council on multicultural issues;
- Identify issues and opportunities affecting people from multicultural backgrounds;
- Assist Council in the development of policy, strategies and actions in relation to issues and opportunities identified;
- Advocate for increased awareness and understanding of issues and opportunities affecting multicultural communities within Knox;

- Assist Council with its communication, consultation and engagement with multicultural communities;
- Assist Council to promote and celebrate the benefits of cultural diversity in Knox and to build connections between different cultural groups within the Knox community; and
- Assist Council to monitor the implementation of the *Knox City Council Multicultural Strategic Plan 2012-17*.

#### 2.2 KMAC Activities and Achievements in 2016

An overview of KMAC 2016 achievements include:

- Advice and direction on a multicultural community group engagement strategy to increase knowledge of activities, challenges and opportunities;
- Input into the review of the Knox Multicultural e-bulletin;
- Participation into the review of the Knox Multicultural Advisory Committee Terms of Reference;
- Active leadership from KMAC members to support the Knox Tours of Places of Worship Working Group, in partnership with Knox Interfaith Network;
- Feedback on 'The Holding Zone', a film and photography project, funded by Multicultural Arts Victoria. One of the KMAC members was an active participate sharing her story and experience of being a Muslim in Australia;
- Increased knowledge between KMAC members regarding multicultural services, activities, initiatives and issues experienced by various multicultural groups and individuals in Knox; and
- Participation and feedback provided to Eastern Financial Counselling Services regarding the provision of information sessions to multicultural communities.

# 2.3 Knox Multicultural Strategic Plan Implementation 2016 – Key Achievements

Key achievements over 2016 in the implementation of the Plan include:

- Cultural Diversity Week in March 2016 was acknowledged and celebrated with the Cultural Diversity Tavern, a joint Knox Staff Social Club and Community Access and Equity Team initiative;
- Community engagement was undertaken with 40 multicultural organisations and faith groups which service this cohort in Knox. Outcomes of this community engagement will inform future community and Council activities and multicultural programs;

- Coordination and delivery of the 'The Holding Zone', a film, photography and installation project aimed to explore the theme of welcome and the experiences of people who've travelled across the seas to Australia, in partnership with the Knox Culture Planning and Development Team and funded by Multicultural Arts Victoria;
- A partnership with Multicultural Arts Victoria saw the introduction of the 'What Happened at the Pier' project to Knox residents. This project explored the memories of immigrants and refugees who arrived in Australia by ship at Princes and Station pier in Port Melbourne, through the creation of visual art, performance and exhibition works;
- Review of the Knox Multicultural e-bulletin to inform future content and to expand subscriptions;
- Development of the Council staff resource 'Communicating with non-English speaking residents'. Information regarding this resource was communicated in a CEO Bulletin and added to Council's intranet. Further engagement with staff will be undertaken in 2017;
- In partnership with key housing groups in Knox and Home for the Aged Action Group coordinated the 'Preventing Homelessness for older culturally and linguistically diverse communities (CALD) forum';
- Australian Bureau of Statistics Census engagement presentations were made to seventy people across two multicultural groups to encourage active participation by community members in the 2016 Census;
- The Knox Multicultural Advisory Committee Terms of Reference were reviewed and revised;
- Ongoing support provided to the Knox Interfaith Network (KIN);
- Active promotion, support and participation in the Knox Tours of Places of Worship working group (KIN); and
- The Knox Multicultural Directory was reviewed and reprinted for distribution to community groups and organisations.

## 2.4 KMAC membership

As outlined in the KMAC Terms of Reference, membership of the KMAC includes:

- One representative of the Knox Interfaith Network;
- One representative of the Migrant Information Centre (Eastern Melbourne);
- A maximum of twelve community and agency members (maximum of four professional/industry members); and
- Two Councillors appointed annually.

At the end of November 2016 KMAC had a total of eight vacancies; six vacancies for new applicants and two vacancies for existing members for a second term.

Appointment to a Council Advisory Committee is required to be in accordance with the *Knox City Council Committees Policy*. The Policy requires that every effort be made to ensure a representative cross section of people from the municipality is selected to the committee, as appropriate.

#### 2.4.1 Recruitment Process

New committee membership was sought through:

- Promotion through current KMAC members and Council Officer networks in the community and to service providers;
- Promotion through the Knox Council website;
- Promotion through the Knox Multicultural e-bulletin;
- Promotion via social media using Facebook; and
- An advertisement in local print media.

Prospective applicants accessed application information via the internet including an application form and Terms of Reference.

#### 2.4.2 Selection Process

Fourteen applications for new community representatives were received (refer confidential Appendix B). An information session was held for all applicants on the 17 October 2016. The purpose of this session was to provide further information about KMAC and to assist in the shortlisting of applicants.

A Selection Panel was formed to interview and recommend new KMAC members in accordance with the Committee's Terms of Reference. The Selection Panel comprised, Cr Peter Lockwood (KMAC Council Delegate), one of Council's Multicultural Communities Officers and an outgoing KMAC member.

Eight of the applicants were selected for interview. The Selection Panel met on Tuesday 29 November 2016 and Monday 5 December 2016 to interview the applicants. The selection process involved reviewing applications against selection criteria including the applicant's knowledge and experience on multicultural issues relevant to Knox (refer recommendations for appointment in Confidential Appendix B).

The following criteria were used when assessing applications:

- Reside/work/volunteer in Knox;
- Personal representation of a Knox focused organisation;
- Experience and knowledge of multicultural issues;
- Ability to promote cultural awareness and understanding in the wider community;
- Ability to identify issues and solutions and provide advice to Council; and
- Ability to work collaboratively.

## 3. CONSULTATION

Information calling for nominees to join the Knox Multicultural Advisory Committee was placed on the Council website and through Council community email networks and social media. Invitations to reapply for the Committee were also distributed to existing advisory committee representatives to distribute through their networks.

## 4. ENVIRONMENTAL/AMENITY ISSUES

There are no environmental or amenity issues associated with this matter.

## 5. FINANCIAL & ECONOMIC IMPLICATIONS

Council allocates \$5000 per annum to the Knox Multicultural Advisory Committee and related activities within its annual operational budget. The Committee is supported by Council's Community Access and Equity Team.

## 6. SOCIAL IMPLICATIONS

According to the 2011 Census, Knox's residents come from over 130 different countries and 27.8% of Knox's residents (41,444 people) were born overseas. 19.7% of the population (29,436) came from non-English speaking backgrounds. While cultural diversity in Knox has increased slowly over time there continues to be a need to have a greater understanding of social issues as they pertain to multicultural communities. This is a continuing area of focus for KMAC who provide Council with advice and recommendations based on their experiences, knowledge and expertise of the multicultural community in Knox.

The Knox Multicultural Advisory Committee assists Council to keep informed of current issues in the multicultural community in Knox, thereby enabling Council to respond accordingly to the culturally diverse community.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The *Knox City Plan 2013-2017* identifies the key directions and strategic objectives to achieve desired health and wellbeing outcomes for the Knox community.

The theme is of particular relevance to KMAC is: 'Culturally Rich and Active Communities', which includes the aspiration: "Improve the acceptance and valuing of diversity and difference in the Knox community." KMAC works across the additional four City Plan themes to provide input and feedback to achieve these outcomes from a multicultural perspective.

## 8. CONCLUSION

The Knox Multicultural Advisory Committee has been operating for seven years and has in that time initiated a number of key initiatives including the development of the *Knox Multicultural Strategic Plan 2012-2017*. In 2016, the KMAC assisted activities to progress Knox towards the achievement of the strategic goals outlined in this plan.

Between October and December 2016, Council officers conducted a selection process for new members to the Knox Multicultural Advisory Committee. Recommendations from this selection process are outlined in Appendix B of this report.

The work of KMAC will further be enhanced with new membership on a regular basis as outlined in the KMAC Terms of Reference.

## 9. CONFIDENTIALITY

In the interests of personal privacy, names and details of applicants in Appendix B are treated as confidential.

Report Prepared By: Multicultural Communities Officer (Joan Pepi)

Report Authorised By: Director – Community Services (Kerry Stubbings)

## APPENDIX A – Knox Multicultural Committee and Knox Multicultural Strategic Plan Annual Report 2016

#### Annual Report

Five meetings of the Knox Multicultural Advisory Committee (KMAC) were held between January 2016 to December 2016. The key activities and achievements of KMAC and the implementation of the Knox Multicultural Strategic Plan during 2016 are listed in the table below.

Knox Multicultural Strategic Plan goal	Activities and Achievements of KMAC during 2014 which link to Strategic Plan goals	Key achievements of the Knox Multicultural Strategic Plan
Strengthening community engagement with multicultural people through effective communications and information provision	Five KMAC meetings held. The final meeting for 2016 was held jointly with the Knox Interfaith Network. Participation into the review of the Knox Multicultural Advisory Committee Terms of Reference. Advice and direction on multicultural community group engagement strategy to increase knowledge of activities, challenges and opportunities. This strategy has increased relationships with groups and opportunities for further dialogue.	Community Engagement was undertaken with forty multicultural organisations and faith groups which service this cohort in Knox. The engagement has strengthened understanding of the issues which face the multicultural community which will inform future work in the implementation of the Knox Multicultural Strategic Plan. Review of the Knox Multicultural e-bulletin to inform future content and to expand subscriptions. Australian Bureau of Statistics Census engagement presentations were made to seventy people across two multicultural groups. The presentations focused on the process for completing the 2016 census online.

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APPENDIX A – Knox Multicultural Committee and Knox Multicultural Strategic Plan Annual Report cont'd

Knox Multicultural Strategic Plan goal	Activities and Achievements of KMAC during 2014 which link to Strategic Plan goals	Key achievements of the Knox Multicultural Strategic Plan
Strengthening community engagement with multicultural people through effective communications and information provision cont'd		Development of the Council staff resource 'Communicating with non-English speaking residents'. The purpose of this resource is to increase staff skills in working with interpreters and to develop text for translations. The Knox Multicultural Directory was reviewed and reprinted for distribution to community groups and organisations.

9.1 Knox Multicultural Advisory Committee Annual Report 2016 and Membership Appointments 2017-2019

APPENDIX A – Knox Multicultural Committee and Knox Multicultural Strategic Plan Annual Report cont'd

Knox Multicultural Strategic Plan goal	Activities and Achievements of KMAC during 2014 which link to Strategic Plan goals	Key achievements of the Knox Multicultural Strategic Plan
Creating opportunities that build and support social cohesion cont'd	Feedback on the Holding Zone, a film and photography project, funded by Multicultural Arts Victoria. Active participation in the Holding Zone project. Increased knowledge between KMAC representatives regarding multicultural services, activities, initiatives and issues experienced by various multicultural groups and individuals in Knox.	Cultural Diversity Week in March 2016 was acknowledged with the Cultural Diversity Tavern, a joint Knox Staff Social Club and Access and Equity Team initiative the Tavern was held during Cultural Diversity Week in March and focused on refugees. Support was also provided to the ISOMER Board of Management to coordinated the ISOMER Open Day. Coordination and delivery of the 'The Holding Zone', a film, photography and installation project, in partnership with the Knox Culture Planning and Development Team and funded by Multicultural Arts Victoria. Participants from CALD backgrounds explored traditional cultural ways of welcoming, alongside what it means to belong in the context of the Australian Citizenship Test and the Australian national anthem.
### 9.1 Knox Multicultural Advisory Committee Annual Report 2016 and Membership Appointments 2017-2019

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APPENDIX A – Knox Multicultural Committee and Knox Multicultural Strategic Plan Annual Report cont'd

Knox Multicultural Strategic Plan goal	Activities and Achievements of KMAC during 2014 which link to Strategic Plan goals	Key achievements of the Knox Multicultural Strategic Plan
Creating opportunities that build and support social cohesion cont'd		The project resulted in an installation at Stringybark Festival and the production of a film documenting participant stories.
		A partnership with Multicultural Arts Victoria saw the introduction of the 'What Happened at the Pier' project to Knox residents with information sessions held in November inviting Knox residents to share their stories and express interest in a potential future exhibition.
		Ongoing support provided to the Knox Interfaith Network to assist in growing their membership and on a range of initiatives to celebrate multi- faith communities and support social cohesion in Knox.
		Support provided to the Knox Tours of Places of Worship working group that hosted its inaugural Knox Interfaith Network Tour in November.

### 9.1 Knox Multicultural Advisory Committee Annual Report 2016 and Membership Appointments 2017-2019

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#### APPENDIX A – Knox Multicultural Committee and Knox Multicultural Strategic Plan Annual Report cont'd

Knox Multicultural Strategic Plan goal	Activities and Achievements of KMAC during 2014 which link to Strategic Plan goals	Key achievements of the Knox Multicultural Strategic Plan
Exploring and implementing initiatives that assist and retain skilled migrants in Knox		No work undertaken in this area due to the change in funding arrangements to project partners, Swinburne University.
Enhancing service planning and development		Attendance and participation at the Victorian Local Government Multicultural Issues Network. Attendance and participation at the Eastern Region Settlement Committee. Participation as a member of a panel at the Municipal Association of Victoria's 'From Multiculturalism to Inclusion' Conference.
Advocating on issues that impact on migrants and refugees in Knox		In partnership with key housing groups in Knox and Home for the Aged Action Group coordinated the 'Preventing Homelessness for older culturally and linguistically diverse communities (CALD) forum'. The forum addressed the needs of older people who are living in insecure rental housing.

### 9.1 Knox Multicultural Advisory Committee Annual Report 2016 and Membership Appointments 2017-2019

Confidential Appendix B circulated under separate cover

#### ALL WARDS

#### 9.2 ANNUAL REPORT – EARLY YEARS ADVISORY COMMITTEE AND APPOINTMENT OF COMMUNITY AND PROFESSIONAL REPRESENTATIVES

#### SUMMARY: Manager – Family and Children's Services (Janine Brown)

This report provides Council with an update of the topics and key themes discussed by the Early Years Advisory Committee (EYAC) for 2016 and advises Council of the recommended outcome of the recent recruitment process to fill available vacancies for both Community and Professional Committee Members.

Following a selection process, this report recommends the appointment of four (4) community and two (2) professional representatives to the EYAC until the 30 June 2018, this being the current term of the Committee approved by Council.

#### **RECOMMENDATION**

That Council

- 1. Notes the topics and key themes discussed by the Early Years Advisory Committee between January 2016 and December 2016;
- 2. Appoint the nominees as identified in the Confidential Appendices B and D to the EYAC until 30 June 2018:

Name	Category
1.	Community Representative
2.	Community Representative
3.	Community Representative
4.	Community Representative
5.	Professional Representative
6.	Professional Representative

- 3. Authorise the Chairperson of the EYAC to inform the successful and unsuccessful nominees of Council's decision.
- 4. Thank the outgoing Early Years Advisory Committee for their valuable contribution.

#### 1. INTRODUCTION

In July 2016, Council approved a further two-year term for the Early Years Advisory Committee (EYAC) until 30 of June 2018.

Much of the EYAC's work has been based on Council's Municipal Early Years Plan (MEYP) 2011-2015, which was a strategic document supporting Council's goals for a better future for children and families living in Knox. Whilst the MEYP's status as Council's key strategic Early Years Plan is now out of date, many of the key objectives of the Plan continue to be relevant in the context of the lives of children and families in the Knox community. The more recent City Plan and Council Plan continue to include the needs of children and families as an important focus. Council is now developing an Integrated Life Stages Plan that links to the City and Council Plan that will seek to build on the work initiated through the MEYP.

Council has indicated its intention to undertake a review of all its advisory committees during 2017. The outcomes of this review may mean that changes may be made to the EYAC prior to the completion of its term.

#### 2. DISCUSSION

The EYAC Terms of Reference outline the Committee's key focus which include:

- Providing advice on the development and implementation of the Municipal Early Years Plan and emerging issues affecting young children and families including:
  - Providing advice to Council on emerging issues affecting families and children and the related services within the Knox community;
  - Identifying emerging key research, policy and legislative issues that might impact on the implementation of the (MEYP 2011-2015 Plan);
  - Considering advice and information made available through other Council's advisory and community consultation processes, as they relate to families and children; and
  - Providing Council with an annual report on the key discussion topics and achievements of the EYAC.

#### 2.1 EYAC Topics and Key Themes for 2016

The Committee discussed and agreed to a Work Plan for 2016 (Appendix A). Key themes identified for consideration included:

- Access and participation- the right support at the right time;
- Community capacity building;
- Balance between risk and resilience for individual children and families.

In addition to the topics outlined in the Work Plan, the Committee also engaged in a number of consultation activities relating to Council's future role as a National Disability Insurance Service (NDIS) Provider in Early Childhood Intervention Services (ECIS). Following Council's decision to withdraw from its role as a direct service provider through Illoura ECIS, the Committee also provided input into the development of Council's broader leadership role in an NDIS environment into the future.

During the final meeting of the EYAC held on 24 November 2016, the discussion was centred on the 'Voice of the Child'. This topic brought together the series of topics that had focused on the importance of the 'early years' in a child's life and what was needed in the community to promote their health, wellbeing, learning and development, as well as safety.

Following the two presentations on the 'Voice of the Child' the Committee discussed what had been the key achievements and issues identified over the last 12 months.

The Committee have identified the following key themes for Council to note:

- The Australian Early Development Census (AEDC) New Data (2015) has shown that there is a downward trend in overall vulnerability in Knox, however, a significant increase in vulnerability in Wantirna South, Ferntree Gully and Rowville with respect to children aged 0-5 years in the development of their physical, social, emotional health, language and cognitive domains;
- According to AEDC Community Profile data for 2015, Knox children who are transitioning to school, are achieving a 98.7% success rate in adapting to the structure and learning environment of school;
- It is likely that the recommendations by Royal Commission into family violence will have an impact on universal services including Maternal and Child Health and Early Childhood Education and Care programs. This may include new supports and programs or scope of the service provided. Concerns raised by the Family Violence Commission include identification, prevention and coordinated service systems as well as services communicating effectively with each other;
- Families who may have only recently immigrated to Australia or who do not have English as their first language may be struggling to connect with early years' services in the community and may benefit from additional support to access and participate in services for their children in the Knox community;

- Questions were raised about the potential impact for vulnerable children in Out of Home Care situations due to Carers not being authorised to give consent to photos being taken or used where publicity associated with successful Council grant recipients is undertaken. Council's Community Grants Officers have clarified that there is no eligibility requirement for recipients to be photographed or details published as part of grant eligibility;
- Health and Nutrition continue to be critical areas of significance to the health and wellbeing of families and children;
- A number of Committee Members noted that information available for families about services has improved on Council's Website;
- Preschool and Playgroup Committee Annual General Meetings are beginning to have greater cultural diversity and representation which strengthens the level of community inclusion, however they are still predominately comprised of female representation.

#### 2.2 Recruitment and Recommendation of EYAC Member for Vacant Position

On 12 of July 2016, Council approved the commencement of an Expressions of Interest (EOI) process to recruit Committee Members following a number of vacancies that had occurred due to resignations and existing members coming to the end of their approved membership period. Commencing in October 2016, Council Officers commenced the recruitment of four Community and two Professional representatives.

Expressions of Interest for the Community and Professional representative positions were open for a three-week period from 25 October until 10 November 2016. Information was made available on the Knox Council website and through social media. Following public advertising that occurred during October to November 2016, seven EOIs were received in total – four nominations for the Community representative positions, and three for the Professional representative positions.

Following the appointment of Councillors Cooper and Seymour to the EYAC, interviews were conducted between 17 November 2016 and 28 November 2016.

The interviews included a series of questions designed to explore each candidate's capacity, skills, experience, and the reason for their interest in the Committee. Seven potential Committee Members were interviewed with six being recommended for appointment to the Committee as outlined in the confidential Appendix B. Details of all applicants can be found in Confidential Appendices C and D.

Subject to Council's approval, it is anticipated that an induction process for the new Committee will take place in February 2017.

#### 3. CONSULTATION

Through the agreed Work Plan for 2016, EYAC Members have had the opportunity to consider and discuss a number of key issues impacting on the lives of children and their families in the Knox community. The Committee has also had the opportunity to consult on the major decision making process undertaken by Council to determine that it would no longer be a direct service provider for NDIS services into the future.

#### 4. ENVIRONMENTAL/AMENITY ISSUES

The Early Years Advisory Committee continues to play a key role considering issues and advising Council in terms of child friendly spaces, which promote the health and wellbeing of Knox's children and families into the future.

#### 5. FINANCIAL & ECONOMIC IMPLICATIONS

The Family and Children's Services Department supports the administration of Council's EYAC. Officer time of approximately 10 hours each month is absorbed within the Department budget in addition to an annual catering and supplies allowance \$2,600.

#### 6. SOCIAL IMPLICATIONS

Research clearly states that when a community places the child as a central concern in the context of family, community and its culture, then significant and life-long benefits will result for the community.

Children between the ages of 0-12 years represented 16% of the municipality's population, and this equates to 23,500 children (Census 2011).

It is expected that the Integrated Life Stages Plan will continue to build on the opportunities to strengthen further partnerships with non-Council service providers. These partnerships will provide a benefit for all children and families across Knox, irrespective of the early year's services they access within the community.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The establishment and work of the Early Years Advisory Committee reflects the Knox Vision: Our City, Our Future 2013-17 and our aspirations of investing in children and young people. Knox Vision: Our City, Our Future, guides Council's work towards establishing and maintaining strong community connections, which in turn will support the provision of Council Early Years Services and facilities that respond to demographic changes.

The work of the Early Years Advisory Committee, as well as the development of the future Integrated Life Stages Plan, will `contribute towards other Strategic Objectives, and formulate indicators and strategies towards meeting the Key Strategic Objectives outlined in the City Plan.

#### 8. CONCLUSION

The EYAC plays a key role in contributing to the objectives of Council's overarching plan for families and children living in Knox. Through the agreed Work Plan for 2016, EYAC Members have had the opportunity to consider a number of key issues impacting on the lives of children and their families and have highlighted these issues for Council to note as part of this report.

Following a comprehensive recruitment process, this report recommends the appointment of four (4) community and two (2) professional representatives until 30 June 2018, noting that the broader review of Council's advisory committees may lead to changes to the Early Years Advisory Committee prior to this date.

#### 9. CONFIDENTIALITY

In the interests of personal privacy, names and details of applicants in Appendices B, C and D are treated as confidential.

Report Prepared By:	Manager - Family and Children's Services (Janine Brown) Coordinator - Specialist Support and Learning (Wendy Roberts) Officer - Policy Learning and Quality (Monica Mercieca)
Report Authorised By:	Director – Community Services (Kerry Stubbings)

#### APPENDIX A - EYAC "Committee Work Plan Themes 2016"

#### Meeting Topics for 2016

Access & participation - the right support at the right time	School readiness issues / reduced access 2 <sup>nd</sup> year / deferring "funded" 4 year old year	Lack of control in their lives – cyclic / they don't ask for their circumstances Anything that disturbs family situations	Difficult family relationships and loss of family structures	Access and participation challenges - More formal assessments to identify vulnerability	1	Service system -universal , targeted services Enhanced MCH / Victorian Auditors General Office (VAGO) report	<b>Exploring EY system further</b> VAGO Report – Janine Brown & Dianne Wilson Enhanced Mat - Ann Burke Mapping sub systems - Dianne
Community Capacity Building	Lack of resources to participate in school / community life	Different cultures / family structures / cultural norms in raising children	Whole community approach is needed	Parent expectations of their children and impact of this	2	ECNetworksandSupportsInKnoxCommunityChildFIRST/ChildProtectionFIRST/Child	Outer East Child FIRST, Anglicare
Access & participation - the right support at the right time	Need for respite, advice, support to deal with complexity, grief and uncertainty	Busier lives, less family support, higher expectations	Administration / Systems / Service Names & assumptions that present barriers	Intervening early is more effective	3	<b>Policy to practice</b> - Childsafe Standards, Failure to Protect	Angela Morcos Gillian Shelley
Community Capacity Building	Service skills, flexibility and capacity to include children and families with "difference"	Role of professionals in supporting & finding pathways out with families	Changes in funding / service system / Government policy platforms & process to service delivery	Community "norms" & capacity to accept and support "difference"	4	Barriers to participation - Understanding role of Integrated service systems	Helen Flavel, <b>Outer East</b> Child FIRST, Anglicare
Balance between risk and resilience	Understanding vulnerable Children	The context children are growing up in: - influence of family & community	Emotional vulnerability – family skills and support – Impact of society	Further education opportunities for families	5	Factors involved in risk and resilience in young children and their families	Janene Swalwell , <b>Monash</b> University
Balance between risk	Impact of resilience / skills / circumstances Changing view of	Capacity to positively connect with others Pastoral care in schools /	Developmental needs create vulnerability too Sexualisation of	Can be short periods / long periods Diversity can influence	6	Voice of the Child and Voice of the Vulnerable Child	James McDougal Commission for Children and Young People, Victoria Emma Gierschick. White

#### APPENDIX A - EYAC "Committee Work Plan Themes 2016"

#### Proposed Issues For Consideration In 2016

#### Meeting Topics for 2016

Mental health	Same gender	Role of grandparents		Environmental Concerns-	Child Mental Health	Outstanding to be included in
0	families	/kinship care	families/relationships	Seedlings	- Kids Matter	2017 Work Plan
PND (parents						
and children)						
Increase in	Refugee families &	Increasing number of	Substance abuse	Nutrition - Healthy	Family Violence	Outstanding to be included in
family violence	cultural groups	children with additional		Together Knox		2017 Work Plan
		needs				

Confidential Appendices B-D circulated under separate cover

#### ALL WARDS

#### 9.3 KNOX ACTIVE AGEING ADVISORY COMMITTEE – MEMBERSHIP APPOINTMENTS AND REVISED TERMS OF REFERENCE

SUMMARY: Coordinator Age Friendly Planning (Teresa Donegan)

The Knox Active Ageing Advisory Committee (KAAAC) was established by Council on 13 October 2009 and was formerly known as the Knox Healthy Ageing Advisory Committee.

At Council's Strategic Planning Committee meeting on 8 September 2015, Council approved another two-year term of the KAAAC and the process for selection of external community and industry members to the Committee. A total of six vacancies are available to be filled as part of the recruitment and selection process, four community members and two industry representatives.

The KAAAC provides Council with advice and recommendations on the implementation of the relevant Strategic Objectives under the Council Plan 2013-17, and emerging issues affecting older people within the Knox community.

This report recommends the appointment of three community representatives and three industry representatives, to the KAAAC for two-year appointments.

The report also presents revised Terms of Reference which alters the membership ratio between community and industry, from nine community and five industry to eight community and six industry representatives.

#### **RECOMMENDATION**

That Council:

1. Appoint the following applicants to the KAAAC for a two-year period from 8 March 2017 to 9 March 2019 as provided in Confidential Appendix A:

Name	Category
1.	Community Member
2.	Community Member
3.	Community Member
4.	Industry Representative
5.	Industry Representative
6.	Industry Representative

- 2. Advise the successful and unsuccessful applicants of Council's decision, as detailed in Confidential Appendix A; and
- 3. Approve the revised Terms of Reference, contained in Appendix D.
- 4. Thank the outgoing "Committee" for their valuable contributions.

#### 1. INTRODUCTION

The Knox Active Ageing Advisory Committee (KAAAC) was established in 2009 to provide advice to Council on the implementation of the *Healthy Ageing Strategic Plan 2009 – 2013* and emerging issues affecting older people within the Knox community.

At the Strategic Planning Committee meeting of 8 September 2015, Council endorsed a further two-year term of the KAAAC and approved the revised Terms of Reference, including the process for external community members to be selected and appointed to the Committee. The Strategic Planning Committee meeting of 9 August 2016 endorsed the recruitment of new community and industry representatives for the KAAAC via an expression of interest process. At the Council meeting on the 22 November 2016 Council appointed Cr Nicole Seymour as Council's representative on the selection panel for the KAAAC, in accordance with the current Terms of Reference.

#### 1.1 Objectives of the KAAAC

The objectives of the KAAAC are detailed within the Terms of Reference (refer Appendix C) and are as follows:

- Provide advice and recommendations to Council on:
  - a) The implementation of the Strategic Objectives under the *Council Plan 2013-17*, in particular:
    - To improve planning for an ageing population across Council's services to build capacity to respond to an ageing population; and
    - Provision of a range of programs, services and partnerships which aim to build local connections between people and reduce social isolation.
  - b) Effective communication and consultation strategies to facilitate engagement with older people and other key stakeholders.
- Provide advice to Council on emerging issues affecting all older people within the Knox community.
- Consider and provide input to advice and information made available through other Council advisory and community consultation processes related to older people and healthy ageing issues.

Council has recently decided to undertake a review of its advisory committees during 2017. The outcomes of this broad review may lead to changes to the KAAAC prior to the currently approved term expiring.

#### 2. DISCUSSION

#### 2.1 Recruitment

Appointment to a Council Advisory Committee is required to be in accordance with the *Knox Council Committees Policy*, updated 26 August 2014. The Policy requires that every effort should be made to ensure a representative cross section of people from the municipality is selected to the committee as appropriate. Thus, the KAAAC recruitment process focused on attracting high quality community candidates who had experience utilising a cross section of aged services and who participate in a range of different older persons' groups, while at the same time ensuring representatives came from across the geographic area of the Knox municipality.

The recruitment process for industry representatives focused on attracting high quality candidates who had a range of experiences working with older community members either from a research, advocacy, service delivery or policy perspective. It is notable that a number of highly experienced professionals who expressed interest in becoming members of the KAAAC are also Knox residents and therefore have a potentially holistic perspective to offer the Committee.

Nominations for the community members and industry representatives of the KAAAC opened on 6 October 2016 and closed on 4 November 2016. Information was posted on Council's website, Council's Facebook page, Council's Twitter feed and advertised in Ferntree Gully News and Studfield Wantirna News. Call for nomination fliers were sent to a range of older person's groups' i.e. senior citizens clubs, as well as to libraries, community centres and community houses. Call for nomination emails were also sent to all current members of the KAAAC.

Online nominations were an option for both community and industry applicants via the Knox website. Five online nominations were received; three nominations were received via application forms either by email or post. A total of eight nominations were received for the six available member positions. Copies of the eight nominations are contained in Confidential Appendix B.

#### 2.2 Selection Process

The Selection Panel consisting of Cr Nicole Seymour and two Council officers assessed the written applications in November 2016. One of the nominations was from a current member who had been interviewed prior to the previous term of the KAAAC and had provided written updates on their community and professional activities. The Selection Panel deemed this application as fulfilling the requirements of the expression of interest process, as per the Terms of Reference and did not re-interview this member. The seven new applicants who submitted a nomination for membership to the KAAAC were all invited to interview. Therefore, a total of seven new applicants were interviewed.

The key criteria used by the Selection Panel to assess written nominations and face to face interviews included:

- Personal experience, knowledge and interest in active ageing and aged services issues;
- Ability to identify issues and solutions and provide advice to Council;
- Skills relevant to the Advisory Committee's Terms of Reference; and
- Ability to promote awareness and understanding of active ageing issues in the wider community.

Following the interviews, eight eligible nominations were considered for the available six member positions. Due to the relevance of Industry representation the Panel deemed three nominees to be highly relevant and valuable for the optimum functioning of the Committee. Therefore, three nominees have been recommended to fill the community membership and three nominees to fill the industry representative positions for appointment to KAAAC by Council.

Details of the recommended nominees and their applications are provided in Confidential Appendix A. This recommendation requires an amendment to the current Terms of Reference to alter the membership ratio between community and industry representatives. Proposed changes to the Terms of Reference are detailed in Appendix D.

Due to the strong interest demonstrated by two community nominees for information exchange they have been referred to the Knox Bright Ideas Network. Both nominees expressed interest in being included on the mailing list for the Knox Bright Ideas Network and they will be sent an invitation to attend future meetings of the Network.

#### 2.3 Revised KAAAC Terms of Reference

The current KAAAC Terms of Reference are contained in Appendix C. The revised Terms of Reference are proposed to ensure that a highly relevant Industry representative can be appointed to the KAAAC. As previously noted, it is proposed that the membership is amended from nine community members and five industry representatives to eight community members and six industry representatives.

The revised Terms of Reference, incorporating the identified amendments, are attached at Appendix D for Council's approval.

#### 3. CONSULTATION

Prior to the commencement of the process for selection, the current KAAAC members and representatives were advised of the proposed recruitment and selection process for the new Committee.

As outlined, the KAAAC through effective communication and consultation strategies with older people and other stakeholders enables advice and recommendations to be provided to Council. All members of the KAAAC bring a range of viewpoints to the Committee.

The KAAAC has been consulted on a range of Council strategies during their development, including the *Knox Community Health and Wellbeing Strategy 2013-17*, the Draft Public Toilet Management Policy and the review of Knox's Local Laws Guidelines, with a focus on footpath trading.

#### 4. ENVIRONMENTAL/AMENITY ISSUES

There are no environmental or amenity issues related to this report.

#### 5. FINANCIAL & ECONOMIC IMPLICATIONS

The annual cost of conducting the Committee is approximately \$1,400 to cover catering and administration costs and is provided for in Council's operating budget. The Coordinator Age Friendly Planning provides support and coordination of the Committee. It is considered that there is a cost benefit to Council, as the KAAAC provides Council with the opportunity to directly engage with community and industry representatives on issues affecting older people, and can assist Council to respond to the Strategic Objectives within the *Council Plan 2013-17* identified in Section 7 of this report.

#### 6. SOCIAL IMPLICATIONS

The KAAAC has provided a positive mechanism to achieve greater engagement and civic participation of the older community in Knox by providing a formal advisory structure for the provision of advice and recommendations to Council and Council officers on issues affecting older residents.

The Committee has taken an active role in recommending initiatives to recognise and celebrate older persons in Knox, promoting active ageing and encouraging full participation of all residents in the social, economic and cultural life of the community.

# 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

The appointment of community members and industry representatives to Council Advisory Committees fosters an increased level of engagement with the community and encourages greater participation in local government.

The *City Plan 2013-17* (incorporating the Council Plan) identifies the key directions and strategic objectives to achieve Council's purpose of enhancing the quality of life of the Knox community. The theme of particular relevance for older people in Knox is: 'Healthy, Connected Communities', which includes the objective: "To improve planning for an ageing population across Council's services to build capacity to respond to an ageing population." This key strategic direction has been directly linked into the Knox *Community Health and Wellbeing Strategy 2013-17* and incorporated into the *Knox Integrated City Strategy 2015-17*.

The appointment of the three community members and three industry representatives will enable a new term of the KAAAC to continue this important work.

#### 8. CONCLUSION

In accordance with the *Knox Council Committees Policy*, updated 26 August 2014, the appointment of representatives to the KAAAC requires the endorsement of Council.

The recruitment process commenced in October 2016 to attract appropriate candidates, to fill a total of six representative positions. A total of eight nominations were received, representing a range of experience, skills and knowledge that would be valuable to the Committee. Two community applicants were referred to the Knox Bright Ideas Network as outlined in confidential Appendix A.

This report recommends the appointment of three community members and three industry representatives, to the KAAAC for a two-year appointment. Details of the recommended nominees and their applications are provided in Confidential Appendix A and B.

In addition, this report also seeks adoption of revised Terms of Reference to alter the membership ratio between community and industry representatives, from nine community and five industry to eight community and six industry representatives. The revised Terms of Reference, incorporating the identified amendments, are attached at Appendix D.

#### 9. CONFIDENTIALITY

In the interests of personal privacy, names and details of candidates in Appendix A and B are treated as confidential.

Report Prepared By:	Coordinator Age Friendly Planning (Teresa Donegan)
Report Authorised By:	Director – Community Services (Kerry Stubbings)

Confidential Appendices A and B circulated under separate cover

### **Appendix C**

## TERMS OF REFERENCE



### **KNOX ACTIVE AGEING ADVISORY COMMITTEE**

Directorate	Community Services
Responsible Officer	Manager Active Ageing & Disability Services
Committee Type	Advisory
Approval Date:	8 September 2015
Review Date:	12 November 2017

#### 1. PURPOSE

The Local Government Act 1989 defines an advisory committee as any committee established by Council to provide "advice to the Council".

The main purpose of the Knox Active Ageing Advisory Committee is to enable stakeholder engagement that provides input and guidance from older people and other key stakeholders, to support quality decision making of Council and in turn the achievements of Council's goals and objectives under the City Plan, incorporating the Council Plan.

#### 2. OBJECTIVES

The objectives of the Committee are to:

- 1. Provide advice and recommendations to Council on:
  - a) The implementation of the Strategic Objectives under the Council Plan, in particular:
    - To improve planning for an ageing population across Council's services to build capacity to respond to an ageing population
    - Provision of a range of programs, services and partnerships which aim to build local connections between people and reduce social isolation
  - b) Effective communication and engagement strategies to facilitate engagement with older people and other key stakeholders
- 2. Provide advice to Council on emerging issues affecting all older people within the Knox community.
- Consider and provide input to advice and information made available through other Council advisory and community consultation processes related to older people and healthy ageing issues.

#### 3. MEMBERSHIP, PERIOD OF MEMBERSHIP AND METHOD OF APPOINTMENT

The Knox Active Ageing Advisory Committee shall comprise the following:

- A maximum of nine (9) community members (of which at least one must have an understanding of the needs of a culturally diverse community);
- A maximum of five (5) Industry members (including relevant government agency representatives).
- Two (2) Councillors, appointed annually by Council;

#### **Community & Industry Members**

- Community and Industry members will be sought through an expression of interest process. The process to appoint community and industry members will be advertised in local newspapers, on Council's internet site and through local networks. Applicants must make application via the expression of interest process.
- Eligible community members may include a person residing in Knox or a member of a Knox based community group which has an interest in responding to the needs of older people in Knox. Every effort should be made to ensure a representative cross section of people from the municipality are elected to the committee.
- Eligible Industry members may include persons employed by organisations operating within the City of Knox, responding to the needs of older people.
- Up to nine (9) community members and five (5) industry members will be appointed annually for a period of two (2) years, subject to the number of available vacancies and the continuation of the committee.
- Council will be responsible for appointing all community and industry members.
- New community and industry members will be recommended by a panel comprising one (1) Councillor and two (2) Council Officers including one from the Active Ageing & Disability Services Department.
- Industry members nominating for appointment to the Committee on behalf of a Knox focussed organisation may be requested to provide a letter of support from their organisation.
- Casual vacancies which occur due to community or industry members being unable to complete their appointments may be filled by co-opting suitable candidates from a previous selection process for the remainder of the previous incumbent's term. The selection panel will make a recommendation to the CEO, who will have the authority to appoint the recommended candidate to the Committee for the remainder of the previous incumbent's term.

#### Councillors

- Council will appoint Councillor representation annually.
- It should be noted that the Mayor is, by virtue of the Office, ex officio a member of the Knox Active Ageing Advisory Committee. It is important that whilst the Mayor may not chair these meetings, appropriate recognition should be given to the presence of the Mayor if in attendance. The Mayor has no voting rights in their capacity as an ex officio member of the committee.

#### **Council Officers**

 Council Officers will be nominated by the Chief Executive Officer or relevant Director to provide administrative support and advice to the committee;

#### **Commitment from Members**

- To provide consistent representation.
- To attend meetings as required.
- To carry out specified tasks as designated.

#### 4. DELEGATED AUTHORITY AND DECISION MAKING

The Committee acts in an advisory capacity only and has no delegated authority to make decisions on behalf of Council.

The Knox Active Ageing Advisory Committee is to provide advice to Council and staff to assist them in their decision-making.

#### 5. MEETING PROCEDURES

The Knox Active Ageing Advisory Committee will meet once every two months and an annual schedule of meetings will be agreed upon at the first meeting of the Committee.

Industry members unable to attend a committee meeting are able to nominate a proxy, from the organisation that they represent, to attend on their behalf. Any proxy attendance should be notified to Council's nominated officer at least 24 hours prior to the meeting. It is expected that the appointed industry member provide an appropriate introduction and overview of the committee purpose and objectives to any nominated proxy prior to attendance of any meeting to enable active participation and contribution.

The Committee is not required to give public notice of its meetings and its meetings are not open to the public.

Meetings will follow Knox Council meeting procedures, which are in summary:

- Commence on time and conclude by the stated completion time;
- Be scheduled and confirmed in advance with all relevant papers distributed (as appropriate) to each member;
- Encourage fair and reasonable discussion and respect of each other's views;
- Focus on the relevant issues at hand; and
- Provide advice to Council as far as possible on a consensus basis.

#### 6. CHAIR

The position of Chairperson shall be agreed by the Councillor representative(s) on the Knox Active Ageing Advisory Committee.

The position of Chairperson will be reviewed immediately following Councillor appointments to Committees annually. If the Chairperson is not present at a meeting, any other Councillor representative shall be appointed as Chairperson.

In the absence of any other Councillor representative(s), the committee members shall appoint a Chairperson for the purpose of conducting the meeting.

#### 7. Agendas and Minutes

Agendas and minutes will be prepared for each meeting. The agenda will be provided to the committee not less than seven (7) days before the time fixed for the next meeting.

The minutes will:

- Contain details of the proceedings and resolutions made;
- Be clearly expressed;
- Be self explanatory; and
- In relation to resolution recorded in the minutes, incorporate relevant reports or a summary of relevant reports considered in the decision making process.

The minutes shall be made available to the Chairperson within five working days of the conclusion of the meeting. The minutes will be approved by the Chairperson before being published or distributed and then formally endorsed at the subsequent meeting.

Agenda and minutes will be made available on the Council Intranet and Internet for information purposes. In accordance with Council's Committee's Policy this information will be made available to the public with the exception of reports and attachments that are confidential in nature.

#### 8. VOTING

When the Committee is unable to determine a matter by consensus, the matter will be determined by a vote.

All Committee members have voting rights.

Council staff provide support and advice to the Committee only and have no voting rights.

In the event of an equality of votes, the Chairperson will have a second (and casting) vote.

#### 9. CONFLICT AND INTEREST PROVISIONS

In performing the role of a Knox Active Ageing Advisory Committee member, a person must:

- Act with integrity;
- Impartially exercise his or her responsibilities in the interests of the local community;
- Not improperly seek to confer an advantage or disadvantage on any person;
- Treat all persons with respect and have due regard to the opinions, beliefs, rights and responsibilities of other persons;
- Commit to regular attendance at meetings; and
- Not make improper use of information acquired because of their position or release information that the member knows, or should reasonably know, is confidential information.

Meetings of an Advisory Committee may potentially form an Assembly of Councillors. When this occurs, Councillors and Council Officers are required to comply with the conflict of interest provision as set down in the Local Government Act 1989.

Where a Councillor or officer declares a conflict of interest in relation to a matter in which the committee is concerned, they must disclose the interest to the committee before the matter is considered or discussed at the meeting. Disclosure must include the nature of the relevant interest and be recorded in the minutes of the meeting. The Councillor or Council Officer must leave the room while the matter is being considered and may return only after consideration of the matter and all votes on the matter.

Where a meeting is identified as an Assembly of Councillors, staff must complete a Record of Assembly of Councillors form. Where a Conflict of Interest is identified by a Councillor or staff member at an Assembly of Councillors, the relevant Conflict of Interest form must also be completed. Forms should be forwarded to the Manager – Governance within five (5) working days of the meeting. This information will be published at the next available Ordinary Council Meeting.

Where a community or industry member of the Committee has an interest or Conflict of Interest (as defined in the Local Government Act) in relation to a matter in which the Committee is concerned or is likely to be considered or discussed, the community or industry member must disclose the interest to the Committee before the matter is considered or discussed at the meeting. Disclosure must include the nature of the relevant interest or conflict of interest and be recorded in the minutes of the meeting. It will be at the discretion of the Chairperson if the community or industry member remains or leaves the room whilst the matter is discussed, and this must also be recorded in the minutes of the meeting.

#### 10. **REPORTING**

The Committee will provide an annual report to Council on Committee activities and achievements in accordance with the objectives stated in these Terms of Reference.

The report will be presented to Council for noting under the Community Services Directorate reports.

#### **11. ADMINISTRATION SUPPORT**

Administration Support will be provided by Council's Active Ageing & Disability Services Department.

#### 12. CONTACT WITH THE MEDIA

Contact with the Media by members of the Committee will be conducted in accordance with the Councillor and Staff Media Policies. Community and Industry members should defer any media enquiries to the Chairperson in the first instance and should take care not to respond as a representative of the Knox Active Ageing Advisory Committee.

#### 13. REVIEW DATE

The Committee will conclude in November 2017 unless Council endorses a recommendation to continue the Committee's role for a further period.

#### 14. MEALS

The provision of refreshments during the course of a Committee meeting will be provided in accordance with the Meals and Beverages for Council Committees Policy.

### **Appendix D**

## TERMS OF REFERENCE



### **KNOX ACTIVE AGEING ADVISORY COMMITTEE**

Directorate	Community Services
Responsible Officer	Manager Active Ageing & Disability Services
Committee Type	Advisory
Approval Date:	8 September 2015
Review Date:	12 November 2017

#### 1. PURPOSE

The Local Government Act 1989 defines an advisory committee as any committee established by Council to provide "advice to the Council".

The main purpose of the Knox Active Ageing Advisory Committee is to enable stakeholder engagement that provides input and guidance from older people and other key stakeholders, to support quality decision making of Council and in turn the achievements of Council's goals and objectives under the City Plan, incorporating the Council Plan.

#### 2. OBJECTIVES

The objectives of the Committee are to:

- 1. Provide advice and recommendations to Council on:
  - a) The implementation of the Strategic Objectives under the Council Plan, in particular:
    - To improve planning for an ageing population across Council's services to build capacity to respond to an ageing population
    - Provision of a range of programs, services and partnerships which aim to build local connections between people and reduce social isolation
  - b) Effective communication and engagement strategies to facilitate engagement with older people and other key stakeholders
- 2. Provide advice to Council on emerging issues affecting all older people within the Knox community.
- Consider and provide input to advice and information made available through other Council advisory and community consultation processes related to older people and healthy ageing issues.

#### 3. MEMBERSHIP, PERIOD OF MEMBERSHIP AND METHOD OF APPOINTMENT

The Knox Active Ageing Advisory Committee shall comprise the following:

- A maximum of <u>nine (9) eight (8)</u> community members (of which at least one must have an understanding of the needs of a culturally diverse community);
- A maximum of <u>five (5) six (6)</u> Industry members (including relevant government agency representatives).
- Two (2) Councillors, appointed annually by Council;

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- Industry members nominating for appointment to the Committee on behalf of a Knox focussed organisation may be requested to provide a letter of support from their organisation.
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- Provide advice to Council as far as possible on a consensus basis.

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- Be clearly expressed;
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In the event of an equality of votes, the Chairperson will have a second (and casting) vote.

#### 9. CONFLICT AND INTEREST PROVISIONS

In performing the role of a Knox Active Ageing Advisory Committee member, a person must:

- Act with integrity;
- Impartially exercise his or her responsibilities in the interests of the local community;
- Not improperly seek to confer an advantage or disadvantage on any person;
- Treat all persons with respect and have due regard to the opinions, beliefs, rights and responsibilities of other persons;
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Meetings of an Advisory Committee may potentially form an Assembly of Councillors. When this occurs, Councillors and Council Officers are required to comply with the conflict of interest provision as set down in the Local Government Act 1989.

Where a Councillor or officer declares a conflict of interest in relation to a matter in which the committee is concerned, they must disclose the interest to the committee before the matter is considered or discussed at the meeting. Disclosure must include the nature of the relevant interest and be recorded in the minutes of the meeting. The Councillor or Council Officer must leave the room while the matter is being considered and may return only after consideration of the matter and all votes on the matter.

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Where a community or industry member of the Committee has an interest or Conflict of Interest (as defined in the Local Government Act) in relation to a matter in which the Committee is concerned or is likely to be considered or discussed, the community or industry member must disclose the interest to the Committee before the matter is considered or discussed at the meeting. Disclosure must include the nature of the relevant interest or conflict of interest and be recorded in the minutes of the meeting. It will be at the discretion of the Chairperson if the community or industry member remains or leaves the room whilst the matter is discussed, and this must also be recorded in the minutes of the meeting.

#### 10. **REPORTING**

The Committee will provide an annual report to Council on Committee activities and achievements in accordance with the objectives stated in these Terms of Reference.

The report will be presented to Council for noting under the Community Services Directorate reports.

#### **11. ADMINISTRATION SUPPORT**

Administration Support will be provided by Council's Active Ageing & Disability Services Department.

#### 12. CONTACT WITH THE MEDIA

Contact with the Media by members of the Committee will be conducted in accordance with the Councillor and Staff Media Policies. Community and Industry members should defer any media enquiries to the Chairperson in the first instance and should take care not to respond as a representative of the Knox Active Ageing Advisory Committee.

#### 13. REVIEW DATE

The Committee will conclude in November 2017 unless Council endorses a recommendation to continue the Committee's role for a further period.

#### 14. MEALS

The provision of refreshments during the course of a Committee meeting will be provided in accordance with the Meals and Beverages for Council Committees Policy.

#### **10.1 INCIDENTAL COMMUNITY GRANTS PROGRAM APPLICATIONS**

SUMMARY: Governance Coordinator - (Carrie Bruce)

This report summarises the recommended grants from the Incidental Community Grants Program. All applications have been assessed against the criteria as set out in the Incidental Community Grant Program Policy.

#### RECOMMENDATION

That Council approve the two recommended Incidental Community Grant applications for a total value of \$2,000 as detailed in Appendix A.

#### 1. INTRODUCTION

At the Ordinary Council meeting, held on 28 June 2016, Council resolved to endorse the Incidental Community Grants Program Policy until 1 March 2017 to enable the continued provision of ad hoc one-off grants.

Under the endorsed policy the following criteria are used to determine the eligibility of applications for Incidental Community Grants:

- All requests for funding must be in writing and on the relevant funding application form; and
- Applications must be from individuals who reside in Knox or community groups that provide services to the Knox community; and
- All applications for funding must provide a demonstrated benefit to the Knox community and be in keeping with the objectives and directions of the City Plan; and
- Applications for financial donations and general fundraising activities will not be supported through the Incidental Community Grants Program; and
- The maximum grant limit is \$1,000.

This report presents to Council recommended grant allocations in accordance with this policy.

#### **10.1** Incidental Community Grants Program Applications (cont'd)

#### 2. DISCUSSION

Council has established the Incidental Community Grants program to ensure that funding can be provided to individuals and community groups who request ad hoc, incidental, community based, one-off grants.

The Incidental Community Grants Program Policy (the Policy) sets out an open and transparent grant program that meets the principles of good governance and is compliant with the requirements of the Local Government Act 1989.

In accordance with the Policy guidelines, applications for funding up to \$500.00 are assessed and determined under delegation. Applications for funding between \$501 and \$1,000 have been assessed by the Chief Executive Officer's delegate for Council's approval.

This report outlines the grant applications received since the previous Ordinary Council meeting, held on 20 December 2016, and recommends two grants for Council's approval. It is noted that the value requested in one grant application exceed the maximum permitted in the Policy. Consequently, the Chief Executive Officer's delegate has recommended that the maximum grant limit of \$1,000 be paid.

#### 3. CONSULTATION

No consultation has been undertaken in relation to this month's grant applications detailed in the report. This information is presented as part of Council's accountability to the community.

A review of the Incidental Community Grants Program Policy is scheduled for discussion with Councillors in February 2017 followed by a further report to be presented to the March Strategic Planning Committee meeting.

#### 4. ENVIRONMENTAL/AMENITY ISSUES

There are no environmental or amenity issues associated with this report.

#### 5. FINANCIAL & ECONOMIC IMPLICATIONS

The approval of incidental community grants is managed within Council's adopted budget.

#### 6. SOCIAL IMPLICATIONS

The Incidental Community Grants program allows Council the flexibility to respond to requests from individual's and/or community groups within Knox at a municipal level. These grants provide applicants the opportunity to participate and support a variety of community based programs.

#### **10.1** Incidental Community Grants Program Applications (cont'd)

## 7. RELEVANCE TO CITY PLAN 2013-17 (INCORPORATING THE COUNCIL PLAN)

Provision of the Incidental Community Grants program assists Council in meeting its general objectives under the Council Plan.

#### 8. CONCLUSION

This report contains the recommendation for funding through the Incidental Community Grants program in Appendix A.

This recommendation is presented to Council for consideration and endorsement.

#### 9. CONFIDENTIALITY

Confidential Appendix B contains each of the individual grant applications for Council's consideration.

Report Prepared By:Governance Coordinator – (Carrie Bruce)Report Authorised By:Director – Corporate Development<br/>(Joanne Truman)

Applicant Name	Project Title	Amount Requested	Amount Recommended
St Simons Parish Disability Support Group	Funds to purchase a laptop and printer to create material to support the groups activities.	\$1,000	\$1,000
Templeton Cricket Club	Funds to replace damaged roofing on the patio area at the clubrooms.	\$1,800	\$1,000
		TOTAL	\$2,000

### CONFIDENTIAL APPENDIX B – CIRCULATED UNDER SEPARATE COVER

#### ALL WARDS

#### **11.1 ASSEMBLIES OF COUNCILLORS**

SUMMARY: Manager – Governance and Innovation (Fleur Cousins)

This report provides details of Assembly of Councillors established under section 80A of the Local Government Act as required under section 80A(2) of the Act.

#### **RECOMMENDATION**

That Council

- 1. Note the written record of Assemblies of Councillors as attached to this report.
- 2. Incorporate the records of the Assemblies into the minutes of the meeting.

#### 1. INTRODUCTION

Under section 80A(2) of the Local Government Act, the Chief Executive Officer must present a written record of an Assembly of Councillors to an ordinary meeting of Council as soon as practicable after an Assembly occurs. This written record is required to be incorporated into the minutes of the meeting.

Details of Assemblies of Councillors that have occurred between Monday 5 December 2016 and Sunday 8 January 2017 are attached to this report.

Report Prepared By:	<i>Manager – Governance and Innovation (Fleur Cousins)</i>
Report Authorised By:	Director – Corporate Development (Joanne Truman)

#### (Section 80A Local Government Act)

Knox City Council

Date of Assembly: 5/12/2016	
Name of Committee or Group (if applicable):	
Knox Multicultural Advisory Committe	e
Time Meeting Commenced:	5:00pm
Time meeting commenced.	5.00pm
Councillors in Attendance:	
Cr Peter Lockwood	
Council Staff in Attendance: Joan Pepi	
Matters Considered:	
Interviews conducted for appointment	t to the Knox Multicultural Advisory Committee

Conflict of Interest Disclosures: Nil			
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered	

213

#### (Section 80A Local Government Act)



Date of Assembly: 6/12/2016		
Name of Committee or Group (if applicable):		
Issues Briefing		
Time Meeting Commenced: 6:30pm		
Councillors in Attendance:		
Cr Darren Pearce, Mayor	Cr Adam Gill	
Cr Peter Lockwood	Cr Jackson Taylor	
Cr John Mortimore	Cr Lisa Cooper	
Cr Tony Holland Cr Nicole Seymour		
Council Staff in Attendance:	Annette Dodson (Item 1)	
Tony Doyle	Kathy Parton (Items 1 & 3)	
lan Bell	Kim Rawlings (Item 3)	
Angelo Kourambas	David Yeouart (Item 3)	
Kerry Stubbings	Sam Salamone (Item 3)	
Joanne Truman	John Griffiths (Item 3)	
Fleur Cousins	Janine Brown (Item 4)	
	Angela Morcos (Item 4)	
Matters Considered:		
1. The Basin Community House		
2. Council Committees Review		
3. Service Planning: Year 3 Stage 5 – Service Plans	i	
4. Outcome of Registrations of Interest for Illoura Fa	cility	
5. Quarterly Financial Performance Update – September 2016 Quarter		
6. Forward Report Schedule		

Conflict of Interest Disclosures: Nil			
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered	

#### (Section 80A Local Government Act)

Date of Assembly: 7/12/2016	
Name of Committee or Group (if applicable):	
Youth Issues Advisory Committee	
Time Meeting Commenced: 6:30pm	
Councillors in Attendance:	
Cr Jackson Taylor	
Cr Jake Keogh	
Council Staff in Attendance:	
Katie Scott	
Peter Gore	
Tony Justice	
Matters Considered:	
1. Update on Youth Information Centre Review	
2. Resilience Survey Data Comparison	
3. 2016 a Year in Review	

Conflict of Interest Disclosures: Nil			
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered	
	•		



#### (Section 80A Local Government Act)

Date of Assembly: 10/12/2016		
Name of Committee or Group (if applicable): Transition Briefing – Working Together to Deliver Program		
Time Meeting Commenced:9:45a	am	
Coursellous in Attendences		
Councillors in Attendance: Cr Darren Pearce, Mayor	Cr Jackson Taylor	
Cr Peter Lockwood	Cr Lisa Cooper	
Cr John Mortimore	Cr Jake Keogh	
Cr Tony Holland	Cr Nicole Seymour	
Cr Adam Gill		
Council Staff in Attendance:		
Tony Doyle		
lan Bell		
Angelo Kourambas		
Kerry Stubbings		
Joanne Truman		
Matters Considered:		
1. Reflections on Day 1		
2. The Different Roles of Councillors and C		
3. Development of a Framework to Determ	ine Council Priorities	
4. Community Engagement		
5. Assessing Performance		

Conflict of Interest Disclosures: Nil			
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered	

**Knox City Council** 

#### 23 January 2017

**Knox City Council** 

## **RECORD OF ASSEMBLY OF COUNCILLORS**

#### (Section 80A Local Government Act)

Date of Assembly: 13/12/2016		
Name of Committee or Group (if applicable):		
Knox Community Health and Wellbeing Reference	Group	
Time Meeting Commenced: 9:30am		
Councillors in Attendance:		
Cr John Mortimore		
Cr Nicole Seymour		
Council Staff in Attendance:		
Kathy Parton		
Darlene Swan		
Annette Dodson		
Joy Temple		
Matters Considered:		
1. Outcomes of the Municipal Survey		
2. Review of Advisory Committees		
3. Update on State of Knox, Knox City Plan and Council Plan Projects		
4. Opportunities for Partner Collaborations		

<b>Conflict of Interest Disclos</b>	Conflict of Interest Disclosures: Nil			
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered		

**RECORD OF ASSEMBLY OF COUNCILLORS** 



### (Section 80A Local Government Act)

Date of Assembly: 13/12/2016		
Name of Committee or Group (if applicable):		
Special Issues Briefing		
Time Meeting Commenced:8:45pm		
Councillors in Attendance:	Or Jackson Taylor	
Cr Darren Pearce, Mayor	Cr Jackson Taylor	
Cr Peter Lockwood	Cr Lisa Cooper	
Cr John Mortimore	Cr Jake Keogh	
Cr Tony Holland	Cr Nicole Seymour	
Cr Adam Gill		
Council Staff in Attendance:		
Tony Doyle	Janine Brown (Item 1 & 2)	
lan Bell	Kathy Parton (Item 1)	
Angelo Kourambas	Tanya Clark (Item 1)	
Kerry Stubbings	Nicole Hunter (Item 1)	
Joanne Truman	Gillian Shelley (Item 2)	
Fleur Cousins	Angela Morcos (Item 2)	
Matters Considered:		
1. Municipal Strategic Disability Leadership Directions Plan and Resourcing Model		
2. Revised Scope – Preschool Service Planning	g Project	
3. Bayswater Multipurpose Community Facility – Council Update		

Conflict of Interest Disclosures: Nil		
Councillor's Name	Type of Interest	Councillor Left Assembly While Matter Being Considered

#### 12. MOTIONS FOR WHICH NOTICE HAS PREVIOUSLY BEEN GIVEN

**13. SUPPLEMENTARY ITEMS** 

#### **14. URGENT BUSINESS**

#### **14.1 URGENT BUSINESS**

#### **14.2 CALL UP ITEMS**

#### **15. QUESTIONS WITHOUT NOTICE**